

LOCAL FUND AUDIT, SAMBALPUR, ODISHA

CATEGORY : Panchayat Samiti,General

Audit Report No : 316523/AR/2017-2018-SAMBALPUR

PARA: 1 TITLE SHEET

1	Name of the Institution :	Reamal PS
2	Year of Accounts under Audit :	2016-2017
3	Name of the Local Authority during the year of A/Cs :	1.Sri Purna chandra Dash,OAS-I-JB BDO from Dt.01.04.2016-11.04.2016 2.Sri Daniel Ekka, OAS-I-JB, Tahasildar,Reamal BDO In-Charge from 12.04.2016-13.10.2016 3.Sri Siba Tappo,OAS-I-JB,BDO from 14.10.2016 -31.03.2017 and contd,till date.
	Name of the Local Authority at the time of Audit :	Sri Siba Tappo,OAS-I-JB,BDO from 14.10.2016 -31.03.2017 and contd,till date.
4	Duration of Audit :	04-08-2017 To 21-11-2017 (Mandays Consumed :- 35)
5	Name of the Auditors :	SANJAT KUMAR DASH - Lead Auditor(04-08-2017 to 21-11-2017)
6	Name of the Reviewing Officer :	SRI MARDARAJ MAHALING(District Audit Officer)
7	Date of submission of report by Reviewing officer :	20-03-2018
8	Entry Conference Date :	02-08-2017
9	Exit Conference Date :	09-03-2018
10	Name of the District Audit Officer :	SRI MARDARAJ MAHALING
11	Date of approval of report by District Audit Officer :	20-03-2018

PARA: 2 PHYSICAL VERIFICATION

S/no	Items	Date Of Physical verification Before / After Transaction	Physical Balance	Balance As per Cash Book / Stock Register	Reference To The Page No Of Cash Book / Stock Register	Discrepancies If Any
1	Others					
2	Service Postage Stamps	04.08.2017	930.00	930.00	Postage stamp Stock Register Page-13	Nil
3	Miscellaneous Receipt Books	04.08.2017	06 Nos.	06 Nos.	MR Stock Register Page-18	Nil
4	Cash in hand	04.08.2017	Nil	Nil	Consolidated Cash Book as on 31.03.2017	Nil
5	Measurement Books	04.08.2017	03 Nos.	03 Nos.	MB Stock Register Page-40	Nil
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Comments

Comments on Physical verification of Liquid cash:- (POM- 1)

As per the Rule 20 -(a) of O.L.F.A Rules-1951 on the commencement of audit i.e. on 04.08.2017 before transaction the local authority is asked to produce the cash balances, un-used postage stamps, MR Books, M.B books, stock of saleable forms, unspent balance of permanent advance if any to audit for conduct of physical verification and the result of verification was furnished in the table above.

On the date of commencement of audit it was found that cash book was freezed up-to 31.03.2017 and irrespective of non-up-dation of cash book, the local authority is asked to produce the cash balance of this PS (if any) as on 04.08..2017. In response the local authority stated that, "The cash balance is NIL" as on 31.3.2017 on the POM & the reply of the local authority was verified by the audit and found correct.

Since the cash book was not up-to-dated till the date of commencement of audit i.e. as on 04.08.2017, so the actual value of cash balance could not be ascertained by the audit. However if any discrepancy in respect of liquid cash on the said date would be noticed in future the local authority will be held responsible for such irregularity.

As per the Rule - 36(e) of O.P.S.A.P Rules, 2002, at the end of each month the B.D.O. should verify cash balance in the chest with the balance in the cash book and record signed and dated certificate to that effect. But during the course of audit it was noticed that no such verification has been made during the period covered under this audit. Hence the B.D.O. is advised to act according to the Rule henceforth.

PARA: 3 LIST OF VERIFIED RECORDS

A : List Of Verified Records/Register

Sino	List Records/Register	Rules	Form No
1	Stock Book	Rule 71	Form No.-XXV-A
2	Register of Cheques and Drafts received	Rule 63	Form No.-XXIII
3	Log Book	Rule 60	Form No.-XXII
4	Stationery Account	Rule 56	Form No.-XXI
5	Stamp Account	Rule 56	Form No.-XX
6	Register of Outstanding Advances	Rule 43	Form No.-XII
7	Register of Advances	Rule 42(1)	Form No.-XI
8	Cash Book	Rule 32	Form No.-X
9	Cheque Books	Rule 22	
10	Permanent Advance Cash Book	Rule 21	Form No.-VIII
11	Guard file for paid vouchers	Rule 20	
12	Bill Register	Rule 18(1)	Form No.-V
13	Allotment Register	Rule 11	Form No.-IV
14	Pass Books	Rule 7	
15	Misc. Receipts	Rule 6(2)	Form No.-II
16	P.L. Account	Rule 5(2)	
17	Measurement Books	Rule 80(1)	Form No.-XXXIV
18	Stock Register of MBs	Rule 80(2)	

B : List of Records/Registers not Produced to Audit

Sino	List Records/Register	Rules	Form No
1	Register of lapsed Deposits	Rule 64	Form No.-XXIV
2	Revenue Register	Rule 51	Form No.-XIX
3	Register of Immovable Properties	Rule 49	Form No.-XVIII
4	Register of Securities	Rule 45(1)	Form No.-XV
5	Deposit Ledger	Rule 44	Form No.-XIII, XIV
6	Indemnity bond executed	Rule 31(3)	Form No.-IX
7	Guard file for supply	Rule 18(4)	
8	Order Book	Rule 18(3)	Form No.-VI or VII
9	Grant-in-Aid Register	Rule 5(4)	Form No.-I
10	Register of Estimates	Rule 76(4)	Form No.-XXXII
11	Register of Administrative Approval	Rule 76(4)	Form No.-XXXIII
12	Completion Certificate	Rule 80(1)	Form No.-XXXV

C : List of Records/Registers not Maintained

Sino	List Records/Register	Rules	Form No
1	Muster Roll	Rule 85(1)	Form No.-XXXVII & XXXVIII
2	T.A. Bill for members of the Samiti	Rule 88(b)	Form No.-XXXIX

D : List of Records/Registers not Required

Sino	List Records/Register	Rules	Form No
1	Forms to be used by the Contractors for submission of Tenders	Rule 74(1)	Form No.-XXVI to XVIII
2	Appropriation of Loan Register	Rule 47(1)	Form No.-XVII
3	Loan Register	Rule 46	Form No.-XVI
4	Receipts for taxes	Rule 6(3)	Form No.-III
5	Issue of Tender orders	Rule 74(3)(d)	Form No.-XXIX
6	Execution of agreements with the Contractors	Rule 74(3)(d)	Form No.-XXX
7	Execution of agreements with the other agencies other than Contractors.	Rule 74(3)(e)	Form No.-XXXI

Comments

: Non-Maintenance of Prescribed Records & Registers:- (POM-20)

(Ref: OPSAP Rules- 2002 Read with P.R. Depts. Notification SRO No.198/2002 Dt.6th Feb. 2002)

(Ref: Orissa Panchayat Samiti Act-1959 w. e. from Dt.23.1.1961)

During the course of audit, it was observed that, although the following Records & Registers were prescribed under the Rules cited above, but in contravention, these records & registers were not yet maintained in this P.S, thus resulted non-availability to audit for necessary verification :-

- 1) Annual Budget Estimate,(U/s-24 of OPS Act-1959)
- 2) Appropriations register for allotments (Rule-11 in Form No. IV)
- 3) Abstract register of Head-wise receipt & Expenditure(Scheme-wise),
- 4) Register of Payment/Adjustment of advance(Rule-42 in Form No-XI)
- 5) Register of Outstanding advance, (Rule-43 in Form No-XII)
- 6) Register of outstanding Security deposits, (Rule-44 in Form No-XIII)
- 7) Register of Utilisation Certificates(Scheme-wise)(Rule-59)
- 8) Register of VLLs/Contractors,(Rule-72(1) &(5))
- 9) Register of Approved Estimates (Rule-76 (4), Form No-XXXII)
- 10) Register of Administrative approval(Rule-76 (4), Form No-XXXIII)
- 11) Register of Check-measurements,(Rule-80(1), Form No-XXXIV)
- 12) Register of Consumable/Permanent stocks,(Rule-66 & 71, Form No. XXV-A)
- 13) Register of Immovable Assets (Rule-49 in Form No-XVIII)
- 14) Register of Completion Certificates for works(Rule-80(2),Form No-XXXV)
- 15) Guard file of work orders/Supply orders (Rule-18- (3)&(4))

Sl.	Types of Irregularities	Ref. Rules & Govt. orders	Audit Observation	Consequences
	Non-maintenance of following prescribed records & registers:-	<i>OPSAP Rules- 2002 Read with P.R. Depts. Notification SRO No.198/2002 Dt.6th Feb. 2000</i>		
1.	Non-preparation of Annual Budget	As required U/s-24 of OPS Act-1959)	It was found that, No such Annual Budget Estimate was prepared for the tear.2014-15 & 2015-16 in this P.S. in contravening to the provision under Orissa Panchayat Act-1959.	Non-ensuing about the Conesus of the Panchayat Samiti regarding the expenditure incurred in different heads. Possibilities of irregular utilization of funds allotted in contravening to social needs. Ample scopes for re-appropriation of funds to other heads than the specified.
2.	Non-maintenance of Annual account of Receipt & expenditure statement	Rule-58(2) of OPSAP Rules-2002	It was noticed that,the Annual account of Head-wise Receipt & expenditure for the year 2014-15 & 2015-16 was not prepared by the local authority.	a)Non-ascertaining about the actual amount of allotment received & it's purpose with that of utilization due in a particular head of account for the relevant financial year, b)Collection & deposit due in respect of Govt. Dues could not be properly ascertained, c)The miscellaneous incomes could not be ascertained properly.
3.	Appropriation registers for allotments	(Rule-11 in Form No. IV)	Not Maintained	Non-ensuing of appropriate utilization of allotment w.r.to sanctioned purposes.
4.	Register of Payment/Adjustment of advance	(Rule-42 in Form No-XI)	-DO-	Detail particulars of advance could not be ensued.
5.	Register of Outstanding advance,	(Rule-43 in Form No-XII)	-DO-	Follow-up action for adjustment of advance could not be properly facilitated.
6.	Outstanding Security deposit Ledger	(Rule-44 in Form No-XIII)	-DO-	a) Particulars & up-date position of SD could not be ascertained properly. b) Chances of multiple release of SD may

			arise.
7.	Register of Utilisation Certificates(Scheme-wise) (Rule-59)	-DO-	<p>a) Non-ascertaining about the actual position of UC due/ pending against a specific allotment.</p> <p>b) Chances of multiple submission of UC for a particular expenditure.</p>
8.	Register of VLLs/Contractors (Rule-72(1) &(5))	-DO-	<p>Non-availability of detail particulars of VLL may resulted :-</p> <p>a) Incorrect transfer of payments,</p> <p>b) Problems for initiating follow-up action in case of rescinding of works.</p>
9.	Register of Approved Estimates (Rule-76 (4), Form No-XXXII)	-DO-	Non-ensuing of approved estimated provisions with that of estimates enclosed in the case records.
10.	Register of Administrative approval(Rule-76 (4), Form No-XXXIII)	-DO-	Non-ascertaining about the competency of appropriate authority w.r.to power of limitation.
11.	Register of Check-measurements to be maintained by the Asst. Engg.(Rule-80(1), Form No-XXXIV)	-DO-	Non-ascertaining about the correctness of measurement as recorded in the MB by the JE/GPTAs.
12.	Asset Register of Completed works(Rule-80(2),Form No-XXXV)	-DO-	The particulars of asset generated in lieu of execution of development works could not be ensued.
13.	Register of Consumable/Permanent stocks (Rule-66 & 71, Form No. XXV-A)	-DO-	<p>a)The type & quantity of stock items could not be ascertained/ verified properly w.r.to actual balance,</p> <p>b) Chances of mis-utilisation of stock may arises.</p>
14.	Register of Immovable Assets (Rule-49 in Form No-XVIII)	-DO-	<p>a) Non-ascertaining about the types/ quantum of immovable assets,</p> <p>b) Thus sources of generation of revenue from such property could not be apprehended.</p>
15.	T.A. Bill Register of P.S Members/PS Officials (Rule-88 (b), Form No. XXXIX)	-DO-	May resulted irregular / over payment of TA for a particular period.
16.	Guard file of work orders/Supply orders (Rule-18- (3)&(4))	-DO-	<p>a)May arises ambiguity during issue of work order having similar names/ multiple issue of work order for a single work,</p> <p>b) Non-ensuing about the genuine supplier to whom supply order was issued,</p> <p>c) May happen irregular purchase other than the approved supplier.</p>
17.	Register of Completion Certificates for works (Rule-80(2),Form No-XXXV)	-DO-	The completion of a particular project in lieu of execution of development works could not be properly ascertained.

COMMENTS:-

In this regard POM vide Memo No.14 Dt.30.08.2017 was issued in favour of the Local authority to clarify about the reasons of such non-maintenance of the statutory register as cited above. In response to the POM the Local Authority stated in his reply that, "Henceforth steps will be taken for the maintenance of the prescribed records/registers & will be shown to next audit".

In this connection it was worthwhile to be mentioned here that, on account of such non-maintenance of the statutory register/records, one of the major possible consequence may be "lack of transparency in maintenance of accounts as well as lack of proper monitoring of financial transactions & hinder proper reporting which may facilitate the scope of defalcation of Govt. money". Therefore the Present Local Authority was once again advised to initiate sincere measures for the maintenance of the aforementioned records & registers in obedience to the prescribed Rules & Regulations as laid down in "Orissa Panchayat Samiti Accounting Procedure Rules-2002" to have a transparent accounting system with proper documentation for this Panchayata samiti and compliance reported.

PARA: 4 FINANCIAL POSITION

Reamal PS - 2016-2017

S/no	Name of the Cash Book	OB as on Date	Opening Balance(In Rs:)	Receipt during the Year under Audit(In Rs:)	Total(In Rs:)	Expenditure during the Year under Audit(In Rs:)	Closing Balance as per Audit (DD MM YYYY)	Closing Balance(In Rs:)(AUDIT)	Closing Balance as per (DD MM YYYY) Cash Book	Closing Balance(In Rs:)(CASH BOOK)	Difference (In Rs:)	Remarks
1	PS Account	01-04-2016	232381879.00	156696789.95	389078668.95	180494494.00	31-03-2017	208584174.95	31-03-2017	237189663.94	-28605488.99	Reason/Reconciliation of the difference is discussed below.
2	Govt.Account	01-04-2016	49326004.00	91885796.00	141211800.00	61124370.00	31-03-2017	80087430.00	31-03-2017	79739251.00	348179.00	Reason/Reconciliation of the difference is discussed below.
	GRAND TOTAL		281707883.00	248582585.95	530290468.95	241618864.00		288671604.95		316928914.94	-28257309.99	

Comments

ABSTRACT FINANCIAL POSITION OF P.S. & GOVT. ACCOUNT FOR THE YEAR.2016-17:-

The financial position of P.S. & Govt. Account for the year 2016-17 was worked out basing upon the closing balance from the last year audit report, receipt & expenditure figures accounted for in different subsidiary cash books as well as credit & debit of grants and interest in the relevant pass books etc. as on 31.03.2017 of which an abstract position is furnished below:-

ABSTRACT OF FINANCIAL POSITION OF BOTH P.S. & GOVT. ACCOUNT FOR THE YEAR 2016-17				
SL.	Particulars	P.S. Account(Rs.)	Govt. Account(Rs.)	Total (Rs.)
1	O.B.As on 01.04.2016(As per Audit)	232381878.99	49326004.00	281707882.99
	Cash+ Bank:-Rs.218793416.68			
	P.L A/c:- Rs.13588462.31			
2	Receipt during the Yr.2016-17	156696789.95	91885796.00	248582585.95
3	TOTAL	389078668.94	141211800.00	530290468.94
4	Expenditure during the Yr.2016-17	180494494.00	61124730.00	241618864.00
5	C.B. as on 31.03.2017(As per Audit)	208584174.94	80087430.00	288671604.94
	Cash+ Bank:-Rs.196519232.63			
	P.L A/c:- Rs.12064942.31			
6	C.B. as on 31.03.2017(As per Cash Book)	237189663.94	79739251.00	316928914.94
	Cash+ Bank:-Rs.225124721.63			
	P.L A/c:- Rs.12064942.31			
7	Difference (Audit – Cash book)	(-)28605489.00	348179.00	(-)28257310.00
	Cash+ Bank:-Rs.(-)28605489.00			
	P.L/Treasury A/c:-Rs. Nil			
8	Reason for the Above Differences	Discussed Below		

Reconciliation of P.L. Account balance in between Treasury Pass book & P.L.A/c Cash Book:-

(1) C.B of Treasury Pass Book as on 31.3.2017(As per ABC statement):-Rs. 1,07,59,988.00

(2) C.B of P.L.A/C Cash book as on 31.3. 2017(Maintained in PS level):-Rs. 1,20,64,942.31

(3) Difference (If any) :- (-)Rs. 13,04,954.31

Comments on the above difference in respect of P.L. Account balance:-

During this audit on verification of the connected file relating to PL Account transaction maintained in this PS, it was revealed that, since the year.2011-12, such amount of discrepancy has been rolling years together in the treasury pass book without any necessary reconciliation despite the PS authorities have been communicated the same to the Dist. Treasury Authority, Deogarh for necessary regularization. However it was suggested that, the present PS Authority may once again initiate some special drive for necessary reconciliation of such discrepancy amount with consultation with the Dist. Treasury authority in order to rectify such ambiguous exhibition of PL Account balance & compliance reported.

Details of Classification of Closing Balance of PS Account Subsidiary Cash Books as on 31.03.2017(As per Cash Books)

Sl.	Cash Book	Cash	Bank	Total	Remarks
1	PS-Misc(Samiti)	0	72761123.70	72761123.70	
2	GGY	0	46152154	46152154	
3	IAY	0	17852327.93	17852327.93	
4	BPGY/Mo-kudia	0	3632558	3632558	
5	TFC/14th CFC	0	1357813	1357813	
6	CC Road	0	5302248	5302248	
7	3rd/4thSFC	0	25091831	25091831	
8	MLA-LAD	0	12540223	12540223	
9	MP-LAD	0	4047915	4047915	
10	WODC	0	17441354	17441354	
11	IAP	0	11042595	11042595	
12	BRGF	0	3655480	3655480	
13	NREGA	0	329735	329735	
14	Roads & Bridges	0	937333	937333	
15	AWC	0	2581402	2581402	
16	BKSS	0	175010	175010	
17	MJBY	0	177952	177952	
18	RGPSA	0	42860	42860	
19	Election	0	2807	2807	
20	NRLM	0	0	0	
	Total:-	0	225124721.63	225124721.63	
21	C.B. of PL A/c Cash Book as on 31.03.17			12064942.31	
	Grand Total:-			237189663.94	

(A):-Reconciliation/Reason for the Difference in between Closing Balance as per Audit & Closing Balance as per Cash Books of P.S Account as on 31.3.17:-

Sl.	Closing Balance of P.S. Account (As per Cash Book) as on 31.03.2017:-	Rs.237189663.94	Reconciled Vr.No/Dt
1.	(Less) The Discrepancy amount as pointed out in the previous audit as per A.R No.123987/15-16 for the Yr.2014-15:-	(-) 213589.00	Not Reconciled
2.	(Add) The minus balance of MGNREGA cash book, which was not taken in OB as on 01.04.2014 as per last A.R No.123987/15-16 for the Yr.2014-15 due to PRISOFT designing:-	(-) 20612747.00	-Do-
3.	(Add) The minus balance of SPL-IAY cash book not taken in OB as on 01.04.2014 as	(-) 1021739.00	-Do-

	per last A.R No.123987/15-16 for the Yr.2014-15 due to PRISOFT designing:-		
4.	(Add) The amount of less balance taken in the OB of IAY-FRA cash book as on 01.04.2014 as per last A.R No.123987/15-16 for the Yr.2014-15:-	(+) 21975.00	-Do-
5.	(Less) The amount of Closing balance of BPGY cash book for Rs.3632558/- as on 31.03.2017 from the cash book bank balance, as the said amount was transferred to DRDA, Deogarh on closure of relevant bank account:-	(-) 3632558.00	P/1 Dt.2.4.17
6.	(Less) The amount of Rs.4080331/- from IAP cash book balance, which were paid through issue of 11 nos. of cheques, but the same were not booked as expenditure in the IAP cash book till 31.03.2017:-	(-) 4080331.00	P/81 to P/98 Dt.5.7.17
7.	(Less) The amount of Rs.67500/- which was taken as excess receipt in Samiti cash book as building rent than the rent actually collected/deposited in 2016-17:-	(-) 67500.00	P/1 to P/3 Dt.1.4.17
8.	(Less) The amount of Rs.65000/- which was transferred from samiti DDO A/c to OAP cash book on Dt.22.11.2016, but the same was not booked as expenditure in the Samiti cash book till 31.03.2017:-	(-) 65000.00	P/10 Dt.2.4.17
9.	(Add) The amount of Grant for Rs.1066000/- received from DRDA towards LAC Bldg. & deposited in Samiti Bank A/c on 25.07.2016, but the same was not accounted for as receipt in Samiti cash book till 31.03.2017:-	(+) 1066000.00	R/1 Dt.1.4.17
	Hence Closing Balance of PS Account(As per Audit) as on 31.03.2017:-	Rs.208584174.94	

Details of Classification of Closing Balance of Govt. Account Subsidiary Cash Books as on 31.03.2017(As per Cash Books)

Sl.	Cash Book	Cash	Bank	Total	Remarks
1	Staff Salary	0	18653	18653	
2	Teachers Salary	0	0	0	
3	OAP	0	66562881	66562881	
4	PMS	0	1238899	1238899	
5	MDM/Kitchen Shed	0	11058525	11058525	
6	NFBS	0	860293	860293	
	Total:-	0	79739251	79739251	

(B):-Reconciliation/Reason for the Difference in between Closing Balance as per Audit & Closing Balance as per Cash Books of Govt. Account as on 31.3.17:-

Sl.	Closing Balance of Govt. Account (As per Cash Book) as on 31.03.2017:-	Rs.79739251.00	Reconciled Vr.No/Dt
1.	(Add) The Discrepancy amount as pointed out in the previous audit as per A.R No.123987/15-16 for the Yr.2014-15:-	(+) 1065133.00	Not Reconciled
2.	(Add) The minus balance of Staff Salary cash book, which not taken in OB as on 01.04.2014 as per last A.R No.123987/15-16 for the Yr.2014-15 due to PRISOFT designing:-	(-) 658854.00	-Do-
3.	(Less) The amount of Rs.65000/- although not received from DSWO, Deogarh, but taken as receipt in OAP cash book vide voucher No. R/49 Dt.22.11.2016:-	(-) 65000.00	P/1 Dt.2.4.17
4.	(Add) The amount of Grant of Rs.5400/- got deposited in OAP Axis Bank a/c on Dt.08.03.2017, but the same was not accounted for as receipt in OAP cash bokk till 31.03.2017 :-	(+) 5400.00	R/1 Dt.1.4.17
5.	(Add) The amount of excess expenditure booked in OAP cash book vide Payment voucher.P/13 Dt.12.09.2016 than the actual drawal amt.of Rs.1500:-	(+) 1500.00	R/2 Dt.2.4.17
	Hence Closing Balance of Govt. Account(As per Audit) as on 31.03.2017:-	Rs.80087430.00	

Comments on Reconciliation/Regularisation of Discrepancy amount in the Closing Balance of PS and Govt.A/c cash books as on 31.03.2017:-

On detection of such huge discrepancy in the closing balances of both PS & Govt. Account cash books with that of audit as on 31.03.2017, it was intimated to the Local authority for necessary regularization.

In response to the same, out of the discrepancy amount of Rs.(-)28605489/- as detected in the closing balance in respect of PS Account subsidiary cash books as on 31.03.2017 with that of audit, a sum of Rs.(-)6779389/- has been reconciled/regularized by the PS Authority during the course of this audit by leaving Rs.(-)21826100/- as non-reconciled amount till close of this audit.

Similarly, out of the discrepancy amount of Rs.348179/- as detected in the closing balance in respect of Govt. account subsidiary cash books as on 31.03.2017 with that of audit, a sum of Rs.(-)58100/- has been reconciled/regularized by the PS Authority during the course of this audit by leaving Rs.406279/- as non-reconciled

amount till close of this audit.

However the present Local Authority is once again suggested to initiate special measures for regularization/reconciliation of the balance discrepancy amount in respect of both PS & Govt. Account with that of audited figure to achieve a transparent financial position of this PS & compliance reported.

Comments on Preparation of the Financial statement:-

During this audit steps has been taken to arrive the O.B. of individual head of account in the financial statement of P.S Account as on 01.04.2016 by assessing the (1) The net amount of available grant as on 31.03.2016 as envisaged from the respective Trial balances of different schematic cash books as made available to this audit (2) Grant balances lying in P.L Account cash book as on 31.03.2016 as well as OB of some heads of account from last A.R which are correlated with the actual balances of PS Account in order to facilitate the proper assessment of the scheme-wise grant position for the period covered under this audit as per the instructions contained vide DLFA order No.7723/ Dt.29.06.2016.

Financial Statement showing the Details of Receipts & Expenditure of P.S. Accounts in respect of Reamal P.S. for the Year.2016-17

SI No.	Head of A/cs	Opening Balance as on 1.4.2016(As per Audit)		Receipt during Yr.2016-17	Total	Expenditure during 2016-17	Closing Balance as on 31.3.2017(As per Audit)	
		In Cash+Bank	In P.L A/c				In Cash+Bank	In P.L A/c
1	2	3	4	5	6	7	8	9
(A)	Govt.Grants :-							
I.	C.D. & P.R. Deptt. (Schematic):-							
1		0.00	0.00	0.00	0.00	0.00	0.00	0.00
	Total :-	0.00	0.00	0.00	0.00	0.00	0.00	0.00
II.	C.D. & P.R. Deptt. (Non-Schematic):-							
1	Hon/TA/DA/SA of P.S.Members	-895100	894480	570960	570340	339640	-340260	570960
2	Const. of Statistical Bldg.	180750.00	0.00	0.00	180750.00	180750.00	0.00	0.00
3	Repair of P.S.Office Bldg./Non-Res.Bldg	961897.00	0.00	0.00	961897.00	119311.00	842586.00	0.00
4	Maint of Roads & Bridges	1064456.00	0.00	0.00	1064456.00	275000.00	789456.00	0.00
5	Renovation of AWC	24477.00	0.00	0.00	24477.00	0.00	24477.00	0.00
	Total:-	1336480.00	894480.00	570960.00	2801920.00	914701.00	1316259.00	570960.00
III.	Education Deptt:-	0.00	0.00	0.00	0.00	0.00	0.00	0.00
IV.	Revenue Deptt :-							
1	Const. of Mini Stadium	0.00	0.00	2000000.00	2000000.00	0.00	2000000.00	0.00
2	Protection of Govt.Land	0.00	0.00	350000.00	350000.00	347950.00	2050.00	0.00
3	Others	0.00	0.00	0.00	0.00	0.00	0.00	0.00
	Total :-	0.00	0.00	2350000.00	2350000.00	347950.00	2002050.00	0.00
V	A & H/Vet Deptt:-							
1	Const. of LAC Building	0.00	0.00	1066000.00	1066000.00	0.00	1066000.00	0.00
	Total :-	0.00	0.00	1066000.00	1066000.00	0.00	1066000.00	0.00

VI.	Health & F.W Deptt:-							
1	Const. of PHC/Medical	759952.00	0.00	0.00	759952.00	0.00	759952.00	0.00
	Total :-	759952.00	0.00	0.00	759952.00	0.00	759952.00	0.00
VII.	W & CD Deptt:-							
1	Const. of AWC Bldg. received from DSWO	4311287.00	0.00	3500000.00	7811287.00	3269354.00	4541933.00	0.00
	Total :-	4311287.00	0.00	3500000.00	7811287.00	3269354.00	4541933.00	0.00
VIII.	SC/ST Dev. Deptt:-							
1	Const. of SC/ST School & Hostel Bldg.	1691827.00	0.00	0.00	1691827.00	1609012.00	82815.00	0.00
	Total :-	1691827.00	0.00	0.00	1691827.00	1609012.00	82815.00	0.00
IX.	Grants Received through DRDA:-							
1	13th F.C.Grant	1794594.00	0.00	3896000.00	5690594.00	5086122.00	604472.00	0.00
2	3rd S. F .C	16359700.00	0.00	6780976.00	23140676.00	4655543.00	18485133.00	0
3	Mo Kudia/BPGY	4942104.00	0.00	30000.00	4972104.00	4972104.00	0.00	0
4	IAY (Normal/FRA/Admn.)	24411559.00	0.00	1054790.00	25466349.00	19970917.00	5495432.00	0
5	MPLAD	4438289.00	0.00	0.00	4438289.00	1232015.00	3206274.00	0
6	Spl.Dev.Program	-4190000.00	5720000.00	0.00	1530000.00	1300000.00	230000.00	0.00
7	Spl. Problem Fund	534263.00	0.00	7500000.00	8034263.00	1295120.00	-760857.00	7500000.00
8	MLA LAD	7790830.00	6250000.00	3550000.00	17590830.00	2516567.00	11524263.00	3550000.00
9	C.R.F	0.00	0.00	0.00	0.00	0.00	0.00	0
10	NRLM	1153018.00	0.00	211760.00	1364778.00	1464285.00	-99507.00	0
11	BRGF	4958442.00	0.00	5350000.00	10308442.00	10036959.00	271483.00	0
12	MGNREGS	356848.00	0.00	2769655.00	3126503.00	2762735.00	363768.00	0
13	Integrated Action Plan	26190144.00	0.00	3400000.00	29590144.00	14472011.00	15118133.00	0
14	C.C.Road	11500141.00	0.00	0.00	11500141.00	7739196.00	3760945.00	0
15	WODC	11819639.00	0.00	17449000.00	29268639.00	13735253.00	15533386.00	0
17	RGPSA	0.00	0.00	0.00	0.00	0.00	0.00	0
18	MJBY	426750.00	0.00	0.00	426750.00	282650.00	144100.00	0
19	A.W.C Bldg.(Converg.)	0.00	0.00	2575000.00	2575000.00	0.00	2575000.00	0
20	GGY	32950000.00	0.00	50670347.00	83620347.00	44354937.00	39265410.00	0
21	Critical Gap Fund	0.00	0.00	500000.00	500000.00	0.00	500000.00	0.00
22	OLM Bldg. Grant	0.00	0.00	1299129.00	1299129.00	689882.00	609247.00	0
	Total:-	145436321.00	11970000.00	107036657.00	264442978.00	136566296.00	116826682.00	11050000.00
X.	Un-Classified Amt.as on 31.03.2016	-15879753.00	0.00	0.00	-15879753.00	0.00	-15879753.00	0.00
	Total of Govt. Grants (A):-	137656114.00	12864480.00	114523617.00	265044211.00	142707313.00	110715938.00	11620960.00
	(CASH + PL A/c.)	150520594.00					122336898.00	
(B)	Non- Grants:-							

I.	Other Grants:-							
1	K.L.Grant	700915.00	0.00	400000.00	1100915.00	550000.00	150915.00	400000.00
2	Cess Grant	41901.00	0.00	0.00	41901.00	0.00	41901.00	0.00
3	GP Election Expenses	404870.00	0.00	3524197.00	3929067.00	3538680.00	390387.00	0.00
	Total:-	1147686.00	0.00	3924197.00	5071883.00	4088680.00	583203.00	400000.00
II.	Other Than Grants:-							
1	Induction Training	103640.00	0.00	0.00	103640.00	0.00	103640.00	0.00
2	BKSS	270800.00	0.00	0.00	270800.00	30000.00	240800.00	0.00
3	Bhimbhoi S. Sibir	10000.00	0.00	20000.00	30000.00	30000.00	0.00	0.00
4	DDY-GKY	96680.00	0.00	0.00	96680.00	0.00	96680.00	0.00
5	NFSA Awareness	175000.00	0.00	0.00	175000.00	173870.00	1130.00	0.00
6	BPL census	1046060.00	0.00	0.00	1046060.00	0.00	1046060.00	0.00
7	GSSK	448400.00	0.00	0.00	448400.00	0.00	448400.00	0.00
8	Rem. Of BLO for NERPAP	0.00	0.00	858400.00	858400.00	858400.00	0.00	0.00
9	SECC survey	3451.00	0.00	700000.00	703451.00	0.00	703451.00	0.00
10	BLCC Training	0.00	0.00	15000.00	15000.00	15000.00	0.00	0.00
	Total:-	2154031.00	0.00	1593400.00	3747431.00	1107270.00	2640161.00	0.00
III.	Income from other Sources:-							
1	Security deposit	1193606.00	0.00	2075469.00	3269075.00	232011.00	3037064.00	0.00
2	Bank Interest.	26036399.93	0.00	10445288.00	36481687.93	15648753.00	20832934.93	0.00
	Total:-	27230005.93	0.00	12520757.00	39750762.93	15880764.00	23869998.93	0.00
IV.	Income from Internal Sources:-							
1	Cost of E.C.B.	1097812.00	0.00	608450.00	1706262.00	730232.00	976030.00	0.00
2	Building Rent	67000.00	0.00	107977.00	174977.00	112400.00	62577.00	0.00
3	Audit Recovery	40830.00	0.00	39319.00	80149.00	0.00	80149.00	0.00
4	Cost of Nomination Paper	0.00	0.00	10150.00	10150.00	0.00	10150.00	0.00
5	Sale Proceeds	2370.00	0.00	0.00	2370.00	0.00	2370.00	0.00
	Total:-	1208012.00	0.00	765896.00	1973908.00	842632.00	1131276.00	0.00
V.	Govt. Revenues :-							
1	Royalty	847747.00	0.00	3075405.00	3923152.00	2380676.00	1542476.00	0.00
2	VAT/Sales Tax	195509.00	0.00	773098.00	968607.00	585565.00	383042.00	0.00
3	Labour Cess	286022.00	0.00	1100938.00	1386960.00	910731.00	476229.00	0.00
4	Income Tax	10061.00	0.00	13010.00	23071.00	23071.00	0.00	0.00
	Total:-	1339339.00	0.00	4962451.00	6301790.00	3900043.00	2401747.00	0.00
VI.	Stores & Suspense:-							
1	Cost of Cement	12336.00	0.00	0.00	12336.00	0.00	12336.00	0.00
2	Cost of Spare parts	0.00	0.00	106508.00	106508.00	0.00	106508.00	0.00
	Total:-	12336.00	0.00	106508.00	118844.00	0.00	118844.00	0.00
VII.	Miscellaneous :-							

1	Work Contingency	-185772.00	0.00	860206.00	674434.00	637745.00	36689.00	0.00
2	Withheld Amount	90000.00	0.00	57000.00	147000.00	60000.00	87000.00	0.00
3	RTI Awareness camp	10000.00	0.00	0.00	10000.00	0.00	10000.00	0.00
5	Immigrants workers Trg.	15000.00	0.00	0.00	15000.00	0.00	15000.00	0.00
6	Employment mission	15000.00	0.00	0.00	15000.00	0.00	15000.00	0.00
7	Centenary of Biju Pattnaik	0.00	0.00	65140.00	65140.00	65000.00	140.00	0.00
8	Women convention	0.00	0.00	195000.00	195000.00	165000.00	30000.00	0.00
9	Economic census	0.00	0.00	26200.00	26200.00	0.00	26200.00	0.00
10	Trf. of K.Shed fund to Govt. A/c	9680013.00	0.00	1293636.00	10973649.00	10973649.00	0.00	0.00
11	Trf. from OAP to Samiti Cash Book	0.00	0.00	191695.75	191695.75	0.00	191695.75	0.00
12	Trf. from OAP to Election Cash Book	0.00	0.00	27003.25	27003.25	0.00	27003.25	0.00
13	Defunct Schemes in PL A/c	0.00	43982.31	0.00	43982.31	0.00	0.00	43982.31
14	Differential Bank balance taken to OB of Samiti Cash Book 1.4.2016	0.00	0.00	15517684.95	15517684.95	0.00	15517684.95	0.00
15	Un-Classified Amt. prior to 2016-17	39101651.75	0.00	0.00	39101651.75	0.00	39101651.75	0.00
	Total :-	48725892.75	43982.31	18233565.95	67003441.01	11901394.00	55058064.70	43982.31
VIII.	Govt. A/c Contingencies Passed through PS A/c:-							
1	Energy charges	0.00	0.00	49490.00	49490.00	49490.00	0.00	0.00
2	Telephone charges	0.00	0.00	14918.00	14918.00	14918.00	0.00	0.00
3	Off. Contingencies	0.00	0.00	1000.00	1000.00	1000.00	0.00	0.00
4	Water charges	0.00	0.00	990.00	990.00	990.00	0.00	0.00
	Total :-	0.00	0.00	66398.00	66398.00	66398.00	0.00	0.00
	Total-(B) (Non-Grants):-	81817302.68	43982.31	42173172.95	124034457.94	37787181.00	85803294.63	443982.31
	G.TOTAL(A+B) As per Audit :-	219473416.68	12908462.31	156696789.95	389078668.94	180494494.00	196519232.63	12064942.31
	(CASH + P.L.A/c)	232381878.99					208584174.94	

Financial Statement showing the Details of Receipts & Expenditure in respect of Govt. Accounts of Reamal P.S. for 2016-17

SL.	Head of Account	O.B.as on 01.04.2016 (As per Audit)	Receipt during 2016-17	TOTAL	Expr. During 2016-17	C.B. as on 31.03.2017 (As per Audit)	Remarks
A.	Staff Salary Cash Book:-						
1	Salary of Block Staff	NA	8364576.00		8364576.00		
2	GPF of Staff	NA	3206387.00		3206387.00		

3	Festival Adv.		NA	105000.00		105000.00		
4	Prov. Pension		NA	455330.00		455330.00		
5	U.L.S		NA	637840.00		637840.00		
6	RCM		NA	21745.00		21745.00		
7	TA/FTA		NA	20528.00		20528.00		
8	GIS		NA	15000.00		15000.00		
9	Energy charges		NA	49490.00		49490.00		
10	Telephone charges		NA	14918.00		14918.00		
11	Water charges		NA	2990.00		2990.00		
12	MV contingency		NA	24917.00		24917.00		
13	Off.contingency		NA	23000.00		23000.00		
14	Bank Interest		NA	3807.00		5.00	3802.00	
15	Un-classified		14846.00	0.00		0.00	14846.00	
	Total :-		14846.00	12945528.00	12960374.00	12941726.00	18648.00	
B. Teachers Salary Cash Book:-								
1	Un-classified		3381717.00	0.00	3381717.00	3381717.00	0.00	Trf. To BEO, Reamal
	Total :-		3381717.00	0.00	3381717.00	3381717.00	0.00	
C. OAP/ODP/NOAP Cash Book:-								
1	OAP/NOAP/ODP/MBPY Grant from DSWO			63321200.00		40180300.00	23140900.00	
	Banishree Scholarship			121500.00		121500.00		
	BBSA fund from PS A/c			65000.00		65000.00		
3	Bank Interest			1906811.00		46646.00	1860165.00	
4	Un-classified		41702415.00	0.00		218699.00	41483716.00	Trf. To PS A/c.
	Total :-		41702415.00	65414511.00	107116926.00	40632145.00	66484781.00	
D. NFBS Cash Book :-								
1	Grant from DSWO			2000000		1620000	380000	
2	Bank Interest			41649.00		0.00	41649.00	
3	Un-classified		438644.00	0.00		0.00	438644.00	
	Total :-		438644.00	2041649.00	2480293.00	1620000.00	860293.00	
E. P.M.S Cash Book:-								
1	PMS Grant			12600.00		0.00	12600.00	Refund money
2	Bank Interest			47014.00		4850.00	42164.00	
3	Un-classified		1190535.00	0.00		0.00	1190535.00	
	Total :-		1190535.00	59614.00	1250149.00	4850.00	1245299.00	
G. MDM/Kitchen-Shed Cash Book :-								
1	Trf. From PS A/c			10973649		350862	10622787	
2	Bank Interest			430901		0	430901	
3	Security Deposit			6200		3600	2600	
4	Royalty			6247		4893	1354	
5	VAT			1961		1815	146	
6	Labour Cess			3600		3000	600	
7	Cost of EGB			736.00		599.00	137	

8	Work contingency			1200.00		1200.00	0	
9	Un-classified		2177963.00	0.00		2177963.00	0.00	Trf. To DEO, Deogarh
	Total :-		2177963.00	11424494.00	13602457.00	2543932.00	11058525.00	
H.	Un-classified Amount		419884.00	0.00	419884.00	0.00	419884.00	
	Grand Total :-		49326004.00	91885796.00	141211800.00	61124370.00	80087430.00	

(NB:- The financial statement of in respect of both P.S.A/c and Govt.A/c for the year 2016-17 are duly uploaded in this e-report in the web-space provided in CAF.)

Persistent Irregularities:-

1) Irregularities observed in management of Books of Account, Cash books & Regulation of transactions (In Contravention to Rules contained in OPSAP Rules2002):-

During this audit, it was observed that, In contravention to the statutory stipulations prescribed through different Rules under OPSAP Rules-2002, the following Irregularities were recurrently committed in maintenance of books of accounts, cash books as well as regulation of transactions throughout the year.

Types of Irregularities observed	In contravention to Rules/G.Os
Non-working out of Cash analysis on fortnightly & Non-reconciliation of bank A/c's on monthly basis	G.O.No.5352/PR Dt.11.02.09 & G.O.No.13000/PR Dt.25.07.2012
Cash books were kept & presented in loose sheet instead of bounded volumes.	As required under Rule-32
Non-comparing of Pass Books/Statement w.r.to entries in Cash books to ensure proper remittance by the A.O/Accountant on monthly basis.	As required under Rule-33
Non-Attestation of each entry in Receipt & Payment side by the B.D.O ensuring its correctness.	As required under Rule-36 (2)
Non-verification of the Physical cash balance by the B.D.O at the end of each month w.r.to cash balance shown in the cash book & record a certificate therein.	As required under Rule-36(3)(e)
Non-refund of Un-used cheques by the cashier to the custody of the B.D.O on the closure of each day.	As required under Rule-25

Therefore the present Local authority is once again advised to follow-up the stipulations contained in the above cited Rules for the better management of the books of accounts of this Panchayat Samiti & compliance reported.

2) Rolling of Idle funds in respect of closed/defunct schemes in P.S. Account by 31st Mar 2017:- (POM Page-)

(Ref.G.O.No10406/DLFA Dt.05.09.2014 of DLFA, Odisha)

On working out the financial statement of P.S. Account for the year 2016-17, it was observed that, against the following closed/defunct schemes a total of Rs.43982.31 was rolling un-utilised since years together in this Panchyata Samiti as idle funds in the PL Account as on 31st Mar. 2017, which seems to have no scope for utilization in the present or coming periods. As a result of such un-authorized parking of Govt. grant in the PS Account without any scope of utilisation may leads to :-

- Un-authorized retention of Govt. money which may seriously affected the ways & means position of Govt. Ex-chequer.
- Possibilities of encroachment in different heads other than the specified purposes.

Sl.	Closed/Defunct schemes	Balance as on 31.3.2017(As per PL A/c)
1	Works components	17560.15
2	Non-works components	26422.16
	TOTAL :-	Rs.43982.31

Therefore the Present Local authority was again impressed upon to do the needful for early refund/ deposit of the above component of closed/defunct schematic funds in the proper head of accounts of Govt. exchequer those were kept lying un-utilised in the P.L. Account till 31.3.2017 for the better interest of the ways & means position of state Govt. & compliance reported.

3) Non-maintenance of Annual account of Receipt & Expenditure statement:- (POM-19)

(As required under Rule-58(2) of OPSAP Rules-2002)

As per the above cited rule, the PS Authority should prepare the Annual Account of Receipt & Payment along with Income & Expenditure statement for each financial year & it should be duly produced before audit for necessary verification.

But during the course of this Audit it was noticed that, the Annual account statement of Head-wise Receipt & expenditure for the year 2016-17 were not prepared/

maintained by the local authority in contravention to the OPSAP Rule cited above.

In this regard it is worthwhile to be mentioned here that, such Non-maintenance of Annual account of Receipt & Expenditure statement by the PS Authority leads to:-

- a) Non-ascertaining about the actual amount of allotment received for a particular sanctioned purposes with that of amount of grant utilised in a particular head of account for the relevant financial year,
- b) Collection & deposit due in respect of Govt. Dues could not be properly ascertained,
- c) The miscellaneous incomes could not be ascertained properly,
- d) Exhibition of poor financial management by the PS Authority so far.

Therefore the present Local Authority is once again suggested to follow the instructions contained in the relevant OPSAP Rules-2002 & may prepare the Annual Account of Receipt & Payment along with Income & Expenditure statement henceforth basing upon the financial statement prepared in this audit for the year.2016-17 & compliance reported.

4 - Non-Adoption of Flexi accounts:- (POM-19)

Vide Letter. No. 35425(42)/F Dt.12.10.12 it has been instructed to all Departments to invest Scheme funds kept in Saving Bank Account by implementing agencies of State and centrally sponsored schemes (CSS) to a threshold limit in fixed deposits through Flexi Account. These accounts provide the liquidity benefit associated with Savings accounts along with higher returns of fixed deposits on surplus funds, so that higher interest accruals from the scheme funds can be plugged back to expand the coverage of the scheme without affecting fund flow for the scheme.

In spite of issue of notification on adoption of flexi accounts by FD and through objection memos and audit findings of local fund Audit in preceding years of audit till now the local authority has not adopted flexi accounts on SS or CSS scheme. It has been found that huge amount of grants amount parked in bank pass book if flexi accounts have been made according to the Govt. instruction definitely a huge amount of financial gain would have been occurred in the FY. 2016-17. Due to non-adoption such scheme definitely the Govt. sustained financial loss which also latter on affect the coverage of the scheme and this will be due to poor financial management in this regard by the authority.

Again it is drawn for the attention of the authority to adopt in flexi accounts according to the government instruction in the above said letter to expand the coverage of the scheme without affecting fund flow for the scheme.

5 - Non-production of Annual Budget:

As per Section-24 of the Odisha Panchayat Samiti Act, 1959 the executive authority of the Samiti shall in each year prepare and place before the Samiti a budget for the following year containing such particulars as may be prescribed and the Samiti shall sanction the budget with such modifications, if any, as it thinks fit.

Since the local authority has failed to produce the Annual budget for the F.Y.2016-17 for verification, therefore it is apprehended that annual budget might not have not prepared by this Samiti and due to non-preparation of annual budget, the budgetary receipt and expenditure of the Samiti cannot be included in the state budget which will result in unrealistic budget of the state also. Budget of Panchayati Raj institutions have a significant role in the state financial affairs, thus it is essential to prepare and approve it in time.

PARA: 5 DETAILS OF CLOSING BALANCE AS PER BANK PASS BOOKS & CASH BOOK BANK BALANCE FIGURE

Reamal PS - 2016-2017

S/no	Name of the Bank	A/C No.	Closing Balance Date As on (dd/mm/yyyy)	Closing Balance in Pass Book(In Rs:) (A)	Closing Balance in Bank Date Cash Book (dd/mm/yyyy)	Closing Balance in Bank as mentioned in Cash Book(In Rs:) (B)	Difference(In Rs:)(A-B)	Remarks
1	All Bank Accounts-38 nos.	00	31-03-2017	279642523.90	31-03-2017	304863972.63	-25221448.73	Reason and Reconciliation is furnished below.
	GRAND TOTAL			279642523.90		304863972.63	-25221448.73	

Reconciliation

DETAILS OF BANK BALANCE AS PER PASS BOOK w.r.to PS & GOVT. ACCOUNT CASH BOOKS AS ON 31.03.2017 :-

The Closing balance of Bank position relating to different cash books (Both P.S. & Govt. A/c) with respect to relevant Pass books as on 31. 03. 2017 as made available to audit are furnished below:-

Difference in Bank position in between Pass Book & Cash Book/Trial Balance as on 31.03.2017						
Sl.	Name of the Scheme	Name of the Bank	Account No	CB as per Pass Book as on 31.03.2017	CB as per Cash Book /Trial Balance as on 31.03.2017	Difference
1	MLA-LAD	HDFC, Deogarh	50100038230032	13829376	12540223	1289153
2	WODC	HDFC, Deogarh	50100038230042	18481112	17441354	1039758
3	MP-LAD	IDBI, Deogarh	1369104000017380	3581038	3525620	55418
4	MP-LAD	UBI, Palsama	493302010016663	0	522295	-522295
5	Kitchen-Shed	IDBI, Deogarh	1369104000004830	11058525	11058525	0
6	3rd/4th SFC	SBI, Deogarh	32453196205	21770910	25091831	-3320921
7	TFC/CFC	SBI, Deogarh	30761132278	2468740	1357813	1110927
8	IAY(Normal)	SBI, Deogarh	33865929240	2486380.20	1860355	626025.20
9	IAY(Normal)	UBI, Reamal	411002010003588	0	8606178	-8606178
10	IAY(Normal)	UBI, Reamal	411002010007927	0	1458076	-1458076
11	IAY(FRA)	SBI, Reamal	33865924424	3511720	4960635.93	-1448915.93
12	IAY(FRA)	HDFC, Deogarh	22741450000064	0	76485	-76485
13	IAY (Admn.Cont)	SBI, Reamal	33865903866	1010085	890598	119487
14	AWC (Convergence)	SBI, Reamal	33863305148	2581162	2581402	-240
15	RGPSA	UBI, Kundheigola	493202010029188	42826	42860	-34
16	I.A.P	UBI, Reamal	411002010020526	11069002	11042595	26407
17	BRGF	UBI, Reamal	411002010005732	5216467	3655480	1560987
18	CC Road	UBI, Reamal	411002010015271	5318248	5302248	16000
19	MGNREGS	UBI, Reamal	411002010004566	156317	329735	-173418
20	OLM	UBI, Reamal	411002010014268	0	0	0
21	PS(Misc.)	UBI, Reamal	411002010000845	19332690.58	18258029.58	1074661
22	PS(Misc.)	Bank of Baroda	40700100007075	40000000	40000000	0
23	DDO Account (Samiti)	SBI, Deogarh	10761605484	13208866.12	13273866.12	-65000

24	IHHL(Samiti)	UBI, Reamal	411002010007504	479352	479352	0
25	DDU-GKY (Samiti)	UBI, Reamal	411002010021990	101998	101998	0
26	Hire Charges (Samiti)	SBI, Reamal	35354616653	79976	147878	-67902
27	Critical Gap Fund(Samiti)	UBI, Reamal	411002010022578	500000	500000	0
28	OAP	Axis Bank, Deogarh	916010031420162	57842816	57898916	-56100
29	OAP	UBI, Reamal	411002010006122	0	8663965	-8663965
30	NFBS	UBI, Reamal	411002010007817	756663	860293	-103630
31	PMS	UBI, Reamal	411002010006123	1285975	1238899	47076
32	Roads & Bridges	UBI, Reamal	411002010020237	937333	937333	0
33	Biju Pucca Ghar	UBI, Reamal	411002010007923	0	3632558	-3632558
34	M.B.Yojana	UBI, Reamal	411002010021512	177952	177952	0
35	Staff Salary	UBI, Reamal	411002010006117	106211	18653	87558
36	GGY	UBI, Reamal	411002010022081	42072966	46152154	-4079188
37	BKSS	UBI, Reamal	411002010011348	175010	175010	0
38	Election	UBI, Reamal	411002010022833	2807	2807	0
	Total:-			279642523.90	304863972.63	(-) 25221448.73

Comments regarding Non-Reconciliation of Bank balance/ Non-maintenance of month-wise reconciliation statement and Register for bank reconciliation by the local authority:-(POM-8)

At the end of the financial year 2016-17, it was observed that in respect of bank balance huge differential amount to the tune of Rs.(-) 25221448.73In respect of both P.S & Govt. account was raised as excess in cash book bank balances than that of Pass book bank balances as on 31stMarch 2017, which was quite irregular and exhibited the negligence of the local authority towards proper credit / debit of amounts in the cash books with that of respective pass books as well as non-reconciliation of bank accounts during the period covered under this audit.

As per G.O.No.14261 Dtd.20.05.2013 of P.R. Department, the DDO of the Panchayat Samiti should ensure reconciliation of scheme wise cash books with respect to relevant bank Pass Book and cheque register in the 1st week of every month without fail & record it in the concerned cash book with duly dated counter-signed. Again as per letter No.158471/F, Dtd.27.04.2013 of Finance Department, the DDO should maintain a register for reconciliation of Receipt & Disbursement of different scheme funds. But during the course of this audit It was observed that, in contravention to the G.O's cited above neither any month-wise reconciliation was worked out nor any register for reconciliation of bank accounts were maintained by the Local Authority during the period 2016-17.

On issue of POM vide Memo no.05 /19.08.2017 regarding production of month-wise reconciliation as well as register of reconciliation in schematic bank account-wise for the year 2016-17, the Local Authority failed to produce the same to audit for necessary verification and stated in his reply that "Steps will be taken for necessary reconciliation & will be reported in next audit".

Reconciliation of the Difference in Bank Balance in between Pass Book & Cash Book as on 31st Mar. 2017 worked out during Audit:-

However during course of this audit, the following reconciliation was worked out basing upon the documents & information made available to audit, which need be incorporated in the respective cash books henceforth to reconcile such discrepancy in respect of bank position:-

Sl.	Cash book	Particulars of Reconciliation	Amount(Rs.)	Ref. Vr.No/ Date of Reconciliation
		Bank Balance As per Cash Books as on 31.03.2017:-	304863972.63	
1.	MLA-LAD:	HDFC A/c No.50100038230032:-		
	(Deduct)	A/c management charges, which was debited from pass book on Dt.18.07.2016, was not debited from cash book bank balance till 31.03.2017:-	(-) 115.00	P/2 Dt.2.4.17
2.	BRGF:	UBI A/c No.411002010005732:-		
	(Add)	The amount of Rs.511.00, which was booked excess expenditure vide Vr.No.P/62 Dt.31.3.17 than the issued cheque amount(Expr.booked-58295-Cheque amt.57784)	(+) 511.00	R/1 Dt.2.4.17
3.	IAP:-	UBI A/c No.411002010020526:-		
	(Deduct)	ISO charges for Rs.16.50, & for Rs.53.00 debited from pass book on Dt.02.04.2016, & 19.12.16 respectively not debited from cash book bank balance till 31.03.2017:-	(-) 69.50	P/6 Dt.2.4.17

4.	WODC:	HDFC A/c No.50100038230032:-				
	(Add)	The amount issued through cheque no.000107/31.03.17 which was not encashed from pass book by 31.03.2017:-			(+) 862842.00	Not Required
5.	BPGY:-	UBI A/c No.411002010007923:-				
	(Deduct)	The amount of Rs.3632558/- from cash book bank balance through booking of payment voucher as the said A/c has been closed on Dt.16.12.2016 & this amt. was transferred to DRDA, Deogarh, SBI A/c-30985832048:-			(-)3632558.00	P/1 Dt.2.4.17
6.	GGY:-	UBI A/c No.411002010022081:-				
	(Deduct)	The amounts which were paid through the following cheques & also drawn from passbook within 31.03.2017, but the same were not booked as expenditure in the cash book till 31.03.2017:-			(-)4080331.00	
		Cheque No./Date	Amount(Rs.)	Dt. of Drawls		
		019254/05.01.2017	367382.00	16.01.2017		P/81Dt.5.7.17
		019255/10.01.2017	279033.00	16.01.2017		P/82Dt.5.7.17
		019256/12.01.2017	186362.00	16.01.2017		P/83Dt.5.7.17
		019257/13.01.2017	1255151.00	16.01.2017		P/84 to P/88 Dt.5.7.17
		019258/13.01.2017	183992.00	16.01.2017		P/89Dt.5.7.17
		019259/20.01.2017	704378.00	21.01.2017		P/90 to P/93 Dt.5.7.17
		019260/20.01.2017	184304.00	21.01.2017		P/94Dt.5.7.17
		019261/21.01.2017	184436.00	24.01.2017		P/95Dt.5.7.17
		019262/21.01.2017	367535.00	24.01.2017		P/96Dt.5.7.17
		019263/21.01.2017	183752.00	24.01.2017		P/97Dt.5.7.17
		019264/24.01.2017	184006.00	27.01.2017		P/98Dt.5.7.17
	(Add)	The amount of Rs.276/- which was paid in excess than the amount due for payment as per following :- (Amt. issued through cheque for Rs.276637 – Amt. due for payment for Rs.276361)/-			(+) 276.00	MR.673/22.1017
7.	SAMITI:-	SBI A/c No.35354616653:-				
	(Less)	The amount of Rs.67500/- which was shown deposited in excess in the cash book bank position than the amount actually credited in pass book as per following:-				
		Receipt Vr.No/Date	Amt. shown deposited as per cash book	Amt. actually deposited in Pass book	Excess deposit shown in cash book	
		R/32/2.11.16	30000.00	3000.00	27000.00	P/1 Dt.1.4.17
		R/37/2.11.16	15000.00	1500.00	13500.00	P/2 Dt.1.4.17
		R/40/28.11.16	30000.00	3000.00	27000.00	P/3 Dt.1.4.17
		UBI A/c No.411002010000845:-				
	(Add)	The amounts for which cheques were issued but the same were not encashed from pass book by 31.03.2017:-			(+) 24454.00	
		Cheque No./Date	Amount(Rs.)	Dt. of Drawls		
		022222/22.03.2017	23304.00	Pass Book not up-dated		W/Dr.Dt.5.4.17
		022223/22.03.2017	1150.00	after 31.3.17		W/Dr.Dt.11.4.17
	(Add)	Although the amount of Grant for Rs.1066000/- was got deposited in this A/c by DRDA, Deogarh through NEFT on Dt.25.07.2016, but the same was not accounted for as receipt in the Samiti cash book till 31.03.2017:-			(+)1066000.00	R/1 Dt.1.4.2017
	(Deduct)	ISO charges for Rs.53/-, & MICR charges for Rs.160/- respectively debited from pass book on Dt.27.12.16 were not debited from cash book bank balance till 31.03.2017:-			(-) 213.00	P/11 Dt.2.4.17
		SBI(DDO) A/c No.10761605484:-				
	(Deduct)	The amount of Rs.65000/- although transferred to OAP A/c on Dt.22.11.2016, but the same amount was not deducted from the bank balance of Samiti cash book till 31.03.2017:-			(-) 65000.00	P/10 Dt.2.4.17
8.	OAP:-	Axis Bank, Deogarh A/c No.916010031420162:-				
	(Add)	The Grant amt. of Rs.5400/- although deposited in pass book on Dt.08.03.17, but the same was not accounted for as receipt in OAP cash book till 31.03.2017:-			(+) 5400.00	R/1 Dt.1.4.2017
	(Add)	The NEFT amt. of Rs.2000/- although deposited in pass book on Dt.26.09.16, but the same was not accounted for as receipt in OAP cash book till 31.03.2017:-			(+) 2000.00	R/3 Dt.2.4.2017
	(Add)	The amt. of Rs.1500/- which was booked as excess expr. Vide Vr. No. P/13 Dt.12.09.16 In the cash book than the amount actually drawn from pass book as (Expr. booked Rs.3193200 – Amt. actually drawn Rs.3191700)/-			(+) 1500.00	R/2 Dt.2.4.2017
	(Deduct)	The amt. of Rs.65000/-, although not received from DSWO, but taken to receipt of the cash book vide Receipt Vr.No.49 / 22.11.2016 to be debited from cash book bank balance:-			(-) 65000.00	P/1 Dt.2.4.17
9.	(Add)	Un-classified/Non-reconciled amount prior to 01.04.2016:-			(-) 19273645.23	
Hence Bank Balance as per Pass Books of both PS & Govt. A/c on 31.03.2017:-					279642523.90	

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Comments on Reconciliation of the Discrepancy in Bank balance by the Local Authority during Audit:-

However in response to the POM-8 issued on this score, the Local authority has reconciled the bank balance in the different cash books to the extent of Rs.5947803.50 during course of this audit out of the discrepancy amount from Rs.25221448.73 as noticed as on 31.03.2017 by leaving the balance amount of Rs.19273645.23 as non-reconciled till close of this audit. However further reconciliation need be carried out on the part of the Local Authority to square off the cent-percent discrepancy in this regard & compliance reported.

Therefore the B.D.O.is once again suggested for initiate special drive for working out the month-wise reconciliation as well as maintenance of register of reconciliation for different schematic accounts henceforth. Again steps need be taken on the part of the Local Authority for incorporation of the reconciled figures of the bank accounts(As worked out below during this audit) in respective cash books in order to regularize/minimize the discrepancy amount withthat of respective pass book balances at the best possible and compliance reported to audit.

Excess exhibition of bank balance in cash books w.r.to relevant pass books as on31.03.2017:-

On checking the bank balance of different subsidiary cash books w.r.to relevant pass books as on 31.03.2017, It was noticed that in the following cash books the bank balance against related bank accounts were exhibited in excess than that of the bank balance as per relevant pass books as on 31.03.2017 due to irregular accounting of Grants, Interests, withdrawals, commissions, cost of cheque books etc. since years together, which was highly irregular and objectionable. The list of such bank accounts/cash books are furnished below:-

Comments on Excess exhibition of Bank balance in Cash books w.r.to relevant Pass books as on 31.03.2017						
Sl.	Name of the cash books	Name of Bank	Account No	Bank Balance as per Pass Book as on 31.03.2017	Bank Balance as per Cash Book as on 31.03.2017	Difference (Pass Book - Cash Book)
A.	PS Account:-					
	13 rd /4 th SFC	SBI, Reamal	32453196205	21770910	25091831	(-)3320921.00
	2IAY(FRA)	SBI,Reamal	33865924424	3511720	4960635.93	(-)1448915.93
	3AWC	SBI,Reamal	33863305148	2581162	2581402	(-)240.00
	4RGPSA	UBI, Kundheigola	493202010029188	42826	42860	(-)34.00
	5MGNREGA	UBI, Reamal	411002010004566	156317	329735	(-)173418.00
	6Samiti(DDO A/c)	SBI, Deogarh	10761605484	13208866.12	13273866.12	(-)65000.00(Regularised during Audit)
	7Samiti(Hire chrg)	SBI, Reamal	35354616653	79976	147878	(-)67902.00(Regularised during Audit)
	8GGY	UBI, Reamal	411002010022081	42072966	46152154	(-)4079188.00(Regularised during Audit)
B.	Govt. Account:-					
1	OAP	Axis Bank,(Deo)	916010031420162	57842816	57898916	(-)56100.00(Regularised during audit)
2	NFBS	UBI, Reamal	411002010007817	756663	860293	(-)103630.00
	TOTAL:-					(-)9315348.93(Discr epancy of Rs.Rs.4268190.00 has been regularised) Hence Balance amt. needs regularisation for Rs.(-)5047158.93

Hence the local authority was asked to furnish the reasons regarding the excess exhibition of bank balances in the cash books with that of pass book balances as cited above as well as to furnish the register of reconciliation for 2015-16 as stipulated as per the G.O.No.14261 Dtd.20.05.2013 of P.R. Department & letter No.158471/F, Dtd.27.04.2013 of Finance Dept, Govt. of Odisha.

However the Local Authority failed to produce any such valid reasons regarding the excess exhibition of bank balances as well as unable to furnish the register of reconciliation for 2016-17 before audit. Therefore on account of such lapses on the part of the local authority it could not be feasible on the part of audit to ascertain about the reason for such irregular exhibition of bank balance with that of respective pass book balance & if such irregularity bring arise any misappropriation/defalcation of fund in future, for such situation the local authorities of the relevant period would become solely held responsible. Therefore till regularization of such discrepancy in bank balance the balance differential amount of Rs.5047158.93 is kept under objection which in priority needs early regularization to obtain a transparent fiscal position of this P.S and compliance reported.

Comments regarding :-

(i) Adherence to the principle of One Scheme-One Account:-

In order to streamline financial management system in Panchayati Raj Department, Finance Deptt. Vide its letter No.13000/F dated 25.07.12 and P.R. Deptt. vide letter No.14261/dated 20.05.2013 have issued guide line of One Scheme-one Account to be followed meticulously by the BDOs of the Panchayat Samitis. Since maintenance of multiple accounts for one scheme goes against the rules and poses difficulty in smooth reconciliation, the DDO shall maintain and operate only one saving bank account for one scheme.

However it was observed that, in obedience to this guide line, the local authority of Reamal P.S has adhered to the principle of One Scheme-One Account by closure of multiple accounts that were kept rolling in different schemes w.e. from the F.Y. 2016-17. Hence no comments.

(ii) Diversion of Funds:-

As no diversion of fund has been made during the year 2016-17, hence no discussion has been furnished in this A/R.

(iii) Non-Maintenance of Flexi Account instead of savings bank account for parking funds of centrally sponsored schemes:- Ref.: Letter, no.-354251F,dtd.12.10.2012)

As per letter no. 35425/F, dtd.12.10.2012, all Departments were asked to instruct the implementing agencies which are authorised to keep the central share and state share or only central share of the centrally sponsored plan schemes in bank accounts, to keep them in flexi accounts so that higher interest accruals from the scheme funds can be ploughed back to expand the coverage of the scheme without affecting fund flow for the scheme.

On issue of POM - vide memo no.13 Dt.30.08.2017 regarding Non Maintenance of Flexi Account instead of savings bank account for parking funds of centrally sponsored schemes the local authority replied that "Noted for future guidance."

Therefore the local authority is suggested for early management of Flexi Accounts in respect of centrally sponsored scheme funds which were kept in savings bank accounts & compliance reported.

PARA: 6 STOCK POSITION

Reamal PS - 2016-2017

Sno	Material/ Item	Opening Balance	Receipt	Issued	Closing Balance As per Audit	As per stock register	Remarks
1	Cement	8182	0	0	8182.00	0	As the stock register was not available, hence the information was furnished as per last A.R.
2	Rice in Quintals	580	0	0	580.00	0	-DO-
3	MS Rod -In quintals	3.49	0	0	3.49	0	-DO-

Comments

Comments on Non-utilisation of Building material/Rice stock since years together:-

During the period covered under this audit, it was noticed that, no such fresh stock of building materials are procured. However from the last/previous year audit report it was observed that, the above cited quantum of MS Rod, Cement & Rice stocks were shown un-utilised since years together which was quite irregular.

In this context it is worthwhile to be mentioned here that, as Rice & Cement are quite perishable in nature, hence these items could not be in a state of usable condition till date & may ultimately leads to financial loss in lieu of damage of such stock items.

Hence through issue of POM-26/9.10.17 the present B.D.O is asked to furnish about the position as well as future course of action to be taken for utilisation /disposal of such stock items to audit.

Production of Stock Register/Up-to date status of Stock materials i.e. Rice, Cement & MS Rod:- (POM-26/9.10.17)

From the Last year Audit Report, it is observed that, the following items of stock materials were kept un-utilised as on 31st March 2016. On account of non-production of the relevant stock registers during last year audit, that audit was compelled to furnish the position of such stock items basing upon the information made available in the AR.123987/2015-16 for the year.2014-15 as furnished below:-

Particulars	Rice(Qtls.)	Cement(Bags)	MS Rod(10mm,12 mm,16mm) in Qtls.
Balance as on 31.3.16/1.4.16	580 Qtls.	8182 Bags	3.49(2.84 + 0.04 + 0.61) Qtls.
Purchase during 16-17(If any)			
Issue/utilized during 16-17(If any)			
Balance as on 31.03.2017			

Hence the Local Authority is once again impressed upon for production of the following documents to audit for necessary verification & report compliance .

1. Stock Registers with up-to date position as on 31.03.2017 with Physical verification certificate by the BDO.
2. Position of utilisation of Rice stock of 580 Qtls/ Cement 8182 bags/3.49 Qtl of MS Rod etc.
3. What are the steps taken by the PS Authorities for utilisation/sale proceeds of Rice stock ?
4. Correspondence file regarding utilisation/transfer of Rice stock by any other inspecting authorities.

In response to the POM, without producing any such documents as asked for production through POM before audit for necessary verification, the Local Authority replied that " Necessary reconciliation of stock position in between audit figure & stock figure will be worked out & produced to next audit".

However it was once again advised to do the needful for utilize/dispose of the existing stocks of building materials at the earliest for the better interest of Govt. with report compliance to Audit.

Position of Non-consumable Asset /Dead-stock materials as on 31st March 2017:-

As revealed from the stock register of Non-consumable Asset /Dead-stock materials that produced to audit for verification, the stock position thereof as on 31.03.17 is furnished below:-

Sl.	Type of Stock Items/ Stock Register page	OB as on 1.4.16 (Already	Purchased during 2016-17	Total	Issued during 2016-17	CB as on 31.03.2017 (used in diff. sections)	Remarks
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		Issued to diff. sections)					
1	Air-Conditioner/P-1	8	0	8	0	8	No purchase in 16-17
2	Almirah(wooden)/P-3	7	0	7	0	7	DO
3	Almirah(Steel-6")/P-3	22	0	22	0	22	DO
4	Almirah(Steel-5")/P-3	4	0	4	0	4	DO
5	Almirah(Steel-4")/P-3	11	0	11	0	11	DO
6	Computer/P-5	7	0	7	0	7	DO
7	Printer(HP)/P-63	4	0	4	0	4	DO
8	Scanner(Cannon)/P-79	2	0	2	0	2	DO
9	Printer cum Scanner/P-61	2	0	2	0	2	DO
10	Diesel Generator/P-11	1	0	1	0	1	DO
11	Wooden chair/P-8	5	0	5	0	5	DO
12	Moving Chair(DEO)/P-8	15	0	15	0	15	DO
13	Cushion chair(Black)/P-8	15	0	15	0	15	DO
14	Fibre chair(White)/P-8	15	0	15	0	15	DO
15	Fibre chair(Red)/P-8	74	0	74	0	74	DO
16	S-Model chair/P-8	5	0	5	0	5	DO
17	Executive chair/P-8	5	0	5	0	5	DO
18	Wooden/Iron Bed/P-4	4	0	4	0	4	DO
19	Celing/WallFan/P-12	35	0	35	0	35	DO
20	Pedestal Fan/P-12	1	0	1	0	1	DO
21	Water Filter/P-13	1	0	1	0	1	DO
22	Steel/wooden Rack(P-71)	26	0	26	0	26	DO
23	Submersible Pump(1HP)	1	1	2	2	0	P/40 Dt.26.08.2016
24	Table(Wooden)/P-81	3	0	3	0	3	No purchase in 16-17
25	Table(Steel)/P-81	32	0	32	0	32	DO
26	Table(Computer)/P-81	5	0	5	0	5	DO

General Guidelines for Purchase & Maintenance of Stock & Store Accounts:-

As per OPSAP Rule 71 and Rule 106 of OGFR a stock book shall be maintained. A separate page shall be allotted to each article and entries made as and when articles are received and issued balances struck out.

As per Rule 69 of OPSAP Rules, 2002, a physical verification of stores shall be carried out at least once in each six months by the Block Development Officer/Additional Block Development Officer and in token of his having done so, he shall record a certificate and make note of any other fact regarding excess shortage, unusual depreciation of stores, etc.

As per Rule 106 of O.G.F.R., an inventory of the dead stock should be maintained in all Government offices in form O.G.F.R. 6 showing the number received, the number disposed

of (by transfer, sale, loss, etc.) and the balance in hand for each kind of article.

As per Rule 106 (iii) of O.G.F.R., the inventory should be checked by the competent administrative authority once a year and a certificate of the result of check recorded.

As per Rule 106 (iv) of O.G.F.R., articles of dead stock should be verified at least once a year and the result of verification recorded on the inventory. All discrepancies noticed must be properly investigated and brought to account immediately so that the inventory may represent the true account.

As per Rule 111 of O.G.F.R. a physical verification of all stores should be made at least once in every year by the Head of Office concerned or such other as may be specially authorised by him.

Audit Remarks:-

1)As required under OPSAP Rule 2002 & Rule-111 of OGFR ,A half yearly physical verification of stock & store has to be conducted by the BDO or such other officer as may be specially authorized by him on his behalf . But it was observed that, no such physical verification was conducted during the year 2016-17 by the BDO in contravention to the prescribed rules.

2)No purchase of building materials like cement, MS Rod ,door & window has been made .Only the spare parts for maintenance of Tube well has been purchased during the year 2016-17 which are duly entered in the stock register & shown utilised the stock through the RWSS staff of the block towards repair & commissioning of Tube-wells.

3)No stock register for the used/unserviceable items of Tube well spare parts has been maintained in this P.S & also no auction of the unserviceable items of Tube well spare parts has been made by the local authority which need be ensured henceforth in accordance with the provisions contained in Rule-120 & 121 of OGFR & compliance reported.

Hence the Local Authority is once again suggested to ensure the same in accordance with the provisions of the Rules & compliance reported to audit.

PARA: 7 INVESTMENT

Reamal PS - 2016-2017

S/no	Opening Balance of Investment as on (DD MM YYYY)	Opening Balance(In Rs:)	Amount Encashed during the Year under Audit(In Rs:)	Total(In Rs:)	Amount Invested during the Year under Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Audit	Closing Balance Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Investment Ledger	Closing Balance Investment Ledger(In Rs:)	Difference(In Rs:)	Remarks
1	01-04-2016	0.00	0.00	0.00	0.00	31-03-2017	0.00	31-03-2017	0.00	0.00	No Investment was made up-to 31.03.2017
	GRAND TOTAL	0.00	0.00	0.00	0.00		0.00		0.00	0.00	

DETAILS OF CB ON INVESTMENT & Comments :
Comments:-

It was observed from the last/previous year audit reports as well as up-to the end of the period that is covered under this audit i.e. till Dt.31.03.2017, no such investment was made by this P.S. Authority out of the PS fund. As no such Investment ledger has yet been maintained in this P.S since long, hence the present Local Authority is advised to maintain an Investment register as per Rule-45(1) of OPSAP Rules-2002 to register the Govt. & other securities in order to ensure the position of investment (if any) of this institution for future purposes.

PARA: 8 **ADVANCE**

Reamal PS - 2016-2017

Sno	Advance Outstanding as on (DD MM YYYY)	Cashbook Name	Advance Outstanding (In Rs:)	Advance Paid during the Year under Audit(In Rs:)	Total(In Rs:)	Advance adjusted during the Year under Audit(In Rs:)	Advance Outstanding as per (DD MM YYYY) Audit	Advance Outstanding Audit (In Rs:)	Advance Outstanding as per (DD MM YYYY) Cash Book	Advance Outstanding Cash Book(In Rs:)	Difference (In Rs:)	Remarks
1	01-04-2016	PS Account	3935854.00	15600.00	3951454.00	130600.00	31-03-2017	3820854.00	31-03-2017	4455971.00	-635117.00	reason for the difference is furnished below.
2	01-04-2016	Govt. Account	1332149.00	0.00	1332149.00	0.00	31-03-2017	1332149.00	31-03-2017	119749.00	1212400.00	-DO-
	GRAND TOTAL		5268003.00	15600.00	5283603.00	130600.00		5153003.00		4575720.00	577283.00	

Comments :

Advance position of Both P.S & Govt. Account for the year 2016-17:-

During this audit, the Advance position of both PS & Govt. account for the year 2016-17 was worked out, basing upon the information made available from the (i) Last year audit report (ii) Advance paid & adjustment as shown in relevant subsidiary cash books of both PS & Govt. Account, of which an abstract position as on 31.03.2017 is furnished below:-

ABSTRACT OF ADVANCE POSITION OF BOTH P.S. & GOVT. ACCOUNT FOR THE YEAR 2016-17				
SL.	Particulars	P.S. Account	Govt. Account	Total Adv. (Rs.)
1	Adv. Outstanding on 01.04.2016 (As per Audit)	3935854.00	1332149.00	5268003.00
2	Advance Paid during the Yr.2016-17	15600.00	Nil	15600.00
3	TOTAL	3951454.00	1332149.00	5283603.00
4	Advance Adjusted during the Yr.2016-17	130600.00	Nil	130600.00
5	Adv. Outstanding as on 31.03.2017(As per Audit)	3820854.00	1332149.00	5153003.00
6	Adv. Outstanding as on 31.03.2017(As per Cash Book)	4455971.00	119749.00	4575720.00
7	Difference (Audit – Cash book)	(-)635117.00	1212400.00	577283.00
8	Reason for the Above Differences	Discussed Below		

Classification of Outstanding Advance in respect of PS/Govt. Account as on 31.03.2017(As per Cash Books):-

Sl.	Name of the Cash Books	Adv. Outstanding as on 31.03.2017	Remarks
A.	In P.S. Account:-		
1	MGNREGA	1184579.00	
2	BRGF	3111392.00	
3	TFC	160000.00	
	Total:-	Rs.4455971.00	
B.	In Govt. Account:-		
1.	OAP Cash book	119749.00	
	Grand Total:-	Rs.4575720.00	

(A):-Reconciliation/Reason for the discrepancy in Outstanding Advance in between Audit & Cash Books in respect of PS Account as on 31.3.2017:-

Sl.	Outstanding Advance in P.S. Account (As per Cash Book) as on 31.03.2017:-	Rs.4455971.00
1.	(Add) The Discrepancy amount of advance in NREGA cash book as discussed in the previous audit as per A.R No.56550/14-15 for the Yr.2013-14:-	(+) 100000.00
2.	(Add) The minus balance of outstanding advance for Rs.(-)430780/- , which could not be brought in the OB of Samiti cash book as on 01.04.2016 due to PRIASOFT designing:-	(-) 430780.00
3.	(Add) The minus balance of outstanding advance for Rs.(-)25000/-, which could not be brought in the OB of IAP cash book as on 01.04.2014 as per last A.R No.123987/15-16 for the Yr.2014-15 due to PRISOFT designing:-	(-) 25000.00
4.	(Add) The minus balance of outstanding advance for Rs.(-)226000/-, which could not be brought in the opening balance as on 01.04.2014 as per last A.R No.123987/15-16 for the Yr.2014-15 due to PRISOFT designing:-	(-) 226000.00
5.	(Add) The amt. of outstanding advance for Rs.43663/- as on 31.03.2016, which was not brought forward in the OB of Election cash book on 01.04.16:-	(+) 43663.00
6.	(Less) The advance amount of Rs.75000/- ,which was shown paid as advance in IAP cash book for book adjustment only during 2016-17, although it was not shown outstanding in this cash book as on 31.03.2016:-	(-) 75000.00
7.	(Less) The advance amount of Rs.22000/- ,which was taken as advance in the OB of Samiti cash book on 01.04.2016 for book adjustment during 2016-17:-	(-) 22000.00
Hence Outstanding Advance of PS Account (As per Audit) as on 31.03.2017:-		Rs.3820854.00

(B):-Reconciliation/Reason for the discrepancy in Outstanding Advance in between Audit & Cash Books in respect of Govt. Account as on 31.3.2017:-

Sl.	Outstanding Advance in Govt.Account (As per Cash Book) as on 31.03.2017:-	Rs.119749.00
1.	(Add) The Discrepancy amount of advance in OAP cash book as discussed in the previous audit as per A.R No.123987/15-16 for the Yr.2014-15:-	(+) 1000600.00
2.	(Add) The outstanding advance amount of Rs. 211800/- in respect of MDM cash book as on 31.03.2016, which was not brought forward in the OB of MDM cash book as on 01.04.2016 during PRISOFT accounting:-	(+) 211800.00
Hence Outstanding Advance of Govt. Account (As per Audit) as on 31.03.2017:-		Rs.1332149.00

Year-wise Break-up of Outstanding Advance in respect of P.S. and Govt. Account as on 31.03.2017:

Basing upon the Year-wise break-up of Outstanding advance available from the Last year audit report as well as the amount of advance paid/adjusted during 2016-17, the year-wise Break-up of outstanding advance in respect of both P.S. & Govt. Account as on 31.03.2017 are furnished below:-

Year-wise Break-up of Outstanding Advance (Both PS & Govt. A/c) as on 31.03.2017					
Sl.	Period	PS Account	Govt. Account	Total Outstanding	Remarks
	Prior to 2012-13	3720854.00	1082149.00	4803003.00	
	2012-13	Nil	250000.00	250000.00	
	2013-14	100000.00	Nil	100000.00	
	2014-15	Nil	Nil	Nil	
	2015-16	Nil	Nil	Nil	
	2016-17	Nil	Nil	Nil	
	G. Total :-	3820854.00	1332149.00	5153003.00	

Details of Individual & Year-wise classification of Outstanding Advance as on 31.03.2017:-

The Individual & Year-wise classification of Outstanding Advance as on 31.03.2017 has been worked out basing upon the outstanding advance shown in the last year audit report, Paid & adjustment of advance in both PS & Govt. Account during the year 2016-17, which is furnished below:-

Sl.	Name & Designation of the Advance holder	Cash Book / Vr.No / Dt of Payment of Advance	Amount of Advance Outstanding as on 31.03.2017					Purpose of Advance	Name & Designation of the Officer Responsible for Payment of Advance
			Up-to the Year 2012-13)	2013-14	2014-15	2015-16	2016-17		
A.	PS Account:-								
1.	(Un-classified as per Last/		3720854.00	-	-	-	-	3720854.00	Not Available from the Last

	Previous A.R							A.R.		
2.	Sri Asit Kumar Nayak, Ex-JE	NREGA-P/25/Dt. 30.05.2013		100000.00	-	-	-	100000.00	Const. of BNRGSK at Malehipada GP	Sri Pramod Ku. Dehury, Ex-ABDO, I/C-BDO
Total:-			3720854.00	100000.00	Nil	Nil	Nil	3820854.00		
B.	Govt. Account:-									
1.	(Un-classified as per Last/ Previous A.R		1332149.00					1332149.00	Not Available from the Last A.R.	
Total:-			1332149.00	Nil	Nil	Nil	Nil	1332149.00		
Grand Total:-			5053003.00	100000.00	Nil	Nil	Nil	5153003.00		

Details of Adjustment of Advance during the year.2016-17:-

From the abstract position of advance for the year 2016-17 as furnished above, it could be seen that, during the period covered under this audit, advance amounting to Rs.130600/- only was adjusted from the outstanding advance in respect of PS Account. The details of adjustment of such amount of advance was worked out during this audit basing upon the information available from the previous audit reports as well as from the current year cash books, of which the details are furnished below:-

Sl.	Name & Designation of the Advance holders	Ref.Vr.No/Dt. of Payment of Advance	Ref.Vr.No/Dt. of Adjustment of Advance	Amount of Advance Adjusted(Rs.)	Purpose of Advance
From the Year.2012-13:-					
1.	Sri Birendranath Dwibedy, GPEO	Samiti-P/201 Dt.31.03.2013	Samiti-J/02 Dt.10.05.2016	2000.00	Fuel charges for GP Election.
From the Year.2013-14:-					
1.	Sri Basant Ku. Behera, Ex-GPTA	IAP-P/106 Dt.21.09.2013	IAP-P/40 Dt.02.11.2016	75000.00	Const. of Sub-center at Baghbar
From the Year.2014-15:-					
1.	Sri Surendra Ku. Behera, JE(RWSS)	TFC-P/26 Dt.30.09.2014	TFC-J/01 Dt.30.09.2016	10000.00	PWS work at Tarang GP
From the Year.2015-16:-					
1.	Sri Birendranath Dwibedy, GPEO	Samiti-P/85 Dt.04.03.2016	Samiti-J/01 Dt.10.05.2016	20000.00	Organisation of PR Diwas.
2.	Sri Ashis Ku. Mohanty, Ex-APO	NREGA-P/4 Dt.15.05.2015	NREGA-J/1 Dt.30.10.2016	8000.00	Organisation of NREGA workshop.
From the Year.2016-17:-				Total:-	28000.00
1.	Sri Birendranath Dwibedy, GPEO	Election-P/1 Dt.10.02.2017	Election-P/18 Dt.31.03.2017	15600.00	Expr. On Election contingencies.
Grand Total:-				130600.00	

Advance outstanding for more than one year i.e. (Advances paid during the year 2015-16 but remained un-adjusted till 31.03.2017:-

(Ref: G.O.No.XIV-Aud-2221/F Dt.8.03.2002 of Finance Dept. Govt of Odisha)

(Ref: G.O.No.ATX-517/02-16837(324)/PR Dtd.25.12.2002 of Director, P.R.Dept. Govt of Odisha)

(Ref: DLFA Lr.No.15179 Dt.28.9.2013 of Directorate of Local fund Audit, Bhubaneswar, Odisha).

From the Year-wise break-up of outstanding advance as on 31.03.2017 as furnished above in this para, it could be seen that, no such amount of advance relating to the year.2015-16 are remained un-adjusted till 31.03.2017. Hence no discussion was made regarding "Advance outstanding for more than one year" in this audit.

Non-Adjustment of outstanding Advance in both PS & Govt. Account as on 31st March 2017 :- (POM-22/26.09.2017)

On checking & working out the Advance position in respect of both PS & Govt. Account subsidiary cash books for the period 2016-17, it was noticed that, huge amount of advances were kept outstanding in different Schematic cash books of this Panchayat Samiti as on 31st March 2017(As furnished below) since years together without any adjustment (Either through paid voucher or by means of refund) which was quite alarming & objectionable:-

Sl.	Type of Account	Subsidiary Cash Books	Un-Adjusted Advance as on 31.03.2017(Rs.)
A.	P.S. Account:-	BRGF	31,11,392.00
		NREGA	11,84,579.00
		TFC	1,60,000.00
		Total:-	44,55,971.00(As per cash book)
B.	Govt. Account:-	OAP	11,20,349.00(As per Audit)

		MDM	2,11,800.00(As per Audit)
		Total:-	13,32,149.00(As per Audit)

In response to the POM, the Local Authority replied that, "Steps are being taken for classification & necessary adjustment will be intimated to next audit".

However the present Local Authority is suggested to find out the reasons for such non-adjustment and also sincere steps need be taken for adjustment of such old & huge sums of outstanding advance for the better interest of this PS & may produce before next audit for necessary verification & compliance reported.

Suggestive measures for Payment, Adjustment and Regulation of Advance with reference to:-

· **PR Deptt. Circular No.VKK-29/91-4565/PR. Dt 18.02.1992**

· **PR Deptt. Circular No. 17088/PR. Dt. 28.11.1997**

· **PR Deptt. Circular No. 1376/PR. Dt. 18.02.1998**

· **PR Deptt. Circular No. ATX-517/02-16837(324)/PR Dtd.25.12.2002**

· **G.O.No.XIV-Aud-2221/F Dt.8.03.2002 of Finance Dept. Govt of Odisha**

· **Rules-40,41,42 & 43 of OPSAP Rules-2002**

- 1) Advance could only be paid in case of absolute necessity(Only for Socio-economic purposes),
- 2) Advance should be regularly & promptly adjusted,
- 3) No 2nd advance should be sanctioned unless previous advance was duly adjusted,
- 4) Any unspent balance of advance should be immediately refunded,
- 5) The Authority granting advance should be held responsible for any over payment,
- 6) Payment of advances should not be exhibited as final expenditure in cash book,
- 7) Payment & adjustment of advance should be recorded and watched through register of advance (In Form No. XI) w.r.to cash books,
- 8) At the end of each quarter a list (In Form No. XII) showing outstanding advances should be prepared & to be intimated to the defaulting officials for earliest adjustment thereof,
- 9) The Register of advance should be annually checked by the B.D.O & duly attested,
- 10) In case of transfer of any of the defaulting officials from this Block, the amount of outstanding advance should be clearly mentioned in the LPC to facilitate the recovery of advance in the next station.

Therefore the Local Authority was advised to follow the above stipulations for better management of advances & to regulate the same within a sustainable limit, which could have been fruitfully utilized for the specific purposes for which it was sanctioned.

PARA: 9 GRANTS

Reamal PS - 2016-2017

S/no	Grants Outstanding as on (DD MM YYYY)	Grants Outstanding (In Rs:)	Grants Received during the Year under Audit(In Rs:)	Total(In Rs:)	Grants Spent during the Year under Audit(In Rs:)	Grants unspent as on (DD MM YYYY)	Grants unspent (In Rs:)	Remarks
1	01-04-2016	160200607.00	114523617.00	274724224.00	143058175.00	31-03-2017	131666049.00	Details of Un-spent Grants is furnished below.
	GRAND TOTAL	160200607.00	114523617.00	274724224.00	143058175.00		131666049.00	

Comments :

ABSTRACT GRANT POSITION OF FOR THE YEAR. 2016-17 :-

The Grant position of this P.S. for the year 2016-17 was worked out in this audit basing upon the information made available to audit from different sources i.e. Last yr. A/R, Trial balances in respect of subsidiary cash books of last year, Pass book balances in respect of Scheme cash books as on 31.03.2016 along with receipt & expenditure of different grants as per current year pass book & respective cash books for the yr.2016-17 of which an abstract position is furnished below :-**(Ref:- Financial statement of P.S. A/c & Govt. A/c for the yr. 2016-17)**

Sl. No.	Type of Accounts	Un-spent Grant as on 01.04.2016	Grant received during 2016-17	Total	Grant spent during 2016-17	Un-spent Grant as on 31.03.2017	Classification of Un-spent Grant as on 31.03.2017
1	PS Account	150520594	114523617	265044211	142707313	122336898	In Bank-120045089/- In PL A/c-11620960/-
2	Govt.Account	9680013	0	9680013	350862	9329151	
	Total:-	160200607	114523617	274724224	143058175	131666049	

Reason for Modification of the O.B. of Un-spent Grant as on 01.04.2016 w.r.to 31.03.2016:-

It was observed from the last year Audit report that, in the financial statement of PS Account the balance of un-spent Grant as on 31.03.2016 was shown for Rs.35518712/- which includes minus balance of Rs.(-) 92055089/- in different grant components. Again from the year-wise break-up of Un-spent Grant as on 31.03.2016 as shown in para-9 of that A.R it was revealed that, amount of Rs.89184576/- was kept as un-spent grant only for the year.2015-16 & grant amounting to Rs.(-) 53665864/- was shown as un-spent for the rest of the periods prior to 2015-16 as un-classified which seems quite contradictory in nature & not at all assessable for computation of grant position for the current period under audit by taking such ambiguous C.B. of un-spent grant

Therefore during this audit, after assessment from the "Trial balances of different schemes for the period 1.4.15 – 31.03.2016" by deducting the component of liabilities/interest component from current asset balance as well as considering different components of grant kept un-utilised in the P.L.A/c as on 31.03.2016 it was revealed that, the total balance of un-spent grants to the tune of Rs.160200607.00 under different schemes was laying un-utilised in the P.S. Fund(In Bank A/c + PL A/c) as on 31.03.2016 as discussed below.

Hence in this audit, the O.B. of Un-spent grant as on 01.04.2016 has taken as Rs.160200607.00 into account instead of Rs.35518712/- (As shown in the last A/R) for working out of the grant position for the year 2016-17 covered under this audit. In support of such modification an abstract position of computation for enhancement of the OB of un-spent grant as on 01.04.2016 w.r.to 31.03.2016 has been worked out as furnished below:-

Assessment of O.B.in respect of Scheme-wise Un-Spent Grant of PS/Govt. Account as on 01.04.2016						
Sl. No	Scheme	Scheme balance as per Trial(Bank & PL A/c) Balance as on 31.03.2016	(Less) Interest component	(Less) Liability Amount	(Less) Other Payable Amount	Net Grant Balance available as on 31.03.2016/1.4.16
A.	PS Account:-					
1	GGY	32950000	0	0	0	32950000
2	IAY	27039669.93	2628110.93	0	0	24411559
3	BPGY	5344539	402435	0	0	4942104
4	MLA-LAD	14575014	400788	133396	0	14040830

5	MP-LAD	4633772	139720	55763		4438289
6	Roads& Bridges	1147228	59067	23705		1064456
7	S.D.P	1530000	0	0	0	1530000
8	S.P.F	534263	0	0	0	534263
9	AWC	4683348	134573	213011	0	4335764
10	Maint. Of NRB	961897	0	0	0	961897
11	H & FW Grant	759952	0	0	0	759952
12	SC/ST Dev Grant	1691827	0	0	0	1691827
13	I.A.P	32400868	2267867	3942857		26190144
14	T.F.C	2852366	696206	361566	0	1794594
15	S.F.C	17027619	370442	297477	0	16359700
16	CC Road	12609290	701706	407443	0	11500141
17	BRGF	9118040	1111279	3048319	0	4958442
18	WODC	12978979	677668	481672	0	11819639
19	NRLM	1233501	80483	0	0	1153018
20	NREGA	361331	4483	0	0	356848
21	MJBY	448574	21824	0	0	426750
22	RGPSA	39800	20297	19503	0	0
23	Statistical Bldg.	180750	0	0	0	180750
24	Hon of PSM	-620	0	0	0	-620
(Less) Consolidated Interest accrued on the deposit of diff. grants in Samiti A/c during 2015-16:-						-389599
(Less) Un-classified Amt. of Interest accrued in diff. scheme A/c as on 31.03.15 as per A.R.No.123987/15-16 which were carried forward with scheme trial balances up-to 31.03.2016:-						-15490154
Hence Net Amount of Un-spent Grant Available as on 31.03.2016/01.04.2016 in PS Account:-						150520594
B.	Govt. Account:-					
1	Kitchen-shed	9680013	0	0	0	9680013
Hence Net Amount of Total Un-spent Grant Available as on 31.03.2016/01.04.2016 in PS/Govt. Account:-						160200607

Financial Achievement of different Schemes w.r.to total available grants during 2016-17:-

The Financial achievement of different Schemes w.r.to total available grants for the year 2016-17 is worked out basing upon the (1) Modified un-spent grant as on 31.03.2016, (2) Actual Receipt & Expr. Of different grants as envisaged from cash books & Pass books (3) GIA & other Grants received through PL Account (Ref:-Financial statement of P.S. Account for the Yr.2016-17) & accordingly the financial utilization in respect of different schemes for the year 2016-17 are furnished below:-

Head-wise Receipt & Expenditure of Different types of Grants & % of utilisation during 2016-17							
Sl. No.	Type of Grants	Un-spent Grant as on 01.04.2016	Grant received during 2016-17	Total	Grant spent during 2016-17	Un-spent Grant as on 31.03.2017	% of utilisation
A. PS Account:-							
1	GGY	32950000	50670347	83620347	44354937	39265410	53%
2	IAY	24411559	1054790	25466349	19970917	5495432	78%
3	BPGY	4942104	30000	4972104	4972104	0	100%

4	MLA-LAD	14040830	3550000	17590830	2516567	15074263	14%
5	MP-LAD	4438289	0	4438289	1232015	3206274	28%
6	Roads& Bridges	1064456	0	1064456	275000	789456	26%
7	S.D.P	1530000	0	1530000	1300000	230000	85%
8	S.P.F	534263	7500000	8034263	1295120	6739143	16%
9	AWC	4335764	6075000	10410764	3269354	7141410	31%
10	Maint. Of NRB	961897	0	961897	119311	842586	12%
11	H & FW Grant	759952	0	759952	0	759952	0%
12	SC/ST Dev Grant	1691827	0	1691827	1609012	82815	95%
13	I.A.P	26190144	3400000	29590144	14472011	15118133	49%
14	T.F.C	1794594	3896000	5690594	5086122	604472	89%
15	S.F.C	16359700	6780976	23140676	4655543	18485133	20%
16	CC Road	11500141	0	11500141	7739196	3760945	67%
17	BRGF	4958442	5350000	10308442	10036959	271483	97%
18	WODC	11819639	17449000	29268639	13735253	15533386	47%
19	NRLM	1153018	211760	1364778	1464285	-99507	107%
20	NREGA	356848	2769655	3126503	2762735	363768	88%
21	MJBY	426750	0	426750	282650	144100	66%
22	RGPSA	0	0	0	0	0	
23	Statistical Bldg.	180750	0	180750	180750	0	100%
24	Hon of PSM	-620	570960	570340	339640	230700	60%
25	Const. of LAC Bldg.	0	1066000	1066000	0	1066000	0%
26	Const. of Stadium	0	2000000	2000000	0	2000000	0%
27	Protection of Land	0	350000	350000	347950	2050	99%
28	OLM Bldg. Grant	0	1299129	1299129	689882	609247	53%
29	Critical Gap Fund	0	500000	500000	0	500000	0%
30	Un-classified Amt.	-15879753	0	-15879753	0	-15879753	
	Total:-	150520594	114523617	265044211	142707313	122336898	54%
B.	Govt. Account:-						
1	Kitchen-shed	9680013	0	9680013	350862	9329151	4%
	Grand Total:-	160200607	114523617	274724224	143058175	131666049	52%

Comments on Low spending efficiency in regards to utilisation of Govt. Grants:-

In this connection it is worthwhile to be mentioned here that, As required under Rule-171 of OGFR(Vol-1) and instructions contained in the relevant sanction orders, scheme funds has to be utilized in the year of receipt for the sanctioned purposes.

From the above it would be seen that-**Total of available grant**: - Rs.274724224.00

Grant utilized in 2016-17 (In total):- Rs.143058175.00

Hence **Percentage of financial utilization:-** **52.00 %**

From the above assessment it would be observed that, the overall performance of financial utilization of Govt. grants in this P.S during the year 2016-17 was not up to the par.

Year-wise Break-up of Un-spent Grant as on 31st March 2017:-

As such no year-wise/scheme-wise break-up of Un-spent grants as on 31.03.2016 was made available in the last year audit report, hence in this audit the year-wise/scheme-wise break-up of Un-spent grants as on 31.03.2017 is working out for two components of periods only i.e Grant remained un-spent from (1) received up-to the yr.2015-16 & (2) Amount received during 16-17:-

Scheme/Year-wise Break-up of Un-spent Grant as on 31.03.2017

SI	Type of Grant	Un-spent from Grant Received up-to 2015-16	Un-spent from Grant Received during 2016-17	Total of Un-spent Grant as on 31.03.2017
A.	P.S. Account:-			
1	GGY	7086884	32178526	39265410
2	AWC	1066410	6075000	7141410
3	IAY	4440642	1054790	5495432
4	H & FW Grant	759952	0	759952
5	CC Road	3760945	0	3760945
6	SFC	12304157	6180976	18485133
7	MP-LAD	3206274	0	3206274
8	MLA-LAD	11524263	3550000	15074263
9	WODC	511810	15021576	15533386
10	IAP	11718133	3400000	15118133
11	BRGF	0	271483	271483
12	TFC	0	604472	604472
13	BPGY	0	0	0
14	Roads & Bridges	789456	0	789456
15	MJBY	144100	0	144100
16	NREGA	0	363768	363768
17	LAC Bldg.	0	1066000	1066000
18	Const. of Stadium	0	2000000	2000000
19	Protection of Land	0	2050	2050
20	Maint. Of NRB	842586	0	842586
21	OLM Bldg. Grant	0	609247	609247
22	Critical Gap Fund	0	500000	500000
23	SC/St Dev. Grant	82815	0	82815
24	Spl. Dev. Prog	230000	0	230000
25	Spl.Prob.Fund	-760857	7500000	6739143
26	Hon of PSM	-340260	570960	230700
27	NRLM	-99507	0	-99507
28	Un-classified(upto 15-16)	-15879753	0	-15879753
	Total:-	41388050	80948848	122336898
B.	Govt. Account:-			
1	Kitchen-shed	9329151	0	9329151
	Grand Total:-	50717201	80948848	131666049

Besides the over-all performance of 52%, from the above it could be observed here that, during the period 2016-17 against the receipt of total amount of Grants for Rs.114523617/- against different schemes, out of which Rs.33574769/- only was spent as on 31st March 2017 i.e. **Spending efficiency of 30% only** which was

quite low & defeating the very purpose of Govt.

Hence it was construed that the pace of utilization of different Govt. grants during the period covered under this audit was far from satisfactory. It was ascertained that, no sincere follow-up action has been initiated by the P.S. Authorities for proper utilization of the Govt. grants within the stipulated period to provide aimed benefit for socio-economic development to the rural poor's for whom it were meant for.

However the Local Authority is suggested to initiate sincere steps either for the relevant utilisation of the un-spent grants for the sanctioned purposes by obtaining fresh sanction from the appropriate authorities or may surrendered the balance un-spent amount (If there is no scope of utilisation) to the respective sanctioning authorities at the earliest as per the provision contained in Appendix-10 of OGFR(Vol-1) & as required under Rule-171(3)(a) of OGFR.

Grant spent beyond stipulated period without obtaining fresh sanction :-

From the year-wise break-up of utilisation of grants for the year 2016-17 as furnished above, It was revealed that, during 2016-17 Out of the total amount of grant spent for Rs.143058175/- , Grants amounting to Rs.109483406/- was spent from the previous year balances those kept un-utilised prior to the year covered under this audit despite expiry of the stipulated utilisation period and also without obtaining any fresh sanction from concerned competent authorities, which was quite irregular & contravening w.r.to the Rule-171(3)(a) of OGFR.

Hence the B.D.O is suggested to regularize the same by obtaining ex-post-facto approval from the appropriate authorities and compliance reported.

Rules & Regulations to be observed regarding Receipt & Utilisation of Govt.Grants & maintenance of records and registers thereof:-

As per Rule 171 of the Odisha General Financial Rules (OGFR) (Volume I) and instructions contained in the sanction orders, scheme funds were to be utilised in the year of receipt. Un-utilised fund, if any, may either be refunded to the Government or utilised in subsequent year with prior approval of the Government.

As per Rule 171 (1) (a) of O.G.F.R., before any grants-in-aid is sanctioned by any Department of Government in favour of any private individual or local body or institution for specific purposes the Administrative Department should, well in advance, take steps to provide funds.

As per Rule 171 (2) of O.G.F.R., unless it is otherwise ordered by Government, the grant will be spent upon the object within a reasonable time, if no time-limit has been fixed by the sanctioning authority.

As per Rule 171 (3) (a) of O.G.F.R., the expression 'reasonable time' should ordinarily be interpreted to mean one year from the date of issue of the letter sanctioning the grant even though the period extends beyond the financial year. Immediately on the expiry of the period of one year from the date of sanction, any unspent balance out of the grant should be duly surrendered to government.

As per Section IV of Appendix 10 of OGFR, the following guidelines are prescribed.

For Non-recurring Grant:-

(a) In the sanction order, the period within which and the object /purposefor which the grant is to be utilised is to be mentioned;

(b) If the grant is actually paid towards the end of the financial year, the time limit for 6 months or 1 year from the date of drawal or some other fixed time should be prescribed;

(c) If the local body feels that the grant cannot be spent within such prescribed period for reasons to be assigned by them, the local body concerned should move the Govt. to extend the period already fixed.

(1)As per Rule 10.(1) of OPSAP Rules, 2002, Funds placed at the disposal of the Samiti by the Government by way of grant for schemes under any head shall be utilised for the approved schemes under that head. Funds shall not be diverted from one scheme to another scheme without approval of Government nor shall the pattern of schemes be altered without the approval of Government. No continuing scheme shall be left in an incomplete stage.

(2)Direction shall not be given by any authority other than the Administrative Department for incurring expenditure from the Fund for a purpose for which fund has not been constituted.

As per Rule 171 (5) (i) of O.G.F.R., the grantee institutions should maintain a register in form No.[O.G.F.R. 30-A] of the **permanent and semi-permanent assets** acquired wholly or substantially out of Government grants. The register should be maintained by the grantee institutions separately in respect of each sanctioning authority and a copy thereof furnished to the sanctioning authority annually.

Audit Remarks:-

(1) Non-Maintenance of Permanent Asset Register:-

As required under Rule-171(5) (i) of OGFR, The grantee institution should maintain a register in form No.[OGFR.30-A] for the **permanent and semi-permanent**

assets generated/acquired wholly or substantially out of utilisation of Govt. grants. The register should be maintained by the grantee institutions separately in respect of each sanctioning authority & a copy thereof need be furnished to the respective sanctioning authority annually.

In contrast to the above, during the course of audit it was observed that, no such **permanent and semi-permanent assets** register has been maintained in this P.S. which was quite irregular & defeating as far as ascertaining about the information on generation of permanent/ semi-permanent assets by means of utilisation of Govt. grant is concerned.

Therefore the Present Local authority is once again impressed upon for maintenance of the **Permanent and Semi-permanent assets** register as required under the above cited rule in the prescribed format henceforth & compliance reported.

(2) Diversion of Funds:- (Ref: G.O.No.11725/PR Dt.1.06.2011)

During the year.2016-17, No diversion of fund has been made in between any schemes. Hence no comment.

(3) Non-Submission of Annual review of Expenditure(Ref:- Rule-58 of OPSAP Rules-2002)

Again it was to be mentioned here that, as required under the above cited Rule, "The Panchayat samiti should submit an **Annual review of expenditure** in respect of various schemes for which Grant-In-aids were received during a financial year to the State Government in the month of April of the succeeding year."

But it was noticed that, in contravention to the aforesaid rule, No such statement of Annual review of expenditure for the year.2014-15 & 2015-16 in respect receipt & utilization of different grants during the period covered under this audit was submitted to Govt. by the B.D.O, which was quite irregular & highlighted the negligence of the Local Authority.

Therefore the Present Local Authority was suggested for early submission of the same to the State Govt. as required under the rule & compliance reported.

PARA: 10 UTILISATION CERTIFICATE

Reamal PS - 2016-2017

S/no	U.C Outstanding as on (DD MM YYYY)	U.C Outstanding(In Rs:)	U.C due for submission during the period under Audit(In Rs:)	Total(In Rs:)	U.C Submitted during the period under Audit(In Rs:)	U.C needs to be submitted as on outstanding as on (DD MM YYYY)	U.C needs to be submitted as on outstanding (In Rs:)	Remarks
1	01-04-2016	214254987.00	143058175.00	357313162.00	95354441.00	31-03-2017	261958721.00	Details of submission and break-up of pendency is furnished below.
	GRAND TOTAL	214254987.00	143058175.00	357313162.00	95354441.00		261958721.00	

Comments :

Position of Utilisation Certificate for the year 2016-17:-

The position of Utilization certificate in respect of Govt. grants was worked out basing upon the information made available to audit from last year audit report, office copies of U.C's relating to the year 2016-17, as submitted by the Local authority to different quarters of Govt. of which an abstract position of the same is furnished below:-

ABSTRACT OF UC POSITION FOR THE YEAR 2016-17

SL.	PARTICULARS	Money value(Rs.)
1	UC Pending for Submission as on 01.04.2016(As per Last A.R)	214254987.00
2	UC Due for submission during 2016-17(Grant Expr. During 16-17)	143058175.00
3	Total of UC Due for Submission	357313162.00
4	U.C. Submitted during the year 2016-17(As furnished below)	95354441.00
5	Money value of Pending of U.C.s as on 31.03.2017	261958721.00

Details of Submission of Utilisation Certificates in respect of Govt. Grants during the Year.2016-17

Letter No./Date	Amt. of UC Submitted	Name of the Scheme	For the Year	To Whom Submitted
1415/24.06.2016	500000	Spl.Problem Fund	2011-12	PD(DRDA), Deogarh
1416/24.06.2016	600000	Spl. Dev. Programme	2012-13	PD(DRDA), Deogarh
1417/24.06.2016	200000	Spl. Dev. Programme	2014-15	PD(DRDA), Deogarh
1418/24.06.2016	3420000	Spl. Dev. Programme	2014-15	PD(DRDA), Deogarh
1419/24.06.2016	300000	K.L.Grant	2013-14	D.P.O, Deogarh
1420/24.06.2016	6235000	BPGY/Mo-Kudia	2015-16	PD(DRDA), Deogarh
1421/24.06.2016	7886000	IAY(Normal)	2013-14	PD(DRDA), Deogarh
1442/27.06.2016	4056000	IAY(FRA)	2012-13	PD(DRDA), Deogarh
1443/27.06.2016	1815286	Roads & Bridges	2013-14	PD(DRDA), Deogarh
1444/27.06.2016	1500000	Untied Fund	2013-14	PD(DRDA), Deogarh
1445/27.06.2016	256209	Repair of NR Bldg.	2014-15	PD(DRDA), Deogarh
1446/27.06.2016	250726	Repair of NR Bldg.	2014-15	PD(DRDA), Deogarh
1447/27.06.2016	488384	Roads & Bridges	2014-15	PD(DRDA), Deogarh
1448/27.06.2016	6974836	C.C.Road	2015-16	PD(DRDA), Deogarh
2032/03.09.2016	1346000	MP(LAD)	2015-16	D.D(DPMU),Deogarh

2882/06.12.2016	21249480	GGY	2015-16	PD(DRDA), Deogarh
706/25.03.2017	760000	MP(LAD)	2015-16	D.D(DPMU),Deogarh
707/25.03.2017	11700520	GGY	2015-16	PD(DRDA), Deogarh
707(A)/29.03.2017	25816000	GGY	2016-17	PD(DRDA), Deogarh
Total:-	Rs.95354441.00			

Year-wise Break-up of Submission & Pendency of UC in respect of Govt. Grants as on 31st Mar.2017				
Period	UC Pending as on 1.4.2016(As per Last A.R)	UC Due for submission for 2016-17	UC Submitted during 2016-17	UC Pending for Submission as on 31.03.2017
Up-to 2012-13	104361974		5156000	99205974
2013-14	15922178		11501286	4420892
2014-15	4786259		4615319	170940
2015-16	89184576		48265836	40918740
2016-17	0	143058175	25816000	117242175
Total:-	214254987	143058175	95354441	261958721

Rules & Regulations guiding the submission of Utilisation Certificate:-

As per Rule 173 of OGFR, Vol.-I, Utilisation Certificate (UC) is to be submitted to the proper quarter by 30th June of the succeeding year of expenditure.

As per para 5(1) of the O.M. No. 21241/F, dtd. 17.07.2014 of Finance Department (deemed to be a part of OGFR), submission of U.C. to the sanctioning authority is required in respect of those grant-in aid or grant sanctioned for specific purpose wherein the sanction order specifically stipulates submission of such utilisation certificate. In the absence of such specific stipulation for submission of UC, it is not necessary to submit the UC.

Further, in respect of grant-in aid or grant sanctioned for general purpose no U.C. is necessary.

Audit Remarks:-

From the above it would be observed that, UC having money value of Rs.261958721/-was pending for submission by the end of 31st March 2017 which was quite irregular & alarming. Again it was revealed that the scheme-wise UC register has not yet been maintained in this PS for which the classified position of pendency in respect of different schemes could not be ascertained in audit.

Therefore regarding such huge pendency & non-maintenance of scheme-wise UC register, the present Local authority was once again suggested to initiate special measures for early submission of U.Cs to the respective quarters to square off such huge pendency lying with this P.S. at the earliest possible for the better interest of Govt. and also steps need be taken for maintenance of UC register henceforth which may be produce before the next audit for verification and compliance reported.

PARA: 11 MISAPPROPRIATION & DEFALCATION

11.1 - Misappropriation of cash-
No Mis-appropriation was detected in any books of accounts during this audit for the period 2016-17.

PARA: 12 LOSS OF STOCK & STORE

12.1 - Loss of Stock & Stores-
No Loss of Stock & Stores was detected in any kinds of items during this audit for the period 2016-17

PARA: 13 AUDIT OF RECEIPTS

13.1 - Less-Realisation of Quarter Rent from employees during the period 2016- 2017 -POM-23/4.10.2017
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On checking the Govt. Quarter allotment file along with rent collection register for the period 2016-17, it was noticed that, from the occupants of some Block quarters as furnished below, the quarter rent was less realized than the due amount as per the relevant notification of Govt. of Odisha, thus ultimately resulted loss of Govt. revenue, in lieu of such less realization which could not be found admissible & thus needs recovery from the concerned occupants as assessed below. Therefore steps need be taken for early recovery of such differential amount of quarter rent from the employees concerned & report compliance to audit with details of recovery.

Sl.	Name of the Occupant	Initial Pay	Qr. No	Months	Rent Due for Realisation	Rent Realised	Less Amt. Realised
1.	Sri P. C.Dash, Ex-BDO	15600	Qr/12	3-4/2016	@610x2=1220/-	@290x2=580/-	640/-
2.	Sri Shiba Tappo, BDO	15600	Qr/12	11/16-02/17	@610x4=2440/-	@410x4=1640/-	800/-
3.	Sri Hiranmoy Mohanty, AEE	15600	Qr/2	6-8/2016	@610x3=1830/-	@290x3=870/-	960/-
			Qr/2	09/16-02/17	@610x6=3660/-	@410x6=2460/-	1200/-
4.	Sri TGK Sarab, JE	9300	Qr/11	3-7/2016	@290x5=1450/-	@200x5=1000/-	450/-
5.	Sri S.K.Nayak, JE	9300	Qr/4	3-4 & 7-8/2016	@290x4=1160/-	@200x4=800/-	360/-
6.	Sagarika Pradhan, BLC(OLM)		Qr/3	12/16-02/17	@290x3=870/-	Nil	870/-
Total:-							5280/-

In response to the POM the Local Authority replied that "It will be recovered from the salary of the concerned staff & will be intimated to next audit". However due to non-recovery of the less realized house rent till the completion of audit the said amount of Rs.5280/- is suggested for recovery from the concerned officials & compliance reported.

13.2 - Non-Accounting of Grant Amt. in Receipt of Samiti Cash Book during 2016-17- POM-15/7.9.2017

On checking of the Deposit & withdrawal in the UBI A/c-845 w.r.to Samiti Cash book for the year. 2016-17, it was noticed that, although a sum of Rs.1066000/- as got deposited in the said bank account of BDO, Realmal through NEFT by DRDA, Deogarh towards "Grant for Const. of Veterinary Centers" on Dt.25.07.2016, but the said amount of Grant has not been taken into receipt of Samiti cash book till 31.03.2017, thus resulted less accounting of Grant in the PS Account cash book for the financial year.2016-17, which was treated irregular.

Hence the local authority is suggested for early accounting of such Grant amount into Receipt of respective cash book for regularization of Grant position in PS Accounts & report compliance.

In response to the POM the Local Authority duly accounted the Grant amount of Rs.1066000/- as Receipt (1) vide the Receipt voucher no. R/1 Dt.1.4.2017 in Samiti cash book for the year. 2017-18 during course of audit which was duly verified in this audit & found correct. Hence no comment.

13.3 - Non-Accounting of Grant Amt. in Receipt of OAP Cash Book during 2016-17- POM-15/7.9.2017

On checking of the Deposit & withdrawal in the Axis Bank A/c-20162 w.r.to OAP Cash book for the year. 2016-17, it was noticed that, although a sum of Rs.5400/- was got deposited in the said bank account of BDO, Realmal through NEFT by DSWO, Deogarh towards "Grant for Old Age Pension" on Dt. 08.03.2017, but the said amount of Grant has not been taken into receipt of OAP cash book till 31.03.2017, thus resulted less accounting of Grant in the Govt. Account cash book for the financial year.2016-17, which was also treated irregular.

Hence the local authority is suggested for early accounting of such Grant amount into Receipt of respective cash book for regularization of Grant position in Govt. Accounts & report compliance.

In response to the POM the Local Authority duly accounted the Grant amount of Rs.5400/- as Receipt (1) vide the Receipt voucher no. R/1 Dt.1.4.2017 in OAP cash book for the year. 2017-18 during course of audit which was duly verified in this audit & found correct. Hence no comment.

13.4 - Excess Accounting of Receipt towards Building Rent in Samiti cash Book during 2016-17- POM-16/8.9.17_

On checking of the credit of amount collected towards Building Rent into the Receipt of Samiti cash book that collected through Misc. Receipts, It was noticed that, during the year.2016-17, in the following manner Rs.67500/- was excess credited into the Receipt of Samiti cash book than the amount actually collected, which Resulted inflated position of collection in respect of internal sources & thus treated it as irregular & the local authority is suggested for early regularization of such internal receipt & report compliance.

Receipt Vr.No/Dt	Amt. credited as Receipt in cash Book(Rs.)	Amt. Actually collected/deposited(Rs.)	Excess credit of Receipt in cash book(Rs.)	Ref Vr. No/Dt of regularisation
R/32 Dt.02.11.16	30000/-	3000/- Dt.22.07.2016	27000/-	P/1 Dt.1.4.17
R/37 Dt.02.11.16	15000/-	1500/- Dt.03.10.2016	13500/-	P/2 Dt.1.4.17
R/40 Dt.28.11.16	30000/-	3000/- Dt.28.01.2016	27000/-	P/3 Dt.1.4.17
Total:-			67500/-	

In response to the POM the Local Authority duly accounted the expenditures vide the paid vouchers in Samiti cash book for the year.2017-18 as shown in the table given above during course of audit which was duly verified in this audit & found correct. Hence no comment.

13.5 - Inflated Accounting of Grant Amt. in Receipt of OAP Cash Book during 2016-17-POM-17/8.9.17

On checking of the Receipt & Expenditure w.r.to OAP Cash book along with Axis Bank A/c-20162 for the year. 2016-17, it was noticed that, a sum of Rs.65000/- was taken into receipt vide voucher No. R/49 Dt.22.11.2016 in the said cash book towards receipt of "Grant for Old Age Pension" from DSWO, Deogarh, although the said amount was not actually received from the concerned authority during the period covered under this audit i.e. by 31st March 2017, thus resulted Excess/Inflated accounting of Grant in the Govt. Account for the financial year.2016-17, which was also treated irregular.

Hence the local authority is suggested for early regularization of such inflated/excess receipt in respect of OAP grant in the respective cash book & report compliance.

In response to the POM the Local Authority duly accounted Rs.65000/- as expenditures vide the paid voucher no. P/1 Dt.2.4.2017 in OAP cash book for the year.2017-18 during course of audit which was duly verified in this audit & found correct. Hence no comment.

13.6 - Production of Records relating to Building Plan approval by this P.S & Collection of fees towards building plan approval 1 of Project cost during the period 2016-17-PoM-32

(Ref. Lr. XIV-Aud-06/2015 No.6120/DLFA, BBSR, Odisha Dt.17.05.2017)

As required by the DLFA, Odisha vide the letter under reference, It was instructed that "As per the Gazette Notifidcation No.940 Dt.27.05.2016, in rural areas outside the jurisdiction of Development Authorities/Improvement Trusts/Special Planning Authorities, for approval of building plans for Built-up areas exceeding 500 sqm/and/or G+2 buildings, application for plan approval shall be Received by the Panchayat Samiti & shall be forwarded to the concerned District Town Planning Unit For necessary technical sanction. After receipt of the technical sanction from the concerned District Town Planning Unit, final approval will be issued by the Panchayat Samiti concerned In favour of the applicant & at the same time prior to issue of final approval, the P.S concerned should realize @1% of the project cost towards sanction fees to augment the own resource collection of this P.S.

Therefore the Local Authority is asked for Production of Records relating to Building Plan approval under the jusdiction of BDO, Reamal PS during the period 2016-17 & Register/Misc. Receipt towards Collection of fees there of @ 1% of Project cost(if any) to audit at an early date & report compliance.

In response to the POM the Local Authority stated that, "Till date no such case of building plan approval was received by the PS Authority". As such no collection was made during 2016-17.

PARA: 14 AUDIT OF EXPENDITURE

14.1 - Excess payment allowed towards purchase of Submersible Pump-set than EPM rate- POM- 28/13.10.2017

(Ref. Lr.No.VIEMM-62/2015-8530/EPM, Dt.17.08.2016 of Directorate of EPM, Odisha)

On checking the paid vouchers w.r.to Samiti cash book for the period 2016-17, it was observed that, on purchase of a submersible pump set from M/s. Guru Enterprises, Reamal, an amount of Rs.3959/- was paid in excess over & above the scheduled rate as fixed by the O/o Directorate of EPM, Odisha vide the above cited letter for procurement of 1 hp a submersible pump by Govt. offices within the state of Odisha as calculated below, which could not be found admissible in audit & thus needs recovery:-

Particulars of Purchase	Vr. No/Date	Amount paid	Amt. Admissible (As per EPM rate)	Excess Amt. paid needs recovery
CG-Make one Submersible pump of 1 hp capacity from M/s. Guru Enterprises, Reamal	Samiti-P/40 Dt.26.08.16	Basic cost- 13630/- Vat@5%- 682/-	Basic cost- 9498/- Vat@5%- 475/- BIS trade marke@3%- 285/- Entry Tax@1%- 95/-	
	Total:-	Rs.14312/-	Rs.10353/-	Rs.3959/-

Hence the Local Authority is asked to furnish his views that, why such amount of Rs.3959/- which was paid in excess beyond the scheduled EPM rate in deviation to the prescribed guidelines of Directorate of EPM, Odisha would not be recoverable & report compliance.

In response to the POM the Local Authority replied that "Hence forth for any purchase EPM rate will be followed". However the reply of the local Authority could not be found sustainable so far loss of PS fund occurred due to such in-admissible payment & for which act of in-admissibility

Rs.3959/- is suggested for recovery from the following officials held responsible.

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Daniel Ekka,	Ex-BDO	Now Tahasildar, Reamal, Dist-Deogarh	1980
2	Sri Hrudananda Sahu	Jr. Clerk	O.O-BDO, Reamal PS, Dist-Deogarh	1979

14.2 - Excess payment made towards purchase of 10 nos. of Halonix- LED street light 45watt than the MRP mentioned as per company's price list for the year.2016-17 -

(Ref. Product-wise price list of M/s Halonix Electrical & Accessories up-loaded in the website)

On checking the paid vouchers w.r.to Samiti cash book for the period 2016-17, it was observed that, 10 nos. of LED street light(45 watt) of Halonix make was purchased from M/s. Guru Enterprises, Reamal, @ Rs.5100/- per piece for an amount of Rs.51000/-.But from the Price list for the F.Y.2016-017 of M/s Halonix Electrical & Accessories Ltd. as provided/up-loaded in the web-site, it was observed that the MRP for this product was fixed for Rs.4090/- per piece which is inclusive of Excise duty & VAT component.

Hence it was quite clear that, the Local Authority was purchased this product with an excess of Rs.1010/- per Piece (5100 – 4090) than the schedule cost as per MRP. As such an amount of Rs.10100/- was paid in excess over & above the scheduled MRP for 45 watt-LED street Light as provided by M/s Halonix Electrical & Accessories Ltd. Again it is to be mentioned here that, in the "Terms & conditions of supply" the Co. is clearly mentioned that, "No such of its product could not be sold by any whole-seller or dealer beyond the MRP as provided for each items". Therefore it was construed that on a/c of such purchase the Samiti fund was sustained loss to the tune of Rs.10100/- as calculated below, which could not be found admissible in audit & thus needs recovery:-

Particulars of Purchase	Vr. No/Date	Amount paid	Amt. Admissible (As per Price list)	Excess Amt. paid needs recovery
10 nos. of LED street light(45 watt) of Halonix make from M/s. Guru Enterprises, Reamal	Samiti-P/88 Dt.13.01.17	5100 x 10= Rs.51000/-	4090 x 10= Rs.40900/-	Rs.10100/-

Hence the Local Authority is asked to furnish his views that, why such amount of Rs.10100/- which was paid in excess beyond the scheduled MRP in deviation to the company's price list would not be recoverable & report compliance.

In response to the POM the Local Authority replied that "Hence forth for any purchase the lowest quotation will be compared with price list provided by the concerned company". However the reply of the local Authority could not be found sustainable so far loss of PS fund occurred due to such in-admissible payment & for which act of in-admissibility Rs.10100/- is suggested for recovery from the following officials held responsible.

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Shiba Tappo	BDO	At- O.O Reamal PS, Dist-Deogarh	3367
2	Sri TGK Sarab	JE	O.o-BDO, Reamal PS, Dist-Deogarh	3367
3	Sri Ashok Ku Behera	Head Clerk-cum-Accountant	O.O-BDO, Reamal PS, Dist-Deogarh	3366

14.3 - Non-Accounting of Expenditure in the GGY cash book despite withdrawal from Bank A/c as on 31st March 2017- POM-19/20.9.17

On verifying the deposit & withdrawal in the relevant bank Pass book along with cheque issue register w.r.to GGY cash book for the year 2016-17, It was revealed that, although the following amounts were paid through cheques and also are withdrawn from the bank Account No.411002010022081 of UBI, Reamal relating to GGY scheme, but the relevant payments were not booked as expenditures in the GGY cash

book by 31.03.2017 . As a result of non-accounting of expenditure in GGY cash book in support of such payment as well as withdrawals during the period covered under this audit, it could not possible to ascertain about the authenticity of such drawn amounts & ultimately resulted non-verification of supporting paid vouchers despite incurring of expenditure.

Such list of withdrawn amounts as revealed from the Bank pass book within 31.03.2017 is furnished below:-

Cheque No/Date	Amount withdrawn	Dt. of Drawal	Vr/Dt. of Regularisation
019254/05.01.2017	367382.00	16.01.2017	P/81Dt.5.7.17
019255/10.01.2017	279033.00	16.01.2017	P/82Dt.5.7.17
019256/12.01.2017	186362.00	16.01.2017	P/83Dt.5.7.17
019257/13.01.2017	1255151.00	16.01.2017	P/84 to P/88 Dt.5.7.17
019258/13.01.2017	183992.00	16.01.2017	P/89Dt.5.7.17
019259/20.01.2017	704378.00	21.01.2017	P/90 to P/93 Dt.5.7.17
019260/20.01.2017	184304.00	21.01.2017	P/94Dt.5.7.17
019261/21.01.2017	184436.00	24.01.2017	P/95Dt.5.7.17
019262/21.01.2017	367535.00	24.01.2017	P/96Dt.5.7.17
019263/21.01.2017	183752.00	24.01.2017	P/97Dt.5.7.17
019264/24.01.2017	184006.00	27.01.2017	P/98Dt.5.7.17
Total:-	Rs.4080331.00		

Hence the local authority is suggested for early accounting of such expenditures in GGY cash book & report compliance.

In response to the POM the Local Authority duly accounted the expenditures vide the paid vouchers in GGY cash book for the year.2017-18 as shown in the table given above during course of audit which was duly verified in this audit & found correct. Hence no comment.

14.4 - Excess booking of Expenditure in the OAP & BRGF cash book despite than the paid/drawn amount- POM-20/22.9.17

(1)On verifying the deposit & withdrawal in the relevant bank Pass book along with cheque issue register w.r.to Paid vouchers of **OAP cash book** for the year 2016-17, It was revealed that, vide payment voucher No. P/13 Dt.12.09.2016, a sum of Rs.1500/- was booked as excess expenditure than the paid as well as drawn amount as furnished below, which resulted less exhibition of closing balance in lieu of inflated accounting of expenditure in the said cash book than the actual paid amount was quite irregular & objectionable.

Cash Book & Vr. No/date	Expr. Booked(Rs.)	Actual Paid/Drawn Amt.	Excess expenditure booked(Rs.)
OAP-P/13 Dt.12.09.2016	3193200.00	3191700.00	1500.00

(2)Similarly on verifying the deposit & withdrawal in the relevant bank Pass book along with cheque issue register w.r.to Paid vouchers of **BRGF cash book** for the year 2016-17, It was revealed that, vide payment voucher No. P/62 Dt.31.03.2017, a sum of Rs.511/- was booked as excess expenditure than the paid as well as drawn amount as furnished below, which resulted less exhibition of closing balance in lieu of inflated accounting of expenditure in the said cash book than the actual paid amount was quite irregular & objectionable.

Cash Book & Vr. No/date	Expr. Booked(Rs.)	Actual Paid/Drawn Amt.	Excess expenditure booked(Rs.)
BRGF-P/62 Dt.31.03.2017	58295.00	57784.00	511.00

Hence the local authority is suggested for early regularization of such expenditures in OAP & BRGF cash book & report compliance.

In response to the POM the Local Authority duly accounted the amount of Rs.1500/- as receipt (1) vide the Receipt voucher no. R/2 Dt.2.4.2017 in OAP cash book & (2)Rs.511/- as receipt vide the Receipt voucher no. R/1 Dt.2.4.2017 in BRGF cash book for the year.2017-18 during course of audit which was duly verified in this audit & found correct. Hence no comment.

14.5 - Non- Accounting of Expenditure in Samiti cash Book despite transfer to OAP Cash Book- POM-18/14.9.17

On checking of the Receipt & Expenditure w.r.to Samiti Cash book along with DDO (SBI) A/c-05484 for the year. 2016-17, it was noticed that, although a sum of Rs.65000/- was transfer to OAP Account vide cheque no. 495961 Dt.19.11.2016, but in support of such transfer of funds, no such expenditure was booked in Samiti cash book till 31.03.2017 thus resulted inflated/excess exhibition of closing balance in Samiti cash book, which was also treated irregular.

Hence the local authority is suggested for early regularization of such inflated/excess exhibition of closing balance in Samiti cash book & report compliance.

In response to the POM the Local Authority duly accounted Rs.65000/- as expenditures vide the paid voucher no. P/10 Dt.2.4.2017 in Samiti cash book for the year.2017-18 during course of audit which was duly verified in this audit & found correct. Hence no comment.

14.6 - Excess payment made through issue of enhanced cheque amt. than the amt. due for payment in GGY A/c - POM-21/23.9.17

On checking the paid vouchers of **GGY cash book** w.r.to cheque issue register for the year 2016-17, It was revealed that, in the following manner vide payment voucher No. P/159 Dt.31.03.2017, a sum of Rs.276/- was paid in excess through UBI cheque No.008775/31.03.2017 than the payable amount due for payment thus resulted excess payment to the tune of Rs.276/- ,which was quite irregular & recoverable.

Cash Book & Vr. No/date	Name of the Work	Gross Bill Amt.	Deduction Amt.	Net Bill amt. due for Payment	Cheque amt. paid to the executant	Excess Payment allowed (Rs.)
1	2	3	4	5	6	7(6-5)
GGY-P/159 Dt.31.03.2017	Const.of Tabada Tulsitailsahi CC Road	300000/-	23639/-	276361/-	276637/-	276.00

Hence the local authority is suggested for early recovery of such excess paid amount from the official concerned & report compliance.

In response to the POM the Local Authority recovered Rs.276/- vide the MR No.673/22.10.2017 during course of audit which was duly verified in this audit & found correct. Hence no comment.

PARA: 15 AUDIT ON WORKS

15.1 - PERSISTENT IRREGULARITIES NOTICED IN WORK CASE RECORDS & REGISTERS-

The following irregularities were noticed during the course of audit on verification of work case records, measurement books and work register. Such omissions/irregularities may be avoided in future.

- In most of the case records, the approved analysis of rates relevant to the rates provided for the estimated items was not made available.
- Lead statements were enclosed haphazardly without duly signed by the competent authorities.
- Not a single Lead statement was supported with approved quarry chart in order to ascertain about the correctness of the lead cost provided in the item rates.
- Original drawing & design of the proposed projects were not enclosed in most of the cases.
- Almost in all the cases the works were executed through work done estimate by deviation of the provision kept in the original estimate.
- In most of the cases, the copy of approved project list & sanction order of the relevant project were not enclosed in the work case records.
- Almost in all the cases the sketch map of the proposed land, upon which such project was executed were not made available.
- Simultaneous use of two or more measurement books by single JE/GPTA were seen prior completion of the 1st one.
- The register of check measurement was not at all maintained by the A.E for comparing the measurement recorded in the M.B by the J.Es.
- No tour diary in support of date of measurement as assigned in the case records were maintained by the JE/AE.
- Almost in all cases, the "Completion certificate of work" was not enclosed.
- In some of the cases the work order nos. are assigned in irregular manner, which may resulted overlapping of the same no. for different projects.
- The details of payment and physical status of work project were not at all incorporated in the work register.
- The Asset register on development works was not at all maintained in this P.S.

Therefore the Local authority is once again suggested to be vigil in order to avoid such irregularities in maintenance of records & documents relating to execution of development works for the better interest of this Panchayat Samiti.

15.2 - Excess payment due to Calculation mistakes than the admissible amount due for payment- POM-34/23.10.17

1	Name of the work	Const. of Reamal High School Building			
2	Scheme/ C. R. No	WODC/22/2015-16			
3	Estimated Cost	15.00 Lakh			
4	Name of Executant	Sri Taranisen Pradhan			
5	Name of the J.E	Sri T.G. K. Sarab, JE			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr. No./date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /F inal	32/24.01.2017	1497446/-	826(14-35)	Sri Shiba Tappo

On checking the above work case record w.r.to enclosed document It was observed that, on account of Calculation mistakes in some items of work upon the work bill (As mentioned below), Excess payment to the tune of Rs.6354/- was allowed than the admissible amount due for payment (which was derived basing upon the quantity of execution as well as unit cost of the respective item rate as mentioned upon the work bill) which could not be found admissible & thus needs recovery:-

Item No. as per work bill	Executed Item of Work	Quantity of Execution	Rate/unit cost(Rs.)	Item Amt. Admissible for Payment	Item Amt. Allowed for Payment in Bill	Excess Payment allowed(Rs.)
6	Brick Masonary in CM(1:6)	31.29 cum	3798.20	118845.00	121125.00	2280.00
7	12 mm thick CP in CM(1:6)	153.75 sqm	91.50	14068.00	16487.00	2419.00
22	Centering/Shuttering for Stair-case	0.45 sqm	5407.00	2433.00	4055.00	1622.00
24	Supplying & Fixing of A.C. Sheets	16.52 sqm	293.09	4842.00	4875.00	33.00
Net Amount needs recovery :-					Rs.6354.00	

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit Rs.6354.00 is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.6354/- vide Receipt voucher No. R/07/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on dt. 20.02.2018. Hence the para is hereby dropped.

15.3 - Excess payment due to allowing enhanced rate for the cost of Supply/fitting of Glazed tiles- POM-39/26.10.17

1	Name of the work	Repair & Maintenance of 2 nos. of Qrs. At Block colony at Reamal P.S.				
2	Scheme/ C.R.No	3 rd SFC /C.R.No.04/2014-15				
3	Estimated Cost	3.20 Lakh				
4	Name of Executant	Sri Sujan Ku. Sahu, SEO (Departmental.)				
5	Name of the J.E	Sri Sushanta Ku. Nayak, JE				
6	Name of the A.E.E	Sri Hiranmoya Mohanty				
7	Bill No.	Vr.No./date	Bill Amount	M.B. No/Page	Name of the BDO	
	1 st /Final	11/02.11.2016	320000/-	809(26-40)	Sri Shiba Tappo	

On checking of the above work case records w.r.to M.B, it was noticed that in this work bill, excess payment to the tune of Rs.8013.00 was made towards the "Cost of Supplying & fixing of Vitrified Glazed tiles in floor" than the admissible rate (As derived below) in deviation to the analysis provided in the S/R-2012 for regarding revised analysis for the Chapter XIX of A/R-2006 of Item No.(1-B), which was communicated by works Deptt. Govt. of Odisha during publication of Schedule of Rates-2012 as calculated below:-

Particulars of the Item of wok	Rate admissible	Rate Allowed in the Bill	Excess Rate allowed/Sqm	Excess Payment Paid
Supplying & Fixing of Vitrified floor tiles etc. & complete. (Data for 10 sqm.)				
(A)Cost of Material(Excl.TC & Royalty):-				
Cost of Tiles(As per Analysis):(Basic-665 + TC-11.37)x10sqm	Rs.6764.00			
Sand : 0.21 cum x 606.84/cum(Basic-55 + TC-551.84)	Rs.127.44			
Cement for slurry & grouting :-Q1.074 x 649.20/Q (Basic-cost-628+ TC-21.20)/Q	Rs.697.24			
White Cement for jointing:-Q 0.076 x 1746.20/Q (Basic-cost-1725+ TC-21.20)/Q	Rs.132.71			
(B)Cost of Labour :-				
Masson(Special) :2.16 Nos. x 260/-	Rs.561.60			
Un-skilled Labour:-2.16 Nos. x 200/-	Rs.432.00			

(C) Total (A + B) for 10 sqm:-	Rs.8715.00			
Add Labour Cess @1 % of (c) :-	Rs. 87.15			
Total for 10 sqm :-	Rs.8802.15			
So for 1 sqm :-	Rs.880.21			
(d)Add polishing charges:-	Rs. 8.50/sqm			
Hence Admissible rate per 1 sqm :-	Rs.888.71/sqm	Rs.1079.43/sqm	Rs.190.72/sqm	Rs.13975.00(73.28 sqm x 190.72/sqm)
(Less) Excess work value beyond estimated cost as per bill:-				(-) Rs.5962.00
Net Amount needs recovery:-				Rs.8013.00

As a result of such in-admissibility as discussed above, excess payment to the tune of Rs.8013/- was made in this work bill & hence steps need be taken to effect recovery of such excess paid amount of **Rs.8013.00** & compliance reported.

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit Rs.8013.00 is suggested for recovery from the officials held responsible.

Final Remark:- By the date of Exit conference out of the audit objection amount of Rs.8013/-, the Local Authority recovered Rs.6400/- from the security deposit of the executants vide Receipt voucher No. R/10/ Dt.20.02.2018 & recovered the balance amount of Rs.1613/- vide MR. No.685/09.03.2018 accounted for the amount in the concerned cash book vide Receipt voucher No. R/11/ Dt.09.03.2018. Hence the para is hereby dropped.

15.4 - Excess payment by means of allowing enhanced rate for MS reinforcement item of work & deduction of differential cost of cement than the approved/admissible cost- POM-37/26.10.17 **Less**

1	Name of the work	Const. of culvert on Nilagundia to Pathuripal, Tuhilamal GP			
2	Scheme/ C.R.No	IAP /C.R.No.12/2014-15			
3	Estimated Cost	4.00 Lakh			
4	Name of Executants	Sri Arjun Ku. Bishi (VLL)			
5	Name of the J.E	Sri Sushanta Ku. Nayak, JE			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /Final		400000/-	805(01-09)	Sri Daniel Ekka, I/c

(Ref:- Item No.9 of page-52 of AR-2006 with Rates of Labour w.e.f Dt.1.5.2015 & TC as per S/R-2014 of Works Dept.)

(1)On checking the above work case record w.r.to M.B & other documents enclosed with this CR It was found that, on account of providing enhanced rate for the cost of MS reinforcement item of work than the admissible cost an amount of Rs. 3247.00 was paid in excess than the cost admissible for payment. (As calculated below basing upon the actual purchase cost of MS Rod(As per enclosed invoice of M/s Guru Enterprises, Reamal) & Item No.9 of page-52 of AR-2006 with Rates of Labour w.e.f Dt.1.5.2015 & TC as per S/R-2014 of Works Dept. Govt. of Odisha).

Thus such in-admissible provision of enhanced item cost for MS reinforcement item in this work bill resulted excess payment to the tune of Rs.3247.00 to the executants, which could not be found admissible & thus needs recovery:-

Item of Work	Rate provided in the Bill/Qtl	Rate Admissible for payment/Qtl.	Excess Rate Allowed/Qtl.	Quantity of MS Rod used	Excess Payment allowed
Cost of MS Rod with Labour for cutting, binding & placing the Rod in position etc.		Cost of MS Rod-1.05@55000=57750/-			
		Binding wire-8 Kg@60/Kg= 480/-			
		Labour component= 2476.80			
		TC for 15 Km(Rod & wire)= 28.82			
Total:-		= 60735.62/MT or Rs.6073.56/Qtl			
		Cess @ 1% = 60.74			
	Rs.6726.90	Rs.6134.30/Qtl	Rs.592.60/qtl	Q.5.48	Rs.3247.00

(2) Less Deduction of Differential cost of Cement than the admissible component:-

(Ref:- Letter No.8244(2) Dt.24.12.2014 of E.E.(R & B) Sambalpur)

Besides the above, on further verification of the analysis of item rates along with the estimate enclosed in this CR, it was noticed that, on account of providing enhanced cement rate @ Rs.693/- per quintal than the approved rate @ Rs.628/- per quintal as per Letter No.8244(2) Dt.24.12.2014 of E.E.(R & B) Sambalpur for Reamal Block as well as due to less deduction of the differential cost of cement in the work bill in deviation to the approved rate as mentioned earlier, excess payment was made to the extent of Rs.1139/- (As discussed below) which could not be found admissible & thus needs recovery:-

Qty. of cement used in Qtl.	Rate as per Estimate/Qtl	Approved Rate as per E.E.(R & B) for Reamal	Excess Rate allowed/Qtl.	Excess Bill Amt.	Differential cost deducted	Net Excess Payment made
Qtl.160.5	Rs.693/-	Rs.628/-	Rs.65/Qtl.	Rs.10433.00	(-) Rs.9294.00	1139.00
Hence Amt. needs recovery:-						Rs.1139.00

As a result of such in-admissibility as discussed above, excess payment to the tune of Rs.4386/- (3247 + 1139) was made in this work bill & hence steps need be taken to effect recovery of such excess paid amount of Rs.4386.00 & compliance reported.

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.4386.00** is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.4386/- vide Receipt voucher No. R/ 05 / Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on Dt.20.02.2018. Hence the para is hereby dropped.

15.5 - Excess payment by means of allowing enhanced cost as well as Less deduction of differential cost of cement than the approved/admissible cost- POM-36/23.10.17

1	Name of the work	Const. of C.D work & CC Road at Iswarpali Kisan sahi, Budido GP				
2	Scheme/ C.R.No	WODC/C.R.No.04/2015-16				
3	Estimated Cost	5.00 Lakh				
4	Name of Executants	Sri Anil Ku. Majhi (VLL)				
5	Name of the J.E	Sri Sushanta Ku. Nayak, JE				
6	Name of the A.E.E	Sri Hiranmoya Mohanty				
7	Bill No.	Vr.No./date	Bill Amount	M.B. No/Page	Name of the BDO	
	1 st /Final		500000/-	805(17-22)	Sri P.C.Dash	

(Ref:- Letter No.8244(2) Dt.24.12.2014 of E.E.(R & B) Sambalpur)

On checking the above work case record w.r.to M.B along with the analysis of item rates & estimate enclosed in this CR, it was noticed that, on account of providing enhanced cement rate @ Rs.693/- per quintal than the approved rate @ Rs.628/- per quintal as per Letter No.8244(2) Dt.24.12.2014 of E.E.(R & B) Sambalpur for Reamal Block as well as due to less deduction of the differential cost of cement in the work bill in deviation to the approved rate as mentioned earlier, excess payment was made to the extent of Rs.7546/- (As discussed below) which could not be found admissible & thus needs recovery:-

Qty. of cement used in Qtl.	Rate as per Estimate/Qtl	Approved Rate as per E.E.(R & B) for Reamal	Excess Rate allowed/Qtl.	Excess Bill Amt.	Differential cost deducted	Net Excess Payment made
Qtl.277.00	Rs.693/-	Rs.628/-	Rs.65/Qtl.	Rs.18005.00	(-) Rs.10249.00	7756.00
(Less) Excess work done as per bill:-						(-) 210.00
Hence Net Amt. needs recovery:-						Rs.7546.00

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.7546.00** is suggested for recovery .

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.7546/- vide Receipt voucher No. R/ 05 / Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on Dt.20.02.2018. Hence the para is hereby dropped.

15.6 - Excess payment due to wrong calculation for quantity of Earth work in the Measurement book- POM-35/23.10.17

1	Name of the work	Imp. Of Sankarpur Adibasi Kata			
2	Scheme/ C.R.No/Yr.	BRGF/C.R.No.09/2014-15			
3	Estimated Cost	2.00 Lakh			
4	Name of Executants	Sri Niranjana Mahakul (VLL)			
5	Name of the J.E	Sri Baikunthnath Majhi, GPTA			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./Date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /Final	P/7/30.05.2016	200000/-	788(142-143)	Sri Daniel Ekka

On checking the above work case record w.r.to the relevant measurement recorded in the M.B, it was noticed that, Due to wrong incorporation of arithmetical calculation in the measurement book made by the concerned JE as well as Superficial check measurement by the AEE upon the MB in respect of Excavation of earth work item, excess payment was made to the extent of Rs.1186/- (As furnished below) which could not be found admissible & thus needs recovery:-

Item of work done	Measurement recorded in the MB	Total Excavated quantity as per recorded measurement	Excavated quantity shown in MB due to wrong calculation	Excess of Excavated quantity shown than measurement	Rate/cum of the item of work	Excess payment made (Rs.)
Earth work excavation in hard soil with initial lead & 1 extra lift etc.	$71 \times (30 + 27.20 + 21/3) \times (0.90 + 1.0 + 1.30/3) = 1961.27$ cum	1961.27 cum	1973.61 cum	12.34 cum	96.08/cum	12.34 cum x 96.08/cum = Rs.1186.00

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.1186.00** is suggested for recovery .

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.1186/- vide Receipt voucher No. R/07/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on Dt.20.02.2018. Hence the para is hereby dropped.

15.7 - Excess payment due to allowing enhanced rate for the cost of Supply/fitting of Glazed tiles- POM-38/26.10.17

1	Name of the work	Repair & Maintenance of Govt. Residential Building at Reamal P.S.			
2	Scheme/ C.R.No	TFC /C.R.No.01/2014-15			
3	Estimated Cost	256209/-			
4	Name of Executant	Sri Sujana Ku. Sahu, SEO (Departmentally)			
5	Name of the J.E	Sri T.G.K Sarab, JE			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /RA	06/22.08.2016	235421/-	811(47-55)	Sri Daniel Ekka, l/c

On checking of the above work case records w.r.to M.B, it was noticed that in this work bill, excess payment to the tune of Rs.5098.00 was made towards the "Cost of Supplying & fixing of Vitrified Glazed tiles in floor" than the admissible rate (As derived below) in deviation to the analysis provided in the S/R-2012 regarding revised analysis for the Chapter XIX of A/R-2006 for other building items at Item No.(1-B), which was duly communicated by works Deptt. Govt. of Odisha during publication of Schedule of Rates-2012 as calculated below:-

Particulars of the Item of wok	Rate admissible	Rate Allowed in the Bill	Excess Rate allowed/Sqm	Excess Payment made in this item
Supplying & Fixing of Vitrified floor tiles etc. & complete. (Data for 10 sqm.)				
(A)Cost of Material(Excl.TC & Royalty):-				

Cost of Tiles(As per Analysis):(Basic-729 + TC-11.37)x10sqm	Rs.7404.00			
Sand : 0.21 cum x 652.84/cum(Basic-55 + TC/R-597.84)	Rs. 137.10			
Cement for slurry & grouting :-Q1.074 x 644.90/Q(Basic-cost-628+ TC-16.90)	Rs. 692.62			
White Cement for jointing:-Q 0.076 x 1741.90/Q(Basic-cost-1725+ TC-16.90)	Rs. 132.38			
(B)Cost of Labour :-				
Masson(Special) :2.16 Nos. x 260/-	Rs.561.60			
Un-skilled Labour:-2.16 Nos. x 200/-	Rs.432.00			
(C) Total (A + B) for 10 sqm:-	Rs.9359.70			
Add Labour Cess @1 % of (c) :-	Rs. 93.60			
Total for 10 sqm :-	Rs.9453.30			
So for 1 sqm :-	Rs. 945.33			
Hence Admissible rate per 1 sqm :-	Rs. 945.33/sqm	Rs.1172.14/sqm	Rs.226.81/sqm	Rs.5098.00(22.48 sqm x 226.81/sqm)
Hence Amount needs recovery:-				Rs.5098.00

As a result of such in-admissibility as discussed above, excess payment to the tune of Rs.5098/- was made in this work bill & hence steps need be taken to effect recovery of such excess paid amount of **Rs.5098.00** & compliance reported.

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.5098.00** is suggested for recovery .

Final Remark:- By the date of Exit conference out of the audit objection amount of Rs.5098/-, the Local Authority recovered Rs.4746/- from the security deposit of the executants vide Receipt voucher No. R/08/ Dt.20.02.2018 & recovered the balance amount of Rs.352/- vide MR. No.684/09.03.2018 accounted for the amount in the concerned cash book vide Receipt voucher No. R/09/ Dt.09.03.2018. Hence the para is hereby dropped.

15.8 - In-admissible payment allowed by exhibition of excess quantity of morrum than the collection quantity - POM-44/3.11.17

1	Name of the work	Const. of CC Road from Dashagharia to Kumal			
2	Scheme/ C.R.No/Yr.	WODC/C.R.No.11 /2014-15			
3	Estimated Cost	4.00 Lakh			
4	Name of Executants	Sri Susil Ku. Sahu (VLL)			
5	Name of the J.E	Sri Tapan Ku. Majhi, GPTA			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./Date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /Final	10/23.07.2016	348067/-	815(9-15)	Sri Daniel Ekka

On checking the above work case record w.r.to the measurement recorded in the M.B, it was noticed that, in the MB as well as work bill the concerned JE was shown the collection of moorum for 45.18 cum. But it was observed that, while this bill was checked by the HC-cum-Accountant, the said quantity of moorum was shown enhanced from 45.18 cum to 50.82 cum by wrong calculation of the hip-box measurement without taking the compaction factor in-to consideration. As a result of such wrong assessment of the collected moorum quantity than the quantity actually collected, in-admissible payment to the tune of Rs.1170/-was allowed which could not be found justified & treated recoverable.

Items of wok	Quantity Actually collected	Quantity shown due to wrong calculation	Excess Quantity shown	Rate/Unit cost	In-Admissible Payment Allowed
Collection & Stacking of Moorum in road side	45.18 Cum	50.82 Cum	5.64 Cum	207.44/Cum	Rs.1170.00
Hence Amt. needs recovery:-					1170.00

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.1170.00** is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.1170/- vide Receipt voucher No. R/04/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on Dt. 20.02.2018. Hence the para is hereby dropped.

15.9 - In-admissible payment by allowing excess quantity of shuttering than the admissible quantity - POM-43/31.10.17

1	Name of the work	Const. of CC Road from RD Road to Jualibhanga, Tinkbir GP			
2	Scheme/ C.R.No/Yr.	GGY/C.R.No.161 /2016-17			
3	Estimated Cost	3.50 Lakh			
4	Name of Executants	Sri Abhimanyu Pradhan (VLL)			
5	Name of the J.E	Sri TGK Sarab, JE			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./Date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /Final	/09.02.2017	350000/-	828(26-31)	Sri Shiba Tappo

On checking the above work case record w.r.to the measurement recorded in the M.B, it was noticed that, on account of allowing excess quantity of shuttering area than the admissible quantity (As discussed below), excess payment to the tune of Rs.3926/-was allowed which could not be found justified & thus treated recoverable.

In this road the height of sand filling, metal concrete & chips concrete of has been executed for 0.10 +0.10+0.070 M thick each. Hence the height of shuttering material could be admissible for 0.27M thick for both sides. Therefore the admissible quantity as well as the cost payable for shuttering item for CC work could be as furnished below:-

Bed area:- 2 X 111.70 m X 0.27m = 60.32 sqm.
 Cut off :- 2 x 111.70m x 0.10m = 22.34 sqm.
 Total of shuttering area(Admissible) = 82.66 sqm

Hence amount admissible for 82.66sqm of shuttering @ Rs87.90 /sqm = Rs 7266.00.

As against the above admissible component of execution as well as payment due, in this work shuttering work was shown for 127.33 sqm @ Rs.87.90/sqm for Rs.11192.00 has been billed at item No.(5) and paid for said the purpose leading to excess payment of **Rs.3926 .00** (11192-7266), which could not be admitted in audit & thus suggested for recovery.

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.3926.00** is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.3926/- vide Receipt voucher No. R/06/ Dt.20.02.2018from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on Dt. 20.02.2018. Hence the para is hereby dropped.

15.10 - Excess payment by allowing enhanced rate for Earth work than the admissible rate- POM-42/31.10.17

1	Name of the work	Imp. Of Timur Play ground at Reamal GP			
2	Scheme/ C.R.No/Yr.	BRGF/C.R.No.22 /2015-16			
3	Estimated Cost	3.00 Lakh			
4	Name of Executants	Sri Sujan Sahu, SEO (Dept.)			
5	Name of the J.E	Sri TGK Sarab, JE			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./Date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /Final	33/30.08.2016	300000/-	810(88-89)	Sri Daniel Ekka, I/c
8	Reference Case record	Imp.of Road from Timur to Purunagarh (BRGF/C.R.No.24 /2015-16)			

On checking the above work case record w.r.to the measurement recorded in the M.B, it was noticed that, In the above work bill the rate of Earth

wok/cum was allowed for 116.16/cum & payment was made accordingly.

In this connection on cross verification of another case record i.e. "Imp.of Road from Timur to Purunagarh, Reamal vide (BRGF/C.R.No.24 /2015-16)" for execution of the same item of earth work in the same GP by the concerned JE, It was noticed that, the rate for Earth work excavation was provided for Rs.114.57/cum with supporting analysis.

Hence it was construed that, enhanced rate for "Earth work excavation in hard soil" was allowed in this work than the admissible rate (without supporting any analysis of such enhanced rate), & thus resulted excess payment to the tune of Rs.4074/- which could not be found justified/ admitted in audit & thus treated recoverable.

Item of work	Qty. shown Executed	Rate allowed/cum	Rate admissible for the same item of work w.r.to CR N.24/2015-16(BRGF)	Excess Rate allowed/cum	Excess Payment made(Rs.)
1	2	3	4	5(3-4)	6(2 x 5)
Earth work excavation in hard soil etc. & complete.	2562 cum	116.16/cum	114.57/cum	1.59/cum	4074.00

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.4074.00** is suggested for recovery .

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.4074/- vide Receipt voucher No. R/12/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on Dt. 20.02.2018. Hence the para is hereby dropped.

15.11 - In-admissible payment by allowing excess quantity of shuttering than the admissible quantity - POM-41/31.10.17

1	Name of the work	Const. of Chirgunikudar school CC Road, Tinkbir GP			
2	Scheme/ C.R.No/Yr.	BRGF/C.R.No.16/2015-16			
3	Estimated Cost	3.00 Lakh			
4	Name of Executants	Sri Gopabandhu Pradhan (VLL)			
5	Name of the J.E	Sri TGK Sarab, JE			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./Date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /Final	/26.08.2016	300000/-	810(72-77)	Sri Daniel Ekka, I/c

On checking the above work case record w.r.to the measurement recorded in the M.B, it was noticed that, on account of allowing excess quantity of shuttering area than the admissible quantity (As discussed below), excess payment to the tune of Rs.3465/-was allowed which could not be found admissible & thus treated recoverable.

In this road the height of sand filling, metal concrete & chips concrete of has been executed for 0.10 +0.10+0.08 M thick each. Hence the height of shuttering material could be admissible for 0.28M thick for both sides. Therefore the admissible quantity as well as the cost payable for shuttering item for CC work could be as furnished below:-

Bed area:- 2 X 66.50 m X 0.28m = 37.24 sqm.

Extra area :- 2 x 45.50 m x 0.28m = 25.48 sqm.

Total of shuttering area(Admissible) = 62.72 sqm

Hence amount admissible for 62.72 sqm of shuttering @ Rs.90.98 /sqm = Rs.5706.00.

As against the above admissible component of execution as well as payment due, in this work shuttering work was shown for 100.80 sqm @ Rs.90.98/sqm for Rs.9171.00 has been billed at item No.(5) and payment was made accordingly, which resulted excess payment for **Rs.3465 .00** (9171-5706)/-, that could not be treated admissible in audit & thus suggested for recovery.

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.3465.00** is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.3465/- vide Receipt voucher No. R/09/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on Dt. 20.02.2018. Hence the para is hereby dropped.

15.12 - Excess payment by means of allowing enhanced cost as well as Non- deduction of differential cost of cement than the approved/purchase cost- POM-40/31.10.17

1	Name of the work	Maint. & Repair of Govt. Non-Residential Bldg. at Reamal Block			
2	Scheme/ C.R.No	13 th FC/C.R.No.02/2014-15			
3	Estimated Cost	Rs.250726/-			
4	Name of Executants	Sri Sujan Ku. Sahu, SEO (Dept.)			
5	Name of the J.E	Sri TGK Sarab, JE			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /Final	P/9/22.08.2016	250666/-	811(36-45)	Sri Daniel Ekka, I/c

(Ref:- Letter No.8244(2) Dt.24.12.2014 of E.E.(R & B) Sambalpur/Invoice No.453/30.04.16 of Balaji Traders, Reamal)

On checking the above work case record w.r.to M.B along with the analysis of item rates & enclosed estimate, it was noticed from the enclosed completion certificate that, this work was commenced on Dt.20.04.2015 & completed on Dt.02.06.2016, & in such duration the rate of cement per quintal was prevailed @ Rs.628/quintal as per the rate approved by the E.E.(R & B), SB Pur for Reamal PS area duly communicated through the above letter.

But in deviation to the same, the cement rate @ Rs.682/- per quintal was provided in this work than the approved rate @ Rs.628/- per quintal as well as on account of non-deduction of the differential cost of cement @Rs.54/- per quintal from the bill amount, excess payment was allowed to the extent of Rs.3284/- (As discussed below) which could not be found admissible & thus needs recovery:-

Qty. of cement used in Qtl.	Rate provided in Estimate/Qtl	Approved Rate as per E.E.(R & B) for Reamal	Excess Rate allowed/Qtl.	Differential cost deducted	Excess Payment allowed
Qtl.60.81	Rs.682/-	Rs.628/-	Rs.54/Qtl.	Nil	3284.00
Hence Amt. needs recovery:-		(Cement also purchased at the above rate)			Rs.3284.00

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.3284.00** is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.3284/- vide Receipt voucher No. R/07/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on Dt. 20.02.2018. Hence the para is hereby dropped.

15.13 - Excess payment due to allowing enhanced rate for GI Barbed wire than admissible Non-ISI/EPM rate- POM-45/3.11.17

1	Name of the work	Const. of Fencing with Barbed wire of Govt. Land at Sunaripada			
2	Scheme/ C.R.No	Protection of Govt. Land /C.R.No.01/2015-16			
3	Estimated Cost	Rs.3.50 Lakh			
4	Name of Executants	Sri Sujan Ku Sahu, SEO (Dept.)			
5	Name of the J.E	Sri Prasanta Ku Sethi, GPTA			
6	Name of the A.E.E	Sri B.B. Samal, Ex-A.E			
7	Bill No.	Vr.No./date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /Final	P/ /10.05.2016	347950/-	774(110-116)	Sri Shiba Tappo

(Ref: Lr. No.VEIMM-44/14/2016-10152/EPM Dt.29.9.2016 of Directorate EPM Odisha)

On checking the above work case record w.r.to M.B along with the analysis of item rates & enclosed invoice, it was noticed that at item no(5) of this bill, the item rate for "Supplying, fitting & fixing of GI Barbed wire" was provided @ Rs.18.30/- per R.mtr which was inclusive of the cost of Barbed wire @ Rs.66/- per Kg which was exclusively admissible for purchase of ISI marked Barbed wire. But from the enclosed purchase voucher,

It was noticed that, the barbed wire so procured for this work was Non-ISI marked supplied by a spun pipe factory.

In this connection it is to be mentioned here that, by the Directorate EPM Odisha vide the letter cited above the rate/kg for GI Barbed wire has been approved/fixed @ Rs.60/- kg for procurement of the said materials by Govt. offices within the state of Odisha. But it was observed that, in deviation to the same the rate for Barbed wire @Rs.66/- per Kg was allowed in the analysis over & above the rate approved by the Directorate EPM rate @ Rs.60/- per Kg resulted enhanced differential cost in the item rate @ Rs.0.60P/Rmtr that leads to excess payment to the tune of Rs.3865/- (As discussed below) which treated in-admissible in audit & thus needs recovery:-

GI wire fencing work executed	Rate allowed in this Bill/Rmtr.	Admissible as per EPM rate/Rmtr.	Excess Rate allowed/Kg.	Excess Payment allowed
7057 Mtr.	Rs.18.31/mtr	Rs.17.71(63.60(Basic-60 +VAT-3.60)x0.25kg/mtr=15.90 + Labour-1.81)	Rs.0.60/-per mtr	4234.00
Hence Amt. needs recovery:-				Rs.4234.00

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.4234.00** is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.4234/- vide Receipt voucher No. R/44/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on Dt. 20.02.2018. Hence the para is hereby dropped.

15.14 - Excess payment due to allowing enhanced rate for MS Doors & Windows than Admissible/ EPM rate- POM-46/3.11.17

1	Name of the work	Const. of Addl. Class room in Khairpali High School			
2	Scheme/ C.R.No	BRGF/C.R.No.08/2015-16			
3	Estimated Cost	Rs.4.00 Lakh			
4	Name of Executants	Sri Chhabila Pradhan, VLW (Dept.)			
5	Name of the J.E	Sri Bholanath Majhi, GPTA			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /RA	P/ /05.01.2017	238953/-	807(87-96)	Sri Shiba Tappo

(Ref: Lr. No.VEIMM-37/2016-3133/EPM Dt.23.03.2017 of Directorate EPM Odisha)

On checking the above work case record w.r.to M.B along with the analysis of item rates & enclosed invoice, it was noticed that at item no(1) of this bill, the rate for MS Doors & windows was provided @ Rs.80/- per quintal In this connection it is to be mentioned here that, by the Directorate EPM Odisha vide the letter cited above the rate/kg for MS Doors & windows has been approved/fixed @ Rs.69.50/quintal for procurement of the said materials by Govt. offices within the state of Odisha. But it was observed that, in deviation to the same the rate for MS Doors & windows @Rs.80/- per Kg was allowed in this work bill over & above the rate approved by the Directorate EPM rate @ Rs.69.50/- per Kg resulted providing of enhanced differential cost @ Rs.7/- per Kg that leads to excess payment to the tune of Rs.3865/- (As discussed below) which could not be found admissible in audit & thus needs recovery:-

Qty. of MS Doors & windows used	Rate allowed in this Bill/Kg	Approved Rate as per Directorate EPM Odisha/Kg	Excess Rate allowed/Kg.	Excess Payment allowed
552.10 Kg	Rs.80/-	Rs.73/-(Basic-69.50 +VAT-3.50)	Rs.7/-per Kg.	3865.00
Hence Amt. needs recovery:-				Rs.3865.00

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.3865.00** is suggested for recovery from the officials held responsible for such excess payment as furnished below:-

Responsible Person for this paragraph

Sno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Shiba Tappo	BDO	At- O.O Reamal PS, Dist-Deogarh	966
2	Sri Hiranmoya Mohanty	Asst.Engg	O.o-BDO Reamal PS,	966

3	Sri Ashok Ku Behera	Head Clerk-cum-Accountant	Dist-Deogarh O.O-BDO, Reamal PS, Dist-Deogarh	966
4	Sri Bholanath Majhi	GPTA	O.O-BDO, Reamal PS, Dist-Deogarh	967

15.15 - Excess payment due to allowing enhanced rate for Moorum spreading than Estimated approved rate- POM-47/7.11.17

1	Name of the work	Const. of CD work at Palasagadia Road, Karlaga GP			
2	Scheme/ C.R.No	BRGF/C.R.No.27/2015-16			
3	Estimated Cost	Rs.4.00 Lakh			
4	Name of Executants	Sri Rajib Lochan Adabar (VLL.)			
5	Name of the J.E	Sri Bholanath Majhi, GPTA			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /RA	P/ /09.08.2016	400000/-	817(134-147)	Sri Daniel Ekka, I/c

On checking the above work case record w.r.to M.B along with the analysis of item rates & enclosed estimate, it was noticed that, in the enclosed estimate the rate/cum for "Conveying from stacks & Spreading moorum over road surface etc." was approved/provided for @ Rs.67.85/- per cum with supporting analysis. But it was observed that, in deviation to the same, the rate for the said item of work was allowed for Rs.89.60/cum in this work bill by avoiding the approved/estimated rate of Rs.67.85/- per cum. Hence due to such inadmissibility, it resulted allowing of enhanced differential cost @ Rs.21.75 per cum(89.60 – 67.85) than the estimated rate that leads to excess payment to the tune of Rs.6764/- (As discussed below) which could not be found admissible in audit & thus needs recovery:-

Item of work	Qty. of Execution as per Bill	Rate allowed in this Bill/cum	Approved Rate as per Estimate/Analysis	Excess Rate allowed/cum	Excess Payment allowed(Rs.)
Conveying from stacks & Spreading moorum over road surface etc.	311 cum	Rs.89.60/cum	Rs.67.85/cum	Rs.21.75/cum	Rs.6764.00

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.6764.00** is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.6764/- vide Receipt voucher No. R/10/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on Dt. 20.02.2018. Hence the para is hereby dropped.

15.16 - Excess payment due to allowing enhanced rate for Earth work than admissible rate as per analysis- POM-48/7.11.17

1	Name of the work	Const. of Check Dam at Dudukajharan Nalla, Karlaga GP			
2	Scheme/ C.R.No	BRGF/C.R.No.79/2013-14			
3	Estimated Cost	Rs.5.00 Lakh			
4	Name of Executants	Sri Hrudanda Nayak (VLL.)			
5	Name of the J.E	Sri Bholanath Majhi, GPTA			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./date	Bill Amount	M.B. No/Page	Name of the BDO
	2 nd /Final	P/ /13.10.2016	68590/-	816(178-179)	Sri Daniel Ekka, I/c

On checking the above work case record w.r.to M.B along with the analysis of item rates & enclosed estimate, it was noticed that, in this 2nd/final bill the rate for i.e. "Earth work excavation in hard soil within initial lead etc." was allowed for Rs.84.31/cum for execution of 816 cum of earth work.

But after verification of the analysis of item rates (enclosed in this work bill), it is computed that, the admissible rate for the said item of earth work comes to Rs.78.17/- per cum (As furnished below) instead of Rs.84.31(in which an O/H charge @ 7.5% was added extra over the basic cost which

was treated absolutely in-admissible in VLL works).

Hence due to such inadmissibility, it resulted allowing of enhanced differential cost @ Rs.6.14 per cum(84.31 – 78.17) than the admissible rate that leads to excess payment to the tune of Rs.5010/- (As discussed below) which could not be found admissible in audit & thus needs recovery:-

Item of work	Qty. of Execution as per Bill	Rate allowed in this Bill/cum	Admissible Rate (Excluding O/H charges@7.5%)	Excess Rate allowed/cum	Excess Payment allowed(Rs.)
Earth work excavation in hard soil within initial lead etc.	816 cum	Rs.84.31/cum	Rs.78.17/cum	Rs.6.14/cum	Rs.5010.00

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.5010.00** is suggested for recovery.

Final Remark:- By the date of Exit conference out of the audit objection amount of Rs.5010/-, the Local Authority recovered Rs.1400/- from the security deposit of the executants vide Receipt voucher No. R/13/ Dt.20.02.2018 & recovered the balance amount of Rs.3610/- vide MR. No.683/09.03.2018 accounted for the amount in the concerned cash book vide Receipt voucher No. R/09/ Dt.09.03.2018. Hence the para is hereby dropped.

15.17 - Excess payment by showing excess utilisation of cement than the actual quantity of purchase- POM-49/7.11.17

1	Name of the work	Const. of Check Dam at Dubamunda, Naulipada GP			
2	Scheme/ C.R.No	BRGF/C.R.No.87/2011-12			
3	Estimated Cost	Rs.3.00 Lakh			
4	Name of Executants	Sri Bholanath Majhi, GPTA (Dept.)			
5	Name of the J.E	Sri Bholanath Majhi, GPTA			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./date	Bill Amount	M.B. No/Page	Name of the BDO
	1st/Final	P/ /30.07.2016	300000/-	806(66-80)	Sri Daniel Ekka, I/c

On checking the above work case record w.r.to M.B , it was observed from the material statement as well as quantum of realization of ECB that, in this work a total quantity of 293 bags of cement was shown utilized & for which the total cement cost of 293 bags for Rs. 95108/-(293 bags x 324.60(cement cost-314 + TC-10.60)) was allowed for payment with the bill amount.

But from the enclosed invoice in support of purchase of cement for the said work by Sri Bholanath Majhi, GPTA, it was verified that only 287 bags of cement was purchased from M/s Samit Traders, Telimunda, Reamal. Hence it was quite fictitious that, how far it could be admissible to allow payment for 293 bags of cement cost, against actual purchase of 287 bags despite of procurement by the JE himself.

Hence it was construed that, in this work bill the cost of 6 bags of cement allowed in excess without any purchase has been made there of & such in-admissibility leads to excess payment to the tune of Rs.1948/- (As discussed below) which could not be found admissible in audit & thus needs recovery:-

Qty. of Cement shown utilised	Qty. of Cement Actually purchased	Excess Qty of Cement paid	Rate of Cement allowed as per estimate	Excess Payment allowed(Rs.)
293 Bags	287 Bags	6 Bags	Rs.324.60 per Bag (cement cost-314 + TC-10.60)	Rs.1948.00

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.1948.00** is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.1948/- vide Receipt voucher No. R/08/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on 20.02.2018. Hence the para is hereby dropped.

15.18 - Excess payment by means of allowing Extra cost of Labour despite delay in execution of work beyond stipulated period of completion in deviation to work order - POM-50/8.11.17

1	Name of the work	Const. of Boundary wall at Kushakulia High school, Palasama			
2	Scheme/ C.R.No/Yr.	WODC/C.R.No.02/2014-15			
3	Estimated Cost	3.00 Lakh			
4	Name of Executants	Sri Sukadeb Sabar (VLL)			
5	Name of the J.E	Sri Baikunthnath Majhi, GPTA			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./Date	Bill Amount	M.B. No/Page	Name of the BDO
	2nd/Final	03 /07.04.2016	64378/-	769(197-200)	Sri P.C.Dash

On checking the above work case record w.r.to the M.B & enclosed documents, it was noticed that, for execution of this work, Work order was issued vide No.445 Dt.22.11.2014 & directed by the local authority to complete the said work by Dt.30.01.2015. But from the enclosed muster rolls & other documents it was observed that, work value worth Rs.214190/- was executed vide the 1st RA bill within the stipulated period of completion(10.12.14-26.12.14) with approved estimated rate. But it was noticed that, the 2nd/Final phase of this work was shown executed (As per enclosed muster rolls) from Dt.30.12.15 to 10.01.2016 that is about 11 month later than the stipulated date of completion, where as in this final bill Some component towards "Extra cost of labour/masson" with Rs.4500/- was included along with the other items of work & payment was made accordingly.

Hence it was surprised that, how far the provision towards "Extra cost of Labour" could be admitted in the 2nd/Final Bill by the Local Authority despite committing delay in execution of work beyond the stipulated period of completion, which was nothing but extended un-due favour to the executants by providing such benefit despite delay in work.

Therefore it was construed in audit that, on account of such in-admissibility, excess payment to the tune of Rs.4500/- (As furnished below) was made which could not be found admissible & thus needs recovery.

Type of Labour	Man-Days	Extra cost allowed/Day	Extra Item cost allowed(Rs.)	Total of Excess Payment(Rs.)
Mulia	46 nos.	50/-	2300/-	Rs.4500/-
Masson 1 st class	2 nos	50/-	100/-	
Masson 2nd class	22 nos	50/-	1100/-	

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.4500.00** is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.4500/- vide Receipt voucher No. R/06/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on 20.02.2018. Hence the para is hereby dropped.

15.19 - In-admissible payment by allowing O/H charges 7.5 over the basic cost of earth work - POM-51/8.11.17

1	Name of the work	Renovation of Tileiposi Kata, Naulipada GP			
2	Scheme/ C.R.No/Yr.	WODC/C.R.No.47 /2013-14			
3	Estimated Cost	3.00 Lakh/			
4	Name of Executants	Departmentally			
5	Name of the J.E	Sasmitha Sahu,Ex-GPTA(1 st RA) & Sri Bholanath Majhi, GPTA(2 nd /F)			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./Date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /RA	13.10.2014	230368/-	743(196-197)	Sri P.C.Dash,Ex-BDO
	2 nd /Final	/27.08.2016	69632/-	798(140-141)	Sri Daniel Ekka. I/c

On checking the above work case record w.r.to the M.B along with the analysis of item rates enclosed in this CR, it was noticed that, on account of allowing Overhead charges @7.5% over& above the basic cost of earth work, excess payment to the tune of Rs.4580/-(As discussed below) was allowed than the admissible payable amount which could not be found justified in audit & thus treated recoverable.

Item of work	Rate Allowed(As per Analysis)	Rate Admissible (As per Actual for VLL works)	Excess Rate allowed/Cum	Qty. of Earth work shown executed	Excess Payment allowed(Rs.)
Earth work	Basic cost of Excavation &	Basic cost of Excavation &			

excavation, including carriage, loading & un-loading by mechanical means etc. & complete	Transportation/cum= Rs.47.23	Transportation/cum= Rs.47.23			
	Trimming cost/cum = Rs. 1.00	Trimming cost/cum = Rs. 1.00			
	Overhead charges@7.5% =Rs.3.62	Overhead charges(Not Applicable)			
	Total cost=51.85 or say=Rs.51.60	Total Admissible cost/cum=48.23	Rs.3.37/cum	1359 cum	Rs.4580.00

Hence it was construed that, on account of such in-admissibility which leading to un-due payment of to the tune of **Rs.4580 .00** which is suggested for recovery & compliance reported.

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.4580.00** is suggested for recovery.

Final Remark:- By the date of Exit conference, the Local Authority recovered Rs.4580/- from Sri Bholanath Majhi, GPTA vide MR. No.682/09.03.2018 & accounted for the amount in the concerned cash book vide Receipt voucher No. R/08/ Dt.09.03.2018. Hence the para is hereby dropped.

15.20 - Excess payment by allowing enhanced cost of MS Doors & windows than the actual purchase cost- POM-52/13.11.17

1	Name of the work	Const. of Library Hall at Kuskhulia High School, Palsama GP			
2	Scheme/ C.R.No	BRGF/C.R.No.01/2014-15			
3	Estimated Cost	Rs.5.00 Lakh			
4	Name of Executants	Sri Ramaniranjan Pradhan (VLL)			
5	Name of the J.E	Sri Baikunthnath Majhi, GPTA			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./date	Bill Amount	M.B. No/Page	Name of the BDO
	1st/Final	P/ /06.10.2016	500000/-	814(97-108)	Sri Daniel Ekka, I/c

On checking the above work case record w.r.to M.B, it was observed from the supporting paid vouchers enclosed with this CR that, in this work MS Doors & widows worth Qtl.253.05 kg(In total) was shown utilized & for which the total cost for Rs. 18978/-(Qtl.253.05 kg x 75/kg) was allowed for payment with the bill amount. But from the enclosed invoice in support of purchase of MS items for the said work, it was noticed that, the billed quantity of MS Doors & widows was purchased from M/s Sahu Brothers Eng. Works,At/Po-Rengali Dam Angul @ Rs.55/- per Kg vide invoice No.98/20.06.2016 instead of Rs.75/- per Kg as allowed in this bill for payment. Hence it was quite fictitious that, how far it could be admissible to allow payment @Rs.75/- per Kg for the MS items, against actual purchase rate @ Rs.55/- per Kg that procured by the VLL himself.

Hence it was construed that, in this work bill the rate of MS Items were allowed in excess @ Rs.20/- per kg(75-55)/- over & above the actual rate of purchase & for which it leads to excess payment to the tune of Rs.5061/-(As discussed below) which could not be found admissible in audit & thus needs recovery:-

Qty. of MS Item shown utilised	Rate allowed in this Bill/Kg	Actual Rate of Purchase as per Invoice/Kg	Excess Rate allowed than purchase rate/Kg	Excess Payment allowed(Rs.)
Qtl.253.05 Kg	Rs.75/-	Rs.55/-	Rs.20/-	Rs.5061.00

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.5061.00** is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.5061/- vide Receipt voucher No. R/11/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on 20.02.2018. Hence the para is hereby dropped.

15.21 - Excess payment by means of enhancing the total item cost of Earth work in the work bill/MB than actual- POM-53/13.11.17

1	Name of the work	Imp. Of Dareikala Majhisahi Kata, Dehuripal
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2	Scheme/ C.R.No/Yr.	GGY/C.R.No.50/2015-16			
3	Estimated Cost	4.00 Lakh			
4	Name of Executants	Sri Sujan Ku Sahu, SEO (Dept.)			
5	Name of the J.E	Sri Baikunthnath Majhi, GPTA			
6	Name of the A.E.E	Sri Hiranmoya Mohanty			
7	Bill No.	Vr.No./Date	Bill Amount	M.B. No/Page	Name of the BDO
	1 st /Final	/29.08.2016	400000/-	814(66-69)	Sri Daniel Ekka

On checking the above work case record w.r.to the relevant measurement recorded in the M.B, it was noticed that, By committing wrong arithmetical calculation by means of enhancing the item cost than the actual amount due for payment in respect of the actual executed cost for "Excavation of earth work in hard soil within initial lead & lift etc." at item No(1) of this work bill as well as Superficial check measurement/Arithmetical checking by the concerned officials, excess payment was allowed to the extent of Rs.5024/- (As furnished below) which could not be found admissible & thus needs recovery:-

Item of work done	Qty. shown Executed	Rate/cum of the item of work	Amt. Admissible for payment(Rs.)	Amt. shown paid by enhancing the item cost	Excess payment allowed (Rs.)
Earth work excavation in hard soil with initial lead & lift etc.	1456.62 cum	Rs.88.59/cum	129041.00 (1456.62x88.59)	134065.00	Rs.5024/- (134065-129041)

As a result of such in-admissibility as discussed above, excess payment to the tune of Rs.5024/- was made in this work bill & hence steps need be taken to effect recovery of such excess paid amount of **Rs.5024.00** & compliance reported.

In response to the POM the Local Authority replied that "Steps will be taken for recovery & will be shown in exit conference". Hence the objection holds good, however due to non-recovery of such excess paid amount during this audit **Rs.5024.00** is suggested for recovery.

Final Remark:- By the date of Exit conference the Local Authority recovered Rs.5024/- vide Receipt voucher No. R/07/ Dt.20.02.2018 from the security deposit of the executants & accounted for the Audit recovery amount in the concerned cash book on 20.02.2018. Hence the para is hereby dropped.

15.22 - Non-Production of Balance Work case records of various Development Schemes for 2016-17- POM-33/21.1017

Despite issue of audit objection vide memo no.03 Dt.10.08.2017 for production of all work case records of various Development Schemes relating to the year 2016-17 along with relevant M.Bs, some of the work case records of different scheme are not yet produced this audit for necessary verification.

Hence the Local Authority is once again impressed upon that, as this audit at it's fag end of completion, He is requested to do the needful for early production of balance work case records to audit for necessary verification & compliance reported.

The List of such Non-production of work case records relating to 2016-17 is furnished below:-

List Showing the Non-Production of Work Case Records for verification to audit for the Yr.2016-17						
Sl.No	CR No/Year	Name of the works	Bill	Vr.No/Date	Bill Amt.	JE/GPTA
Scheme:-	WODC:-					
1	16/2015-16	Const. of CD work & Road at Dingsargi to Arjunjhari Road	1st /RA	36/20.03.2017	406098	TGK Sarab] (Produced during Exit conference)
2	07/2015-16	Compl. Of Incomplete Class room at Reneglbeda + 2 college	1st/ RA	34/14.03.2017	270230	TGK Sarab (Produced during Exit conference)
3	08/2015-16	Compl. Of 2 Nos. of Class room at Reneglbeda + 2 college	1st/ RA	37/23.03.2017	382784	TGK Sarab (Produced during

4	15/2015-16	Const. of CD work with road at Rengalbahal to Genguthidhipa	1st/F	22/29.09.2016	300000	Exit conference) (Produced during Exit conference)
5	02/2016-17	Const. of Boundary wall at Chadheimara High school	1st/F	43/31.03.2017	427424	Bholanath Majhi (Produced during Exit conference)
Scheme:-	BRGF:-					
	137/12-13	Const. of CD work at Dubamunda village	1st /RA	16/30.07.2016	336696	Bholanath Majhi
	24-12-13	Const. of CC Road at Dengsargi	1st /RA	43/27.10.16	174009	TGK Sarab
	26/15-16	Const. of Drainage system at Kirtanpalli	1st /RA	44/02.11.16	249312	Bholanath Majhi (Produced during Exit conference)
	63/11-12	Const. of AWC at Kadapada village	3rd /RA	46/23.12.16	110520	R.R.Behera
Scheme:-	IAP:-					
	30/14-15	Imp. of road with culvert from Julani to Changudia	1st/F	5/6.5.16	400000	
	32/13-14	Const. of Addl. Class room at Swami Sivananda Sanskrit college, Nuapada	1st/RA	6/13.5.16	324747	(Produced during Exit conference)
	44/11-12	Cost. Of V.C at Tapataila Panchamahala Road	1st/F	7/4.6.16	500000	
	4/14-15	Const. of Angarpalsa Bridge	2nd/F	14/23.7.16	332319	
	16/14-15	Const. of CD work at Hariharpur to Matigadia	1st/RA	21/30.7.16	377431	(Produced during Exit conference)
	98/12-13	Const. of AWC at Malarbahal village	3rd /RA	34/19.09.2016	117286	
	179/13-14	Imp. of WHS at Talabahali village, Bhangarikat	3rd /RA	37/22.10.16	125380	
Scheme:-	CC Road:-					
	47/14-15	Const. of CC Road at Rengalipali Talasahi	1st/F	6/13.5.16	400000	B.N.Majhi,GPTA
	52/14-15	Const. of CC Road at Barasahi	1st/F	9/18.5.16	400000	B.N.Sahu, GPTA
Scheme:-	SAMITI:-	Electrification at SC/ST Girls Hostel	1st/RA		198487	TGK Sarab
	TOTAL:-				5832723/- (-) 2738026(Pro duced in Exit conference) Balance of Non-produc ed CR=Rs.3094 697/-	

In response, during the Exit conference, the Local Authority produced 8 nos. of work case records out of the 19 nos. as shown above worth of Rs.2738026/- to audit which were duly verified by the audit officials. Hence for the balance 11 nos. of non-produced case records having money value of Rs3094697/-/- is kept under objection till production before next audit for necessary verification & compliance reported.

PARA: 16 AUDIT ON UNITS / DEPARTMENT

16.1 -

NO COMMENT
PARA: 17 AUDIT ON SCHEMES / PROGRAMMES
17.1 - Financial & Physical Achievement in respect of different Schemes during the Yr. 2016-17-
Financial & Physical Achievement in respect of different Schemes during the Yr. 2016-17:-

The position of achievement in respect of various schemes against both physical and financial targets as per the Annual action plan for the year 2016-17 as ascertained from the local authority and records made available to audit are furnished below. Since the actual financial position against different schemes for the period covered under this audit was not available with the local authority, hence position of financial utilisation has been worked out on the basis of the receipt & expenditure amount as in PS/Govt. Account financial statements of this audit report.

Fund Utilisation of Govt. Grants & Physical Achievement in respect of different Development Schemes during the Yr.2016-17													
Sl.	Name of the Schemes	Financial Achievement						Physical Achievement					
		OB as on 1st April.2016	Funds Received during the Yr.2016-17	Total Fund Available	Expenditure during the Yr.2016-17	Un-spent Balance at the end of 31st March 2017	% of Expenditure to that of available fund	No of Spill over Projects from Pr.Years	No. of Projects sanctioned as per A.A.Plan.2016-17	Total	No.of Projects completed during the Yr.2016-17	No. of Spill over Projects to the next Year	% of Physical Achievement
1	2	3	4	5	6	7	8	9	10	11	12	13	14
1	GGY	32950000.00	50670347.00	83620347.00	44354937.00	39265410.00	53%	94	231	325	166	159	51%
2	CC Road	11500141.00	0.00	11500141.00	7739196.00	3760945.00	67%	29	0	29	24	5	83%
3	IAP	26190144.00	3400000.00	29590144.00	14472011.00	15118133.00	49%	33	9	42	20	22	48%
4	TFC	1794594.00	3896000.00	5690594.00	5086122.00	604472.00	89%	15	0	15	13	2	87%
5	SFC	16359700.00	6780976.00	23140676.00	4655543.00	18485133.00	20%	12	18	30	11	19	37%
6	SC/ST Dev.	1691827.00	0.00	1691827.00	1609012.00	82815.00	95%	4	0	4	3	1	75%
7	WODC	11819639.00	17449000.00	29268639.00	13735253.00	15533386.00	47%	33	25	58	28	30	48%
8	BRGF	4958442.00	5350000.00	10308442.00	10036959.00	271483.00	97%	51	0	51	48	03	94%
9	SPF	700000.00	7500000.00	8200000.00	700000.00	7500000.00	9%	3	37	40	3	37	8%
10	SDP	1530000.00	0.00	1530000.00	1300000.00	230000.00	85%	5	0	5	4	1	80%

11	MLA-LAD	14040830.00	3550000.00	17590830.00	2516567.00	15074263.00	14%	38	48	86	36	50	42%
12	MP-LAD	4438289.00	0.00	4438289.00	1232015.00	3206274.00	28%	11	0	11	7	4	64%
13	Const. of AWC	4335764.00	6075000.00	10410764.00	3269354.00	7141410.00	31%	16	11	27	11	16	41%
14	Roads & Bridges	1064456.00	0.00	1064456.00	275000.00	789456.00	26%	3	0	3	1	2	33%
15	Kitchen shed	9680013.00	0.00	9680013.00	350862.00	9329151.00	4%	70	0	70	5	65	7%
16	Mini Stadium	0.00	2000000.00	2000000.00	0.00	2000000.00	0%	0	1	1	0	1	0%
17	Protection of Land	0.00	350000.00	350000.00	350000.00	0.00	100%	0	1	1	1	0	100%
18	Maint. Of NR Bldg.	961897.00	0.00	961897.00	119311.00	842586.00	12%	5	0	5	1	4	20%
19	Statistical Bldg.	180750.00	0.00	180750.00	180750.00	0.00	100%	1	0	1	1	0	100%
20	OLM Bldg.(DRDA)	0.00	1299129.00	1299129.00	689882.00	609247.00	53%	1	0	1	0	1	0%
	TOTAL:-	143053839.00	104671323.00	247725162.00	111332831.00	136392331.00	45%	417	379	796	372	424	47%

From the above table it is revealed that performance Financial & Physical Achievement in respect of different Schemes during the Yr. 2016-17 is not satisfactory as from financial position as well as from the physical achievement as huge amount of grant are since rolling in the cash book, this exhibit very poor management of the authority to full fill the objective of the government for socio-economic development of the people.

So the attention of the executive authority of the PS is invited here to take prompt and proper steps to successfully implementation of the scheme objective in economic and effective manner the pace of utilization of the unspent balance of different schemes in stipulated time for the greater interest for the rural people. So that they very purpose of sanction of Govt. grants for implementations of oriented schemes at grass root level could be fulfilled.

17.2 - Audit observation on Implementation of MLA-LAD scheme in this PS during.2016-17

1. Objectives:-

With a view to increasing the participation of local people and their representative in the planning process, which is one of the main objectives of decentralized planning, the concept of Member of Legislative Assembly Local Area Development Fund "MLALAD" has been introduced in the State of Odisha since 1997-98 similar to that of MPLAD Fund introduced by Govt. of India in 1993. Under this scheme, funds to the tune of Rs.5.00 lakhs per Constituency had been provided in the State's Plan Budget every year, which has been subsequently changed depending on the resources position and other commitments of the State. At present it is provided for Rs.1.00 crore per constituency. The "MLALAD FUND" is intended to be utilized for small but essential projects/works based on the felt needs of the local public. It is also meant to be used for providing missing links to operationalise the non-operational plan assets for which funds cannot be provided under any other on-going programmes. This fund is not tied to any development sector but nonetheless it shall be governed by certain guidelines.

2. Allocation of Funds:-

The MLALAD Fund will be provided in the P & C Department Budget which will be allocated among the district in the manner as indicated below:-

- I- In case of constituencies contained in a single district, the amount relating to that constituency will be provided to the district concerned.
- II- In case a constituency is contained in more than one district, the amount relating to that constituency will be provided to the respective districts in proportion to the population of the constituency, contained in the constituent districts.

3. Nature of Fund:-The amount provided under MLALAD Scheme will be released in the form of Grant-in-aid for utilization by the competent authorities of this districts. Under this Scheme, the entire cost of project/work would be met out of the MLALAD Fund.

4. Utilization of Fund:-The funds allocated to the districts will be utilized through the DRDA of the district where the project/work is taken up and the DRDA should furnish necessary utilization certificate to the Accountant General, Odisha for the amount allocated to the district.

5. Financial Limit:-

Keeping in view the objectives of the scheme and the small budgetary provision, there shall be a financial limit as prescribed by the

Government from time to time for each project/work as demands for taking up big projects which are essential may come up suddenly for which funds have not been provided earlier under any Central/State sector scheme. Accordingly, the maximum cost of a project work to be taken up under MLALAD fund has been fixed at Rs.10.00lakh if it is a community project and Rs.10 thousand if it is an individual beneficiary project. However, the total expenditure on individual beneficiary projects in a year should not be more than 40% of the total allocation to a constituency in that year. Whenever, public or individual contribution is forthcoming, the cost of the project could exceed Rs.10.00 lakh or Rs.10.00 lakh to the extent of such contribution as the case may be. Provided that Government in extra ordinary cases with proper justification cited by the MLAs may enhance the limit of particular project to Rs.20.00 lakh by an exclusive Govt. Order and view of the Collector is to be obtained at the time of sanctioned of the project (G.O. No.12472/P dt.01.08.2007).

6. Admissibility:-

A project/work shall be considered admissible for sanction of funds under MLALAD Scheme as per relevant guidelines, if it;

I- Is a programme of developmental nature.

II- Is non-recurring

III- Creates some assets for future

IV- Benefits the public directly

V- Is a community programme

VI- Is a preventive, curative, protective and/or productive programme

VII- Provision of fireproof roofing to the houses of indentified BPL families even if it is neither a community programme nor it benefits the public directly. (G.O.No.1009/P dt.12.01.2001)

7. Inadmissibility:-

A project/work will be considered inadmissible for sanction of funds under MLALAD Scheme if it;

I- Is a programme of non-developmental nature.

II- Creates future liabilities.

III- Is a construction work taken up on a land not owned by an institution/community/Government excepting the case of identified below poverty line (BPL Families) as referred (GO No.1009/P dt.12.01.2001)

IV- Is given in form of a grant/ for programmes of professional, business or religious associations.

8. Illustrative List: - A list of admissible and inadmissible projects under MLALAD Scheme is provided in ANNEXURE-I.

9. Other Conditions:

With a view to ensuring effective utilization of the grant timely flow of benefits and uniform spread of programme over time and space, the following procedure shall be followed for sanction of funds and execution of projects.

I- And project/work should be completed within the year of allotment.

II- If no expenditure is incurred within 6 months from the date of communication of sanction of funds in favour of a project due to delays and defaults of the beneficiaries the amount shall be withdrawn and diverted for some other project.

III- Fresh grants cannot be sanctioned for a project if a previous grant has not been fully utilised and utilization certificate submitted.

IV- Grants from MLALAD Funds shall ordinarily be given on fresh proposals emanating from the grass root level. The projects shall be of original nature and proposals for completion of incomplete works or for part of any other continuing programme shall not be entertained. But this does not apply to incomplete projects under MLALAD Scheme.

V- The competent authority will automatically provide the balance amount from the concerned MLALAD Scheme from the next year allotment to complete projects (GO No.4279 dt.08.03.2007 and GO No.12100/P dt.6.6.2009)

10. Pro-rata and contingency charges:-

Execution of projects/works through MLALAD Funds shall be exempted from pro-rata charges and contingency charges by different Departmental Executing Agencies Payment of Six percent supervision charges to concerned electrical contractor (Letter No.19356 dt.30.12.06).

11. Selection of Projects/Works:-

The concerned MLA will have to recommend a priority list of projects/works to be taken up within his jurisdiction in the district under MLALAD Scheme during the year indicating the broad details against each in the proforma as in ANNEXURE-II.

The priority list will have to be furnished to the Collector at the beginning of a financial year under the signature of the MLA. In preparing the priority list, the idea of block, Grama panchayat or village need not be there. Proposals received from the MLA shall be processed in the District Planning Office. After due scrutiny, proposals conforming to the guidelines will be finalized by the Collector and those not conforming to guidelines will have to be dropped by recording adequate reasons thereof. However, the order of priority given by the MLA shall not be changed. In respect of proposals finalized by the Collector, necessary plans and estimates are to be prepared through appropriate agency and kept in readiness for sanction of funds soon after receipt of funds from the State level after observing due formalities. Processing of proposals should not normally take more than 45 days. The DRDA is to release requisite funds as per the sanction to the Executing Agencies for implementation of the projects in accordance with the plan and estimate. It is pertinent to note that the cost of the project proposed by the MLA is only approximate for which it will be the responsibility of the district authorities to see that appropriate amount is provided to complete the project and the total sanction be limited to the allocation received by the district. In case there be any doubt regarding ion of a project, the matter may be referred to the Govt. in P&C Department whose decision will be final.

12. Release of Funds:-

Before sanction of funds preparation of plan and estimate, issue of technical sanction, administrative approval and all other formalities should be observed. The Collector will appropriate executing agency for implementation of projects and release the funds for the purpose in accordance with sanction.

13. Accounting Procedure:-

The amount of grant-in-aid received by the district will be drawn by the concerned DRDA in grant-in-aid bills and kept in their P.L.Account till the amount is fully spent. The Collectors shall be the counter signing officers of these bills. On receipt of the release order from the Collectors, the PD, DRDA shall release funds to the Executing Agencies. Separate account is to be maintained by the DRDA for MLALAD Funds received during a year in respect of each MLA apart from maintaining their usual cash and account records.

14. Monitoring and Supervision:-

The Collector shall ensure effective monitoring and supervision of works taken up through MLALAD Funds. For this purpose, the District Planning Officer as well as Project Director, DRDA shall provide the required assistance to the Collector. The Collector may take periodical reviews of the progress of work and utilization of MLALAD Funds and forward his review reports to the P&C Dept. The Project Director, DRDA will have to furnish periodical reports and returns to the P & C Dept.

15. Other Issues:-

Interest accrued on MLALAD Funds should be utilized as per the suggestion of the concerned MLA only for projects admissible under the MLALAD Scheme. (Letter No.6950 dt.22.6.2002) There should be no bar for MLAs to recommend the name of the executing agencies or executants for implementation of MLALAD works. The project proposals need not be approved by the Palli Sabhas. Engagement of VWR is also not required.

Receipt & Utilisation of MLA-LAD Grant for the period 2016-17 in respect of Reamal PS:-

As such Reamal P.S area comes under Deogarh Assembly Constituency. During the period covered under this audit i.e. during the F.Y.2016-17, this PS has been received MLALAD Funds to the tune of Rs.3550000.00 on behalf of the concerned MLA., which has been allocated in favour of BDO, Reamal PS against 50 nos. of sanctioned projects as per Annual action plan.2016-17 from DRDA through District Planning office, Deogarh .

As ascertained from the records made available to this audit , the position of Receipt & Utilisation of MLA-LAD Grant for the period 2016-17 in respect of Reamal PS is furnished below:-

1- Unspent MLALAD Grants as on 01.04.2016:-	Rs.14040830.00
2- MLALAD Grant received during the year 2016-17:-	Rs.3550000.00
3- TOTAL Grant Available:-	Rs.17590830.00
4- Grant spent during the year 2016-17:-	Rs.2516567.00
5- Unspent MLALAD Grants as on 31.03.2017:-	Rs.15074263.00

6- Percentage of Grant spent to total available funds: - 14.30 %(Avg.)

This depicts a very poor performance in respect of the achievement through MLALAD Scheme in this PS which is only 14.30%. As per the MLALAD Guideline after six months of time grants allocated for the projects may be changed, from the MLAs priority list of project also change and people of the area against which project was sanctioned has been debarred from the benefits. The local authority is advise to take special steps in this regards to complete the sanctioned projects as early as possible after obtaining fresh sanction of those projects which sanction is lapsed.

From the above it could be seen that, during the year covered under audit i.e. in the F.Y. 2016-17, a total sum of Rs.2516567.00 has been spent under MLALAD Scheme of which the year wise bifurcation of the status of the projects is furnished below:-

Sl. No	Projects w.r.to period of AAP	Grant Amount spent during 2016-17(Rs.)	No. of Completed Projects/Grant spent	No. of In-complete Projects/Grant Spent	Total No. of Projects Executed during 2016-17
1	Up-to 2012-13	150000	(3)/150000	0/0	3
2	2013-14	961694	(15)/929369	(1)/32325	16
3	2014-15	954873	(10)/773211`	(3)/181662	13
4	2015-16	400000	(6)/400000	0/0	6
1	2016-17	50000	(1)/50000	0/0	1
	Total:-	2516567/-	(35)/2302580/-	(4)/213987/-	39 Nos.

Apart from the above, the year-wise break-up of utilization of MLA-LAD grant during the year.2016-17 with that of available grant amount along with the percentage of financial achievement as on 31st March 2017 has been assessed as furnished below:-

Sl. No	Year of Grant	Funds Available	Amt.of Grant Spent during 2016-17	Un-spent Grant as on 31.03.2017	% of Grant Utilisation
1	Up-to 2014-15	10790830	2066567	8724263	19.15%
2	2015-16	3250000	400000	2850000	12.30%
3	2016-17	3550000	50000	3500000	1.40%
	Total:-	17590830	2516567	15074263	14.30(Avg.)

From the above it could be seen that, the financial achievement in respect of implementation of MLA-LAD scheme in this PS as on 31st March 2017 was only 14.30%(Avg.), which was quite harassing & clearly exhibited the negligence of the Local Authority.

Conclusion:-

It was clearly observed that, despite of availability of Grant, the performance of MLALAD Scheme in this PS was quite poor. For the benefit of the public it is recommended that, the BDO, Reamal PS need to initiate steps on special drive to complete the entire list of approved projects within end of current financial year 2017-18. Through proper monitoring as well as the project wise review should conducted at regular interval to overcome any shorts of hurdles in order to achieve the target as per Annual action Plan for the Socio-economic development of the public in general. By which whole the public under this PS jurisdiction will be benefited and objective of MLALAD Scheme can achieved for the intended purposes.

17.3 - Audit observation on BNRGSK BuildingPS level- POM-24/4.10.17

Production of Records relating to BNRGSK Bldg. & Facilitate arrangement for conduct of joint Physical verification with PS officials: -(Ref. DLFA Lr.No.6120 Dt.17.05.2017:- POM-24/4.10.17)

With reference instruction contained in the letter of DLFA as mentioned above, it is worthwhile to be mentioned here that, In this year as per

Annual Audit programme.2017-18, Information regarding **“Construction of BNRGSK Building & its use at PS level”** has been taken as the focus area for scheme audit in auditing of PS Account.2016-17.

Hence a suggestive list records related to BNRGSK & activities conducted in the said building by the PS Authority need be produced to audit for necessary verification as mentioned below:-

- 1.The Project file/Case record of BNRGSK Building relating to this Panchayat Samiti.
- 2.Register of meetings held in the meeting hall of BNRGSK building.
- 3.Any other case record/file relating to electrification of BNRGSK building.
- 4.Records relating to giving the building or a portion on rental basis to any other agency(if any).
- 5.Records relating to Training & capacity building activities conducted in the BNRGSK building

Conduct of joint Physical verification with PS officials:-

Besides the above, the Local Authority is requested to facilitate & authorize his representative to conduct a joint physical inspection of the BNRGSK building at the block level by accompanying with audit party “To see whether it has been constructed in conformity with the structural design as prescribed in the Govt. of India guidelines or not”. And the findings thereof need be recorded on a report & duly certified both by Audit & PS officials along with taking of photographs of this building & of the joint physical inspection.

17.4 - Production of Physical/Financial/Generation of Man-days status in respect of MGNREGA- POM-12/30.08.17

As required for this audit the following information in respect of implementation of MGNREGA scheme under this P.S. for the year 2016-17 the local authority was asked to furnish the information to audit .

Year	Target			Physical Status of Projects			Fund utilization Status			Man-Days Status		
	Physical Target	Target of Fund Utilisation (in lakh)	Target for Generation of Man-Days	No. of Projects completed/ (%)	No. of On-going Projects as on 31 st March	Projects Not started	Fund Utilised on completed Projects	Fund Utilised in On-going Projects	Total Fund Utilised/ (%)	Man-Days generated on completed Projects	Man-Days generated in On-going Projects	Total Man-Days Generated/ (%)
1	2	3	4	5	6	7	8	9	10	11	12	13
2016-17	NA	812.60	269048	33%	853	0	363.03	427.5	97.28	2.0626	2.4289	112.05

In reply to the POM, the local authority furnished the above position of MGNREGA scheme for the year. 2016-17 this is duly incorporated in this A.R as per the data submitted by the BDO, Reamal PS.

PARA: 18 MISCELLANEOUS

18.1 - Production of necessary compliance against the Outstanding Audit paras Kept under objection during last Audit-

(Ref:- Audit Report. No.208028 /AR /2016-17- Sambalpur for the year 2015-16)

From the last year audit report it would be seen that, in the following audit paras for different type of irregularities detected during last audit, a sum of Rs.24654638.00 was kept under objection including suggested for recovery due to non-settlement of the audit findings as listed below. In this regard the local authority is asked to furnish, what such steps has yet been taken for submission of necessary compliance which may please be intimated to this audit for necessary verification regarding settlement of the pending audit para's as shown below & report

compliance.

Para No	Amount kept under objection including Suggested for recovery	Particulars of Objection	Comments of the Local Authority
5.1	381999.00	Non-Reconciliation of Bank balance as on 31.03.2016	Not Reconciled yet.
8.1	10000.00	Advance Outstanding for more than one year i.e. for 2014-15	Adj. vide Vr.No-J/1 Dt.30.09.2016
13.2	2800.00	Less Realisation of Quarter Rent from Employees	Recovered vide MR No.636,637,638 Dt.31.12.2016
13.3	29280.00	Non- Realisation of Quarter Rent from Employees	Compliance submitted vide Lr.No.1829/22.09.17
13.4	480.00	Less Realisation of Quarter Rent from Employees	Recovered vide MR No.669 Dt.21.09.17
13.5	46200.00	Irregularity on recovery of Quarter Rent	Not Complied yet.
13.6	65000.00	Non-Accounting of Grant Amt. in OAP Cash Book	Accounted into Receipt vide Vr. R/10 Dt.19.10.16
13.7	1141947.00	Non-Accounting of Receipt in IAY cash book.	Accounted as Expr. vide Vr. No. P/6,P/7 ,P/8, P/9 Dt.31.10.16
13.8	198000.00	Excess receipt taken in IAY Cash book	Accounted as Expr. vide Vr. No. P/5 Dt.30.10.16
13.9	3200.00	Non-Accounting of Receipt in BPGY cash book.	Accounted into Receipt vide Vr. R/03 Dt.31.10.16
13.10	20000.00	Less Accounting of Grant Amt. in OAP Cash Book	Accounted into Receipt vide Vr. R/09 Dt.03.08.16
14.1	4199.00	Irregular/Excess payment through Paid vouchers	Not Complied yet.
14.2	310500.00	-DO-	Regularised vide Vr. No. P/50,P/51 ,P/52, P/53 Dt.13.10.16
14.3	6400.00	-DO-	Regularised vide Vr. No. P/98 Dt.11.12.15 & Vr.P/28 Dt.19.6.14
14.4	5.00	-DO-	Accounted into Receipt vide Vr. R/71 Dt.05.10.16
14.5	5559680.00	-DO-	Not Complied yet.
14.6	106508.00	-DO-	Accounted into Receipt vide Vr. R/5 Dt.26.10.16 & R/7 Dt.21.11.16
14.7	3390.00	-DO-	Not Complied yet.
14.8	5324.00	-DO-	Not Complied yet.
14.9	1008404.00	-DO-	Not Complied yet.
14.10	27138.00	-DO-	Not Complied yet.
15.2	1354.00	Excess /Irregular Payment in Dev. Works in 2015-16	Recovered vide MR No.630 Dt.18.11.16
15.3	1656.00	-DO-	Not Complied yet.
15.4	5212.00	-DO-	Not Complied yet.
15.5	3549.00	-DO-	Recovered vide MR No.640 Dt.30.01.17
15.6	2854.00	-DO-	Recovered vide MR No.640 Dt.30.01.17
15.7	16557.00	-DO-	Recovered vide MR No.642 Dt.29.03.17
15.8	2149.00	-DO-	Recovered vide MR No.643 Dt.29.03.17
15.10	3600.00	-DO-	Not Complied yet.
15.11	5245.00	-DO-	Not Complied yet.
15.12	4518.00	-DO-	Not Complied yet.
15.13	9266667.00	Non-Production of works case records(Yr. 2015-16)	Not Complied yet.
18.1	3641389.00	Non-Production of works case records(Yr. 2014-15)	Not Complied yet.
19.1	2769434.00	Non-Remittance of Royalty, VAT, CESS & I.Tax etc.	Deposited during 2015-16/2016-17
Total:-	Rs.24654638.00		
	Rs.4690017.00	Compliance submitted by BDO, Reamal to	

	DAO(LFA) Sambalpur
Rs.19964621.00	Money value of Pending compliance

In reply the local authority stated that, "Necessary compliance has already been submitted vide this office Lr.No.320/Dt.9.2.2017 & Lr. No. 1829/22.09.2017 to DAO(LFA), Sambalpur for necessary settlement of audit para's of the Audit report No.208028 /AR /2016-17/ Sambalpur for the financial year. 2015-16".

However the local authority is once again suggested to initiate special drive for early submission of necessary compliance for the rest of the audit para's of the A/R for the year 2015-16 having money value of Rs.19964621/-for final settlement to the proper quarter for fulfilling the very purpose of audit.

18.2 - Non-Refund of Schematic Interest accrued during 2016-17 to the respective Fund Sanctioning Authorities -

(Ref:- Lr.XIV-Aud-10406/DLFA Dt.5.9.2014 of Directorate of LFA, Odisha)

On working out the Financial position for the period 2016-17 w.r.to bank passbook and subsidiary schematic cash books, it was ascertained that, the following components of interest were accrued in different schematic S.B. Accounts under both P.S. and Govt. Account during the financial year 2016-17, which needs to be refunded to the respective sanctioning authority by considering this component as a part of grant of that relevant schemes.

But during audit, it was observed that out of various component of interest, only the component of interest accrued in IAP scheme till 30th Nov.2016 amounting to Rs.15648736/- & interest accrued in BPGY scheme amounting to Rs.165219/- was refunded to the respective funding agency i.e. DRDA, Deogarh and the rest of interest component accrued in different schematic accounts so far are neither refunded to respective sanctioning authorities nor has been utilized by obtaining sanctions for additional approved projects under such particular schemes by 31st march 2017, which was quite irregular & contravening to the above cited stipulations.

As a result of which, in one hand (a) the Local Authority got an ample scope to utilize the interest component in his own sweet-will and in other hand (b) the respective sanctioning Authorities were kept dark about the accrued interest upon the grants released earlier & may not facilitate them for taking right decision for the quantum funds required to release in favour of the Local authority for additional or fresh action plan for respective schemes.

Accrual of Bank Interest in Bank A/c's of different scheme during 2016-17

Sl.	PS ACCOUNT			GOVT.ACCOUNT		
	Schemes	Accrued	Refunded	Schemes	Accrued	Refunded
1	MLA-LAD	432994	Nil	OAP	1906811	Nil
2	MP-LAD	165602	Nil	NFBS	41649	Nil
3	3rd SFC	950690	Nil	PMS	47014	Nil
4	13th FCA	260910	Nil	K.Shed	430901	Nil
5	CC Road	336977	Nil	Staff salary	3807	Nil
6	AWC	141674	Nil			
7	WODC	311247	Nil			
8	GGY	1136099	Nil			
9	Roads & Bridges	42994	Nil			
10	BRGF	3087221	Nil			
11	BPGY	165219	165219			
12	IAY (N+F+Admn.)	807892	Nil			
13	IAP	1014046	15648736(From 10-11 to 16-17)			
14	NRLM	19024	Nil			
15	NREGA	6484	Nil			
16	RGPSA	3060	Nil			
17	MJBY	12028	Nil			
18	BKSS	6279	Nil			

19	Samiti	2838484	Nil			
	TOTAL :-	11738924 (2016-17 only)	15813955 (IAP & BPGY)	TOTAL :-	2430182	Nil

However the present Local Authority is once again impressed upon, either to utilize the component of interest by obtaining necessary approval for fresh or additional projects in the concerned schemes or may refund the same to the respective funding agencies and compliance reported.

18.3 - Production of Fidelity Insurance Certificate in Support of Security deposits from the Persons handling cashes , Stocks & Stores- POM-10/28.8.17

As per Rule 269 of O.G.F.R., read with Notification No TRB-72/99/35920(260)/F Dt 19.8.99

made by Government in this behalf & as required under rule- of OPSAP Rules-2002, every cashier, store-keeper and other subordinate who is entrusted with the custody of cash or stores should be required to furnish security, the amount being regulated according to circumstances and to local conditions in each case under the sanction of competent authority and to execute bond setting forth the conditions under which government will hold the security and may ultimately refund or appropriate it.

Hence the local authority is asked to produce the Fidelity Insurance Certificate in Support of Security deposits from the Persons handling Cash, Stocks & Stores Of this P.S for necessary verification in Audit.

In response to the POM the local authority replied that, "Noted for future guidance". Therefore the local authority is once again impressed upon to facilitate the necessary procedural provisions to obtain the Fidelity Insurance Certificate in lieu of Security deposits from the Persons handling Cash, Stocks & Stores Of this P.S & may furnish the same in next audit & compliance reported.

18.4 - Production of the Staff Position in all posts working in this P.S during the period 2016-17- POM-25/9.10.17

(Ref. Lr. XIV-Aud-06/2015 No.6120/DLFA, BBSR, Odisha Dt.17.05.2017)

It is directed by the DLFA that, in order to facilitate prompt service of show cause notice and surcharge orders, it is essential to communicate the present address of the officials to the concerned District offices.

As per the direction of DLFA, a list in the following format in respect of all posts of the P.S need be prepared & it should be incorporated in the DAR for onward submission at the Dist. Audit offices. Therefore as required by the DLFA, for incorporation in the audit report, the Local Authority is asked to furnish the Staff Position(Both Gazetted & Non-gazetted) who was/is working in all posts under the jurisdiction of BDO, Reamal PS during the period 2016-17 in the format given below at an early date & report compliance.

Sl.	Name of the Post	Full Name of the Incumbent	Period of Incumbency during 2016-17	Status of Govt. Service during 2016-17			GPF/PRAN A/c No.	If Transferred (Name of the Station to which)
				In service	Transferred	Retired		

In reply the local authority stated as "Produced" without providing any staff position to this audit. Hence it could not be feasible on the part of audit to furnish the staff position as required. Hence the BDO is once again suggested to prepare the same and may produce the position at the time of exit conference by which it can be incorporated in this audit report.

PARA: 19 AUDIT OF LOAN/DEPOSITS/CPF INCLUDING POSITIONS

19.1 - POSITION OF COLLECTION AND DEPOSIT OF ROYALTY, VAT, CESS, I.Tax DURING 2016-17POM-27

Basing upon the information available from the last year audit report as well as from the collection and remittance exhibited in different subsidiary cash books of the P.S. Account & Govt. Account & connected file along with information provided by the Local Authority, the position of collection & remittance different categories of Govt. revenues are worked out for the year 2016-17 of which an abstract position as on 31st

March 2017 is furnished below.

Position of Collection & Remittance of Royalty, VAT, CESS & Income tax during the Yr.2016-17

Sl.	Govt. Revenues	O/s as on 1.4.16	Collected in 16-17	Total	Deposited in 16-17	O/s as on 31.03.2017
1	Royalty	847747.00	3075405.00	3923152.00	2380676.00	1542476.00
2	VAT/Sales Tax	195509.00	773098.00	968607.00	585565.00	383042.00
3	Labour Cess	286022.00	1100938.00	1386960.00	910731.00	476229.00
4	Income Tax	10061.00	13010.00	23071.00	23071.00	0.00
	Total:-	1339339.00	4962451.00	6301790.00	3900043.00	2401747.00

Yr.wise Break-up of Govt. Revenues Outstanding for Remittance as on 31.03.2017

Sl.	Head	Up-to 2015-16	2016-17	Total Outstanding	Remarks
1	Royalty	949148.00	593328.00	1542476	
2	VAT	223123.00	159919.00	383042	
3	Labour Cess	216773.00	259456.00	476229	
4	Income Tax	0.00	0.00	0	
	Total:-	1389044.00	1012703.00	2401747.00	

From the above table It would be seen that, different categories of Govt. revenues amounting to total of Rs.2401747/- (which is inclusive of the non-remitted amount of Rs.1012703/- for the year 2016-17 as per above assessment) was lying in the P.S. fund as on 31.03.2017 without due remittance at the proper quarter, which ultimately resulted less accrual of Govt. revenue to the same extent which was quite irregular as well as defeating as far as the very purpose of collection is concerned.

In response to the audit findings, By the date of Exit conference the local authority has been deposited the balance amt. of Rs.2401747/- towards Royalty, VAT & CESS which were outstanding as on 31.03.2017 at the respective quarters as furnished below:-

Type of Remittance	Amt. Deposited	Vide Letter No/Date	Name of the Authority
Royalty	1542476/-	No.261/05.02.2018	Tahasildar, Reamal
VAT	383042/-	No.259/05.02.2018	Commercial Tax Officer, Deogarh
CESS	476229/-	No.260/05.02.2018	Dist. Labour officer, Deogarh
Total:-	2401747/-		

Hence no comment.

19.2 - Position of collection & refund of Security Deposit / E.M.D as for the year 2016-17-

Basing upon the information available from the last year audit report as well as from the Security deposit shown collected and released through paid vouchers of P.S. account subsidiary cash books during the year 2016-17, the position of S.D /EMD was worked out of which an abstract position is furnished below:

Sl.	Particulars	Amount(Rs.)
1.	Outstanding S.D/EMD as on 1.4.16(As per last A/R)	1193606.00
2.	S.D/EMD collected during 2016-17	2075469.00
3.	TOTAL	3269075.00
4.	S.D/EMD refunded during 2016-17	232011.00
5.	Closing balance of S.D/EMD as on 31.3.2017	3037064.00

In this connection, the Local Authority was suggested to maintain a Register of outstanding security deposit henceforth to watch the fairness of release as well as to restrict multiple refunds of SD against single cases(Probably arises) & compliance reported.

PARA: 20 **RESULT OF AUDIT**

20.1 -

Result of Audit(After Exit Conference):-

As a result of this Audit Rs.8165059.93 is kept under objection including Rs.23204.00 is suggested for recovery with surcharge-able amount of Rs.17924.00.

Beside the above in response to audit objections raised during this audit an amount of Rs.85899.00 was recovered during the course of audit as well as by the date of Exit conference by the local authority .Besides that the state of account of the audited period is seems moderate however maintenance of significant records needs improvement as per OPSAP Rules-2002.

Result Of Audit

SI No	Name Of The Paragraph	Amount suggested for recovery(In Rs:)	Amount kept on objection(In Rs:)	Amount Surchargeable(In Rs:)	Amount Embezzlement(In Rs:)	Amount Othercases(In Rs:)	Remarks
1	5.1	0.00	5047158.93	0.00	0.00	0.00	
2	13.1	5280.00	5280.00	0.00	0.00	0.00	
3	14.1	3959.00	3959.00	3959.00	0.00	0.00	
4	14.2	10100.00	10100.00	10100.00	0.00	0.00	
5	15.14	3865.00	3865.00	3865.00	0.00	0.00	
6	15.22	0.00	3094697.00	0.00	0.00	0.00	
Total		23204.00	8165059.93	17924.00	0.00	0.00	

Audit Certificate

Cetrified that the accounts of Reamal PS for the financial year 2016-2017 have been covered under audit and found correct subject to the comments / remarks offered in the foregoing paragraphs .

Spot Recovery

SI No	Ref Para No/Audit Objection Statement Page No	M.R.No	Date	Amount(In Rs:)	Name of the person
1	15.20	R/11	2018-02-20	5061	Sri Ramaniranjan Pradhan, Executant
2	15.19	MR-682/R-08	2018-03-09	4580	Sri Bholanath Majhi, GPTA
3	15.18	R/06	2018-02-20	4500	Sri Sukdev Sabar, Executant
4	15.17	R/08	2018-02-20	1948	Sri Bholanath Majhi, GPTA
5	15.16	R/13	2018-02-20	1400	Sri Hrudanda Nayak, Executant
6	15.16	MR-683/R/14	2018-03-09	3610	Sri Bholanath Majhi, GPTA
7	15.15	R/10	2018-02-20	6764	Sri Rajib Lochan Adabar, Executant
8	15.13	R/44	2018-02-20	4234	Sri Sujan Ku. Sahu, SEO
9	15.12	R/07	2018-02-20	3284	Sri Sujan Ku. Sahu, SEO
10	15.10	R/12	2018-02-20	4074	Sri Sujan Ku. Sahu, SEO
11	15.11	R/09	2018-02-20	3465	Sri Gopabandhu Pradhan, Executant
12	15.7	R/09/MR-684	2018-03-09	352	Sri Sujan Ku. Sahu, SEO
13	15.9	R/06	2018-02-20	3926	Sri Abhimanyu Pradhan, Executant
14	15.7	R/08	2018-02-20	4746	Sri Sujan Ku. Sahu, SEO
15	15.8	R/04	2018-02-20	1170	Sri Susil Ku. Sahu, Executant
16	15.6	R/07	2018-02-20	1186	Sri Niranjana Mahakul, Executant
17	15.3	R-11/ MR-685	2018-03-09	1613	Sri Sujan Ku. Sahu, SEO
18	15.5	R/05/WODC	2018-02-20	7546	Sri Anil Ku. Majhi, Executant
19	15.4	R/05	2018-02-20	4386	Sri Arjun Ku Bishi, Executant

20	15.3	R-10	2018-02-20	6400	Sri Sujan Ku. Sahu, SEO
21	15.2	R-07	2018-02-20	6354	Sri Taranisen Pradhan, Executant
22	14.6/POM-21	673	2017-10-22	276	Sri Bibhuti Bhusan Sahu, Cashier
23	15.21	R/07	2018-02-20	5024	Sri Sujan Ku. Sahu, SEO
Total				85899	